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FINANCIAL SECTION



Did you know there are currently about 67,000 wild horses and burros in the West? Most of them free-roam on ranges controlled by the Federal Bureau of Land Management. You can view the horses either by hiking or driving by where the herds roam, or signing onto a specialized tour. The horses we are featuring are from the Virginia Range and Pine Nut Range. The Stallion on the left is named Storm and the two below are from his band. They are Belleza and her colt Lakahota.





Independent Auditor's Report

The Honorable Ronald Knecht, MS, JD & PE
State Controller
Carson City, Nevada

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Nevada, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the State of Nevada's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the following:

- the financial statements of the Housing Division, which is a major fund, represent 24.94 percent of the assets and deferred outflows of resources, 9.54 percent of net position, and 3.76 percent of the revenues of the business-type activities;
- the financial statements of the Nevada System of Higher Education, which is a discretely presented component unit, represent 97.03 percent of assets and deferred outflows of resources, 99.68 percent of net position, and 97.63 percent of revenues of the discretely presented component units;
- the financial statements of the Self Insurance and Insurance Premiums Internal Service Funds which, in the aggregate, represent less than one percent of the assets and deferred outflows of resources and the net position, and 2.08 percent of the revenues of the aggregate remaining fund information;

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- the financial statements of the Pension Trust Funds and the Other Employee Benefit Trust Fund – State Retirees’ Fund, which in the aggregate, represent 60.41 percent of the assets and deferred outflows of resources, 61.61 percent of the net position and 28.21 percent of the revenues of the aggregate remaining fund information;
- the financial statements of the Nevada College Savings Plan – Private Purpose Trust Fund, which represent 34.04 percent of the assets and deferred outflows of resources, 35.16 percent of the net position and 55.32 percent of the revenues of the aggregate remaining fund information;
- the financial statements of the Retirement Benefits Investment Fund – Investment Trust Fund, which represent less than one percent of the assets and deferred outflows of resources, net position and revenues of the aggregate remaining fund information;
- the financial statements of the Division of Museums and History Dedicated Trust Fund, which represent less than one percent of the assets and deferred outflows of resources, fund balance and revenues of the aggregate remaining fund information.

Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the above-mentioned funds and entities, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Division of Museums and History Dedicated Trust Fund, the Pension Trust Funds, the Insurance Premiums Internal Service Fund and the Retirement Benefits Investment Fund were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor’s judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity’s preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity’s internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained, and the reports of other auditors, is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Nevada, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As described in Note 19 to the financial statements, the State of Nevada has adopted the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, which has resulted in a restatement of net position as of July 1, 2017. Our opinions are not modified with respect to this matter.

Correction of Errors

As discussed in Note 19 to the financial statements, the State of Nevada corrected an error in the General Fund Medicaid federal reimbursements and related expenditures recorded in fiscal year 2017, which resulted in a restatement of net position as of July 1, 2017. In addition, as discussed in Note 19 to the financial statements, the State of Nevada corrected an error in the Unemployment Compensation Fund for assessment revenue recorded in fiscal year 2017, which resulted in a restatement of net position as of July 1, 2017. Our opinions are not modified with respect to these matters.

Other Matters**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 6 through 16, the budgetary comparison information, the notes to required supplementary information-budgetary reporting, the postemployment benefits other than pensions (OPEB) information, the pension plan information, and the schedule of infrastructure condition and maintenance data, collectively presented on pages 102 through 106 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Nevada's basic financial statements. The introductory section, combining statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the combining statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and the statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 7, 2019, on our consideration of the State of Nevada's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State of Nevada's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State of Nevada's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Eric Bailly LLP".

Reno, Nevada
January 7, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

State of Nevada management provides this discussion and analysis of the State of Nevada's Comprehensive Annual Financial Report (CAFR) for readers of the State's financial statements. This narrative overview and analysis of the financial activities of the State of Nevada is for the fiscal year ended June 30, 2018. Readers should consider this information in conjunction with the additional information furnished in the letter of transmittal.

HIGHLIGHTS

Government-wide:

- Total assets and deferred outflows of resources of the State exceeded liabilities and deferred inflows of resources by \$6.7 billion (reported as net position). Of this amount, \$5.7 billion is net investment in capital assets and \$3.4 billion is restricted for specific uses, neither of which are available to meet the State's general obligations, and a negative \$2.4 billion is reported as an unrestricted deficit, which indicates no funds are available for discretionary purposes.
- The State's total net position decreased by \$224.7 million or 3.2% over the prior year. Net position of governmental activities decreased by \$754.7 million or 14.5%. Net position of business-type activities increased by \$530.0 million or 30.7%. Due to the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (OPEB), the State recorded \$22.8 million in deferred outflows of resources and \$825.0 million liability related to the prior year, for a net decrease of \$802.2 million to beginning net position. Beginning net position of governmental activities decreased by \$809.5 million, of which \$786.7 million is a decrease due to the implementation of GASB Statement No. 75 and \$22.8 million is a decrease to correct an error from 2017 for an understatement of Medicaid incurred but not reported claims expenditures and related federal reimbursement. Beginning net position of business-type activities decreased by \$66.5 million, of which \$15.5 million is a decrease due to implementation of GASB Statement No. 75 and a decrease of \$51.0 million due to an overstatement of 2017 unemployment assessment receivables and revenues.

Fund-level:

- The State's governmental funds reported combined ending fund balances of \$1,986.3 million, a decrease of \$132.6 million from the prior year, before restatement. Of the ending fund balance, \$494.0 million is nonspendable, \$740.9 million is restricted, \$991.9 million is committed and a negative \$240.5 million is unassigned.
- The State's enterprise funds reported combined ending net position of \$2,254.5 million, an increase of \$529.9 million from the prior year, before restatement. Of the ending net position, \$6.1 million is net investment in capital assets, \$2,226.8 million is restricted, and \$21.6 million is unrestricted.

Capital Assets and Long-term Debt:

- The State's capital assets, net of depreciation, increased by \$163.2 million or 2.3%.
- The State's total bonds payable and certificates of participation payable decreased by \$78.0 million or 2.6%.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is an introduction to the State of Nevada's basic financial statements which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The Comprehensive Annual Financial Report also contains other supplementary information in addition to the basic financial statements.

Government-wide Financial Statements:

The *government-wide financial statements* are designed to provide readers with a broad overview of the State of Nevada's finances in a manner similar to the private sector. They take into account all revenues and expenses connected with the fiscal year regardless of when cash is received or paid. The government-wide financial statements include the following two statements:

The *statement of net position* presents all of the State's assets, liabilities, and deferred outflows/inflows of resources with the difference being reported as "net position." The statement combines and consolidates all of the State's current financial resources with capital

assets and long-term obligations. Over time, increases and decreases in net position measure whether the State's financial position is improving or deteriorating.

The *statement of activities* presents information showing how the State's net position changed during the most recent fiscal year. The statement reveals how much it costs the State to provide its various services, and whether the services cover their own costs through user fees, charges, grants, or are financed with taxes and other general revenues. All changes in net position are reported as soon as the underlying event occurs, regardless of the timing of cash flows. Therefore, some revenue and expenses reported in this statement will not result in cash flows until future fiscal periods (e.g., uncollected taxes earned and unused leave).

Both government-wide statements above report three types of activities:

Governmental Activities – Taxes and intergovernmental revenues primarily support these activities. Most services normally associated with State government fall into this category, including general government, health and social services, education, law, justice and public safety, regulation of business, transportation, recreation and resource development, interest on long-term debt and unallocated depreciation.

Business-type Activities – These activities are intended to recover all, or a significant portion, of the costs of the activities by charging fees to customers. The Housing Division and Unemployment Compensation are examples of the State's business-type activities.

Discretely Presented Component Units – Discrete component units are legally separate organizations for which their relationship with the primary government meets selected criteria. The State has three discretely presented component units – the Nevada System of Higher Education, the Colorado River Commission and the Nevada Capital Investment Corporation. Complete financial statements of the individual component units can be obtained from their respective administrative offices.

Fund Financial Statements:

A fund is an accounting entity consisting of a set of self-balancing accounts to track funding sources and spending for a particular purpose. The State's funds are broken down into three types:

Governmental funds – Most of the State's basic services are reported in governmental funds. These funds focus on short-term outflows and inflows of expendable resources as well as balances left at the end of the fiscal year available to finance future activities. These funds are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting.

The governmental fund financial statements focus on major funds and provide additional information that is not provided in the government-wide financial statements. It is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. A reconciliation is provided between the governmental fund statements and the governmental activities in the government-wide financial statements.

Proprietary funds – When the State charges customers for the services it provides, whether to outside customers (enterprise funds) or to other State agencies (internal service funds), the services are generally reported in the proprietary funds. Proprietary funds apply the accrual basis of accounting utilized by private sector businesses, and there is a reconciliation between the government-wide financial statement business-type activities and the enterprise fund financial statements. Because internal service fund operations primarily benefit governmental funds, they are included with the governmental activities in the government-wide financial statements.

Fiduciary funds – These funds are used to account for resources held for the benefit of parties outside the state government. For instance, the State acts as a trustee or fiduciary for its employee pension plans, and it is also responsible for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. Fiduciary funds are reported using the accrual basis of accounting. The government-wide statements exclude fiduciary fund activities and balances because these assets are restricted in purpose and do not represent discretionary assets of the State to finance its operations.

Notes to the Financial Statements:

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in both the government-wide and fund financial statements.

Required Supplementary Information:

The required supplementary information includes budgetary comparison schedules for the General Fund and major special revenue funds, along with notes and a reconciliation of the statutory and U.S. generally accepted accounting principles (GAAP) fund balances at fiscal year-end. This section also includes a schedule of pension plan information, a schedule of postemployment benefits other than pensions (OPEB) information and a schedule of infrastructure condition and maintenance data.

Other Supplementary Information:

Other supplementary information includes combining financial statements for non-major governmental, non-major enterprise, all internal service and all fiduciary funds. The non-major funds are added together, by fund type, and presented in single columns in the basic financial statements. Other supplementary information contains budgetary schedules of total uses for the General Fund and special revenue fund budgets, as well as a schedule of sources for non-major special revenue fund budgets.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The State's overall financial position and operations for the fiscal years ended June 30, 2018 and 2017 for the primary government are summarized in the following statements based on the information included in the government-wide financial statements.

State of Nevada's Net Position-Primary Government (expressed in thousands)

	Governmental Activities		Business-type Activities		Total		Total Change
	2018	2017	2018	2017	2018	2017	2018-2017
Assets							
Current and other assets	\$ 4,722,494	\$ 4,470,888	\$ 3,173,635	\$ 2,748,174	\$ 7,896,129	\$ 7,219,062	\$ 677,067
Net capital assets	7,137,710	6,973,989	14,223	14,712	7,151,933	6,988,701	163,232
Total assets	11,860,204	11,444,877	3,187,858	2,762,886	15,048,062	14,207,763	840,299
Deferred outflows of resources	460,239	427,810	8,201	7,571	468,440	435,381	33,059
Liabilities							
Current liabilities	2,012,636	1,779,280	70,456	69,179	2,083,092	1,848,459	234,633
Long-term liabilities	5,632,170	4,704,329	866,682	973,101	6,498,852	5,677,430	821,422
Total liabilities	7,644,806	6,483,609	937,138	1,042,280	8,581,944	7,525,889	1,056,055
Deferred inflows of resources	221,644	180,372	4,246	3,517	225,890	183,889	42,001
Net position							
Net investment in capital assets	5,694,397	5,623,373	6,121	6,446	5,700,518	5,629,819	70,699
Restricted	1,208,340	1,165,363	2,226,783	1,704,681	3,435,123	2,870,044	565,079
Unrestricted (deficit)	(2,448,744)	(1,580,030)	21,771	13,533	(2,426,973)	(1,566,497)	(860,476)
Total net position	\$ 4,453,993	\$ 5,208,706	\$ 2,254,675	\$ 1,724,660	\$ 6,708,668	\$ 6,933,366	\$ (224,698)

Net Position:

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The State reported net position of \$6.7 billion at the end of 2018, compared with \$6.9 billion at the end of the previous year.

The largest portion of the State's net position (\$5.7 billion or 85.0%) reflects its investment in capital assets such as land, buildings, improvements other than buildings, equipment, software costs, construction in progress, infrastructure and rights-of way, less any related debt still outstanding that was used to acquire those assets. The State uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the State's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the State's net position (\$3.4 billion or 51.2%) represents resources that are subject to external restrictions on how they may be used. At the close of the fiscal year, the State reported an unrestricted net position deficit of \$2.4 billion or (36.2%) as compared to a \$1.6 billion deficit in the prior year. The governmental activities and business-type activities components of the unrestricted net position deficit are discussed below.

The unrestricted net position deficit in governmental activities increased by \$868.7 million; from a deficit of \$1.6 billion to a deficit of \$2.4 billion. Changes in governmental activities were a result of several factors, including an increase in the unrestricted fund balance of the General Fund of \$142.9 million and an increase of \$39.1 million in deferred inflows of resources for unrestricted and unavailable revenue recognized as revenue in the government-wide statement of net activities. In business-type activities the unrestricted net position increased by \$8.2 million from a net position of \$13.5 million to a net position of \$21.8 million. The increase is primarily due to an increase in the unrestricted net position of the Housing Division fund in the amount of \$14.0 million.

Changes in State of Nevada's Net Position-Primary Government
(expressed in thousands)

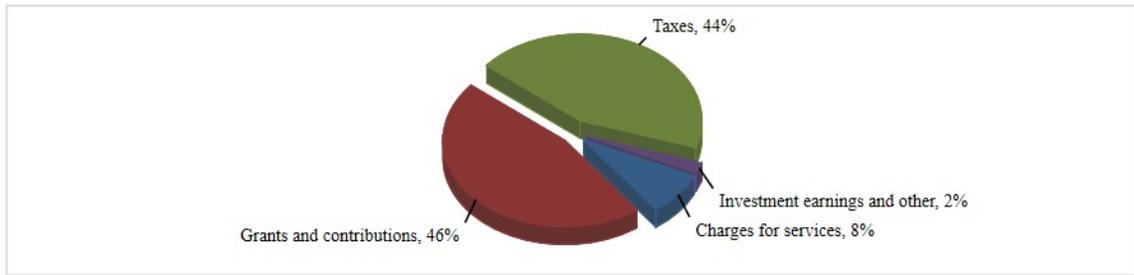
	Governmental Activities		Business-type Activities		Total		Total Change
	2018	2017	2018	2017	2018	2017	2018-2017
Revenue							
Program revenue							
Charges for services	\$ 900,670	\$ 902,110	\$ 133,898	\$ 123,222	\$ 1,034,568	\$ 1,025,332	\$ 9,236
Operating grants and contributions	5,274,340	5,076,398	82,657	83,365	5,356,997	5,159,763	197,234
Capital grants and contributions	21,999	31,458	-	-	21,999	31,458	(9,459)
General revenues:							
Gaming taxes	868,923	896,571	-	-	868,923	896,571	(27,648)
Sales and use taxes	1,340,985	1,285,247	-	-	1,340,985	1,285,247	55,738
Modified business taxes	584,212	572,873	-	-	584,212	572,873	11,339
Insurance premium taxes	394,543	358,499	-	-	394,543	358,499	36,044
Lodging taxes	179,951	178,846	-	-	179,951	178,846	1,105
Cigarette taxes	160,665	180,677	-	-	160,665	180,677	(20,012)
Commerce taxes	205,013	198,322	-	-	205,013	198,322	6,691
Property and transfer taxes	277,987	247,939	-	-	277,987	247,939	30,048
Motor and special fuel taxes	316,780	299,426	-	-	316,780	299,426	17,354
Other taxes	635,151	680,739	653,150	624,242	1,288,301	1,304,981	(16,680)
Unrestricted investment earnings	10,864	2,645	-	-	10,864	2,645	8,219
Other general revenues	203,347	207,338	-	-	203,347	207,338	(3,991)
Total revenue	11,375,430	11,119,088	869,705	830,829	12,245,135	11,949,917	295,218
Expenses							
General government	289,383	351,831	-	-	289,383	351,831	(62,448)
Health services	4,142,999	3,957,042	-	-	4,142,999	3,957,042	185,957
Social services	1,700,745	1,545,446	-	-	1,700,745	1,545,446	155,299
Education - K-12 state support	1,612,584	1,478,773	-	-	1,612,584	1,478,773	133,811
Education - K-12 administrative	563,634	580,719	-	-	563,634	580,719	(17,085)
Education - higher education	717,073	570,398	-	-	717,073	570,398	146,675
Law, justice and public safety	729,018	750,614	-	-	729,018	750,614	(21,596)
Regulation of business	315,038	295,766	-	-	315,038	295,766	19,272
Transportation	851,333	841,046	-	-	851,333	841,046	10,287
Recreation and resource development	178,524	161,621	-	-	178,524	161,621	16,903
Interest on long-term debt	74,499	73,785	-	-	74,499	73,785	714
Unallocated depreciation	2,766	2,673	-	-	2,766	2,673	93
Unemployment insurance	-	-	297,531	313,306	297,531	313,306	(15,775)
Housing	-	-	23,582	19,316	23,582	19,316	4,266
Water loans	-	-	7,017	4,802	7,017	4,802	2,215
Workers' compensation and safety	-	-	39,276	30,011	39,276	30,011	9,265
Higher education tuition	-	-	11,293	23,383	11,293	23,383	(12,090)
Other	-	-	31,488	32,181	31,488	32,181	(693)
Total expenses	11,177,596	10,609,714	410,187	422,999	11,587,783	11,032,713	555,070
Change in net position before contributions to permanent funds, special items and transfers	197,834	509,374	459,518	407,830	657,352	917,204	(259,852)
Contributions to permanent funds	10,005	9,586	-	-	10,005	9,586	419
Special item - termination of project construction	(16,054)	-	-	-	(16,054)	-	(16,054)
Transfers	(137,005)	(146,901)	137,005	146,901	-	-	-
Change in net position	54,780	372,059	596,523	554,731	651,303	926,790	(275,487)
Net position - beginning of year	5,208,706	4,804,920	1,724,660	1,166,231	6,933,366	5,971,151	962,215
Net position restatement	(809,493)	31,727	(66,508)	3,698	(876,001)	35,425	(911,426)
Net position - beginning of year (as restated)	4,399,213	4,836,647	1,658,152	1,169,929	6,057,365	6,006,576	50,789
Net position - end of year	\$ 4,453,993	\$ 5,208,706	\$ 2,254,675	\$ 1,724,660	\$ 6,708,668	\$ 6,933,366	\$ (224,698)

Changes in Net Position:

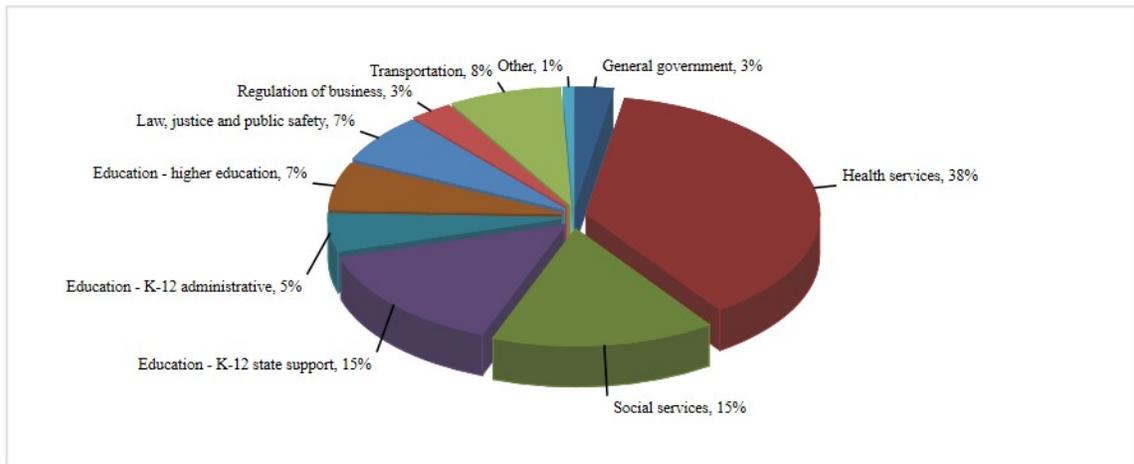
Total government-wide revenues increased by \$295.2 million during the current year. The increase in revenues is a result of several factors, including increases of \$197.2 million in federal funding, \$55.7 million in sales and use taxes, \$36.0 million in insurance premium taxes and \$30.0 million in property and transfer taxes. Program revenues from charges for services increased by \$9.2 million compared to the prior year.

Governmental activities – The current year net position increased by \$54.8 million. Approximately 43.6% of the total revenue came from taxes, while 46.6% was in the form of grants and contributions (including federal aid). Charges for various goods and services provided 7.9% of the total revenues (see chart following). The State's governmental activities expenses cover a range of services and the largest expenses were 37.3% for health services, 15.3% for social services, and 14.5% for state support of K-12 education (see chart following). In 2018, governmental activities expenses exceeded program revenues, resulting in the use of \$4.9 billion in general revenues, which were generated to support the government.

The following chart depicts the governmental activities revenues for the fiscal year:



The following chart depicts the governmental activities expenses for the fiscal year:



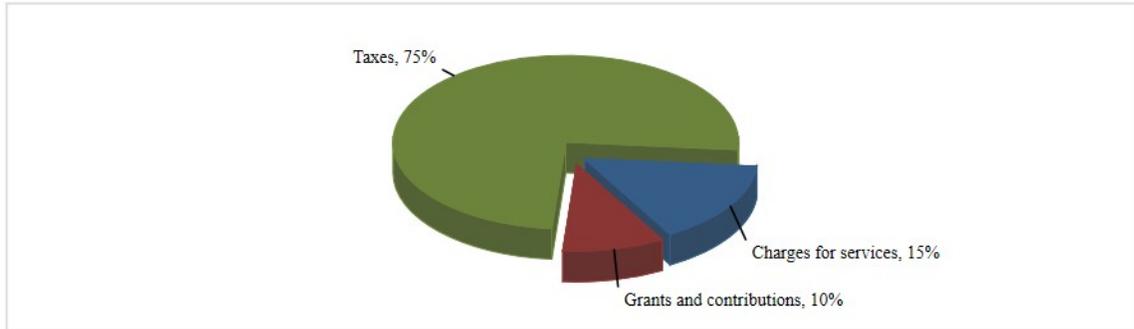
The following table depicts the total program revenues and expenses for each function of governmental activities:

Revenues and Expenses by Function: Governmental Activities
(expressed in thousands)

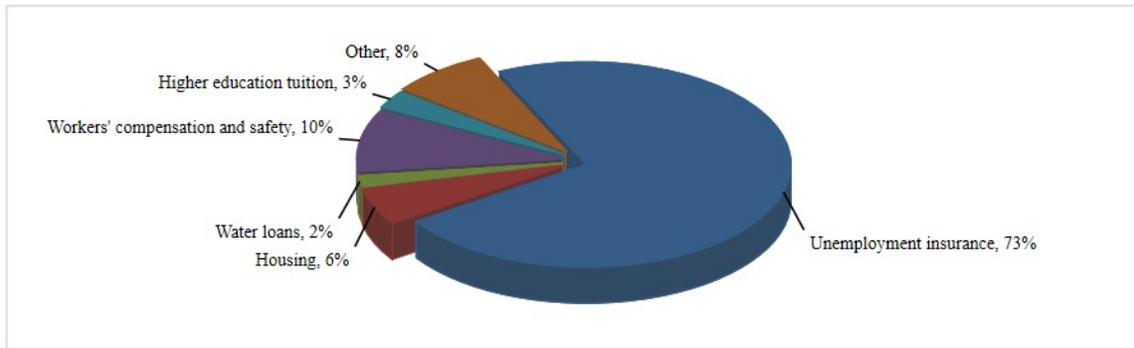
	Expenses	Revenues
General government	\$ 289,383	\$ 219,197
Health services	4,142,999	3,315,484
Social services	1,700,745	1,208,066
Education - K-12 state support	1,612,584	3,821
Education - K-12 administrative	563,634	319,259
Education - higher education	717,073	-
Law, justice and public safety	729,018	315,236
Regulation of business	315,038	269,389
Transportation	851,333	435,301
Recreation and resource development	178,524	110,081
Total	\$ 11,100,331	\$ 6,195,834

Business-type activities – The current year net position increased by \$596.5 million. Approximately 75.1% of the total revenue came from taxes, while 9.5% was in the form of grants and contributions (including federal aid). Charges for various goods and services provided 15.4% of the total revenues (see chart following). The State’s business-type activities expenses cover a range of services. The largest expenses were 72.5% for unemployment compensation (see chart following). In 2018, business-type activities expenses exceeded program revenues by \$193.6 million. Of this amount, unemployment compensation was the largest, with net expenses of \$265.4 million, resulting in the use of general revenues generated by and restricted to the Unemployment Compensation Fund.

The following chart depicts the business-type activities revenues for the fiscal year:



The following chart depicts the business-type activities expenses for the fiscal year:



The following table depicts the total program revenues and expenses for each function for business-type activities:

	Expenses	Revenues
Unemployment insurance	\$ 297,531	\$ 32,166
Housing	23,582	32,742
Water loans	7,017	26,292
Workers' compensation and safety	39,276	57,186
Higher education tuition	11,293	35,921
Other	31,488	32,248
Total	\$ 410,187	\$ 216,555

The State's overall financial position improved over the past year. Current year operations resulted in a \$54.8 million increase in the net position of the governmental activities and a \$596.5 million increase in the net position of the business-type activities. Key economic indicators from the State's sales and other taxes continue to show positive growth. Tax revenues for governmental activities increased in the current fiscal year \$65.1 million or 1.3% compared to an increase of \$330.9 million or 7.2% in the prior fiscal year. In addition, operating grants and contributions for governmental activities increased \$197.9 million primarily due to Medicaid receipts.

FINANCIAL ANALYSIS OF THE STATE'S FUNDS

Governmental Funds:

As of the end of the current fiscal year, the State's governmental funds reported combined ending fund balances of \$2.0 billion, a decrease of \$132.6 million from the prior year. Of these total ending fund balances, \$494.0 million or 24.9% is nonspendable, either due to its form or legal constraints, and \$740.9 million or 37.3% is restricted for specific programs by external constraints,

constitutional provisions, or contractual obligations. An additional \$991.9 million or 49.9% of total fund balance has been committed to specific purposes. Committed amounts cannot be used for any other purpose unless approved by the Legislature. NRS 353.288 provides for the Account to Stabilize the Operation of the State Government (Stabilization Account) in the State General Fund. Additions to the stabilization arrangement are triggered at the end of a fiscal year if the General Fund unrestricted fund balance (budgetary basis) exceeds 7% of General Fund operating appropriations. Forty percent of the excess is deposited to the Stabilization Account, and is classified on the balance sheet as committed for fiscal emergency. Additionally, commencing with the fiscal year that begins on July 1, 2017, 1% of the total anticipated revenue for the fiscal year in which the transfer will be made, as projected by the Economic Forum for that fiscal year, will also be deposited to the Stabilization Account. Expenditures may occur if actual revenues for the biennium fall short by 5% or more from anticipated revenues, if the Legislature and Governor declare that a fiscal emergency exists, or if the Legislature allocates it to be used for any other purpose. The balance in the Stabilization Account committed for fiscal emergency at June 30, 2018 is \$235.7 million. The remaining negative \$240.5 million or (12.1%) of fund balance is unassigned. The major funds are discussed more fully below.

The *General Fund* is the chief operating fund of the State. At the end of the current fiscal year, the total General Fund fund balance was \$547.7 million compared to \$556.7 million in the prior fiscal year. The fund balance decreased by \$9.0 million or 1.6% over the previous year. The negative unassigned fund balance of \$240.5 million is primarily due to an accrual for Medicaid expenditures and for unearned gaming taxes already collected and budgeted but not yet recognized as revenues.

The following schedule presents a summary of revenues of the General Fund for the fiscal years ended June 30, 2018 and 2017 (expressed in thousands). Other financing sources are not included.

	General Fund Revenues (expressed in thousands)					
	2018		2017		Increase (Decrease)	
	Amount	Percent	Amount	Percent	Amount	Percent
Gaming taxes, fees, licenses	\$ 849,965	8.8 %	\$ 884,599	9.5 %	\$ (34,634)	(3.9)%
Sales taxes	1,337,930	13.9 %	1,282,745	13.7 %	55,185	4.3 %
Modified business taxes	581,844	6.1 %	575,233	6.2 %	6,611	1.1 %
Insurance premium taxes	394,263	4.1 %	358,482	3.8 %	35,781	10.0 %
Lodging taxes	179,951	1.9 %	178,846	1.9 %	1,105	0.6 %
Cigarette taxes	160,665	1.7 %	180,677	1.9 %	(20,012)	(11.1)%
Commerce taxes	201,927	2.1 %	197,827	2.1 %	4,100	2.1 %
Property and transfer taxes	106,921	1.1 %	87,446	0.9 %	19,475	22.3 %
Motor and special fuel taxes	2,255	0.0 %	2,220	0.0 %	35	1.6 %
Other taxes	406,907	4.2 %	320,521	3.4 %	86,386	27.0 %
Intergovernmental	4,867,647	50.7 %	4,727,482	50.6 %	140,165	3.0 %
Licenses, fees and permits	383,914	4.0 %	359,687	3.8 %	24,227	6.7 %
Sales and charges for services	67,368	0.7 %	71,813	0.8 %	(4,445)	(6.2)%
Interest and investment income	9,593	0.1 %	2,820	0.0 %	6,773	240.2 %
Settlement income	1,151	0.0 %	-	0.0 %	1,151	0.0 %
Other	57,840	0.6 %	116,252	1.2 %	(58,412)	(50.2)%
Total revenues	\$ 9,610,141	100.0 %	\$ 9,346,650	100.0 %	\$ 263,491	2.8 %

The total General Fund revenues increased \$263.5 million or 2.8%. The largest increases in revenue sources were \$140.2 million or 3.0% in intergovernmental revenues, \$86.4 million or 27.0% in other taxes, \$55.2 million or 4.3% in sales taxes and \$35.8 million or 10.0% in insurance premium taxes. The increase in intergovernmental revenues is primarily due to an increase of \$163.5 million in receipts for Medicaid over the prior year. Decreases in revenue sources were primarily due to \$58.4 million of other revenue, of which \$48 million represents a refund of the Home Means Nevada grant, \$34.6 million or 3.9% in gaming taxes, fees and licenses and a decrease in cigarette tax of \$20.0 million over the prior year.

The following schedule presents a summary of expenditures by function of the General Fund for the fiscal years ended June 30, 2018 and 2017 (expressed in thousands). Other financing uses are not included.

	General Fund Expenditures (expressed in thousands)					
	2018		2017		Increase (Decrease)	
	Amount	Percent	Amount	Percent	Amount	Percent
General government	\$ 177,106	1.8 %	\$ 139,990	1.5 %	\$ 37,116	26.5 %
Health services	4,132,487	42.6 %	3,948,218	43.0 %	184,269	4.7 %
Social services	1,592,241	16.4 %	1,545,419	16.8 %	46,822	3.0 %
Education - K-12 state support	1,612,584	16.6 %	1,478,773	16.1 %	133,811	9.0 %
Education - K-12 administrative	562,281	5.8 %	588,991	6.4 %	(26,710)	(4.5)%
Education - higher education	645,297	6.7 %	583,819	6.4 %	61,478	10.5 %
Law, justice and public safety	530,498	5.5 %	498,523	5.4 %	31,975	6.4 %
Regulation of business	292,614	3.0 %	274,436	3.0 %	18,178	6.6 %
Recreation and resource development	146,621	1.5 %	130,315	1.4 %	16,306	12.5 %
Debt service	3,718	0.0 %	3,502	0.0 %	216	6.2 %
Total expenditures	\$ 9,695,447	100.0 %	\$ 9,191,986	100.0 %	\$ 503,461	5.5 %

The total General Fund expenditures increased 5.5%. The largest increases in expenditures were \$184.3 million or 4.7% in health services expenditures due to expansion of the Medicaid program, \$133.8 million or 9.0% in education - K-12 state support, \$61.5 million or 10.5% in higher education expenditures, and \$46.8 million or 3.0% in social services expenditures. The largest decrease was \$26.7 million or 4.5% in education - K-12 administrative expenditures.

The *State Highway Fund* is a special revenue fund used to account for the maintenance, regulation and construction of public highways and is funded through vehicle fuel taxes, federal funds, other charges and bond revenue. The fund balance decreased by \$18.0 million or 3.3% during the current fiscal year compared to an increase of \$17.3 million or 3.3% in the prior year. Total revenues increased by \$79.3 million. This was primarily due to increases in motor vehicle government services tax of \$22.2 million, federal reimbursements of \$11.9 million, local government reimbursements of \$18.4 million and vehicle registration fees of \$5.0 million. Expenditures increased by \$52.3 million or 4.6% over the prior year. This was primarily due to an increase in current expenditures for transportation projects of \$37.5 million and an increase in personnel costs of \$6.5 million. Expenditures increased as spending for four major road construction projects, Project NEON, USA Parkway, the Boulder City Bypass and bus lanes for Las Vegas Blvd, increased. Other financing sources and uses decreased by \$62.4 million or 33.2% over the prior year, primarily due to a decrease of \$50.3 million in bonds issued for transportation projects.

The *Municipal Bond Bank Fund* is a special revenue fund used to account for revenues and expenditures associated with buying local government bonds with proceeds of State general obligation bonds. The fund balance increased by \$1.7 million during the current fiscal year, which is a 1.9% increase from the prior year. This increase was primarily due to bonds issued of \$6.0 million.

The *Permanent School Fund* is a permanent fund used to account for certain property and the proceeds derived from such property, escheated estates, and all fines collected under penal laws of the State, which become permanent assets of the fund. All earnings on the assets are to be used for education. The fund balance increased by \$9.9 million during the current fiscal year, which is a 2.8% increase from the prior year. This increase was due to revenues from land sales and court fines.

Proprietary Funds:

The State's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Proprietary funds are comprised of two types: enterprise funds and internal service funds. Enterprise funds are used when goods or services are provided primarily to parties outside of the State while internal service funds are used when goods or services are provided primarily to State agencies.

Enterprise Funds – There are four major enterprise funds: Housing Division Fund, Unemployment Compensation Fund, Water Projects Loans Fund and the Higher Education Tuition Trust Fund. The combined net position of the four major funds is \$2,236.6 million, the net position of the nonmajor enterprise funds is \$18.0 million and the total combined net position of all enterprise funds is \$2,254.5 million. The combined net position of all enterprise funds increased by \$529.9 million in 2018, of which \$15.5 million is a decrease to beginning net position due to the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, \$51.0 million is a decrease to beginning net position due to an overstatement of unemployment assessment receivables and revenue in fiscal year 2017, and \$596.4 million is the current year increase in net position, for an ending net position of \$2,254.5 million. The major enterprise funds are discussed below:

The *Housing Division Fund* was created for the purpose of making available additional funds to assist private enterprise and governmental agencies in providing safe and sanitary housing facilities and provides low interest loans for first-time home buyers with low or moderate incomes. The net position increased by \$8.6 million or 4.2%, of which \$.7 million is a decrease to beginning net position due to the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits*

Other Than Pensions, resulting in an ending net position of \$215.1 million. Revenues from interest on loans increased by 32.8% reflecting Nevada's improved housing market. Operating expenses increased by \$2.3 million, and operating revenues increased by \$2.8 million.

The *Unemployment Compensation Fund* accounts for the payment of unemployment compensation benefits to unemployed State citizens. The net position increased by \$487.6 million during the current fiscal year, of which \$51.0 million is a decrease to beginning net position due to an overstatement of unemployment assessment receivables and revenues in the prior year, resulting in an ending net position of \$1,485.6 million. The increase in net position is primarily due to revenues exceeding expenses by \$387.3 million and a transfer of \$155.4 million from the Unemployment Compensation Bond Fund for special bond contributions assessed on employers for payment of principal and interest on Unemployment Compensation Bonds. During fiscal year 2018, \$297.3 million of unemployment compensation benefits was paid to unemployed State citizens compared to \$310.0 million paid in fiscal year 2017, representing a 4.1% decrease in claims expense.

The *Water Projects Loans Fund* issues loans to governmental and private entities for two programs: Safe Drinking Water and Water Pollution Control. The federal EPA matches the State's bond proceeds to make loans to governmental entities; only federal funds are loaned to private entities. The net position increased by \$17.1 million during the current fiscal year, of which \$.2 million is a decrease to beginning net position due to the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for a final net position of \$432.8 million, which is a 4.1% increase from the prior year.

The *Higher Education Tuition Trust Fund* provides a simple and convenient way for Nevada families to save for a college education through the advance payment of tuition. A purchaser enters into a contract for the future payment of tuition for a specified beneficiary. The contract benefits are based on in-state rates for Nevada public colleges, but can be used towards costs at any accredited, nonprofit, private or out-of-state college. The Trust Fund completed its twentieth enrollment period during the fiscal year with 767 new enrollments. The net position increased \$25.3 million, for an ending net position of \$103.1 million, a 32.5% increase over last year, primarily due to a decrease in claims expenses.

Internal Service Funds – The internal service funds charge State agencies for goods and services such as building maintenance, purchasing, printing, insurance, data processing and fleet services in order to recover the costs of the goods or services. Rates charged to State agencies for the operations of internal service funds are adjusted in following years to offset gains and losses. Because these are allocations of costs to other funds, they are not included separately in the government-wide financial statements but are eliminated and reclassified as either governmental activities or business-type activities. In 2018, total internal service fund net position decreased by \$11.0 million, of which \$21.4 million is a decrease to beginning net position due to the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for a final net position of \$2.4 million. The three largest funds are:

The *Self-Insurance Fund* accounts for group health, life and disability insurance for State employees and retirees and certain other public employees. Net position increased by \$2.1 million, of which \$1.3 million is a decrease to beginning net position due to the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for a final net position of \$76.2 million. The remaining increase is considered a normal fluctuation in insurance premium income and in claims expense.

The *Information Services Fund* accounts for design, maintenance and operation of the State's central computer facility, radio communication and telecommunication systems. Net position decreased by \$4.8 million, of which \$9.4 million is a decrease to beginning net position due to the implementation of GASB 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for a final net position deficit of \$14.5 million. The increase in net position from current activity of \$4.7 million is considered a normal fluctuation in services and expenses of the fund.

The *Insurance Premiums Fund* accounts for general, civil (tort), auto and property casualty liabilities of State agencies. The net position deficit decreased by \$3.9 million or (8.0)% during the current year, of which \$.4 million is a decrease to beginning net position deficit due to implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, resulting in an ending net position deficit of \$45.0 million. The remaining deficit decrease of \$4.4 million is primarily due to a decrease in insurance claims and expenses of 26.5% in the current year.

ANALYSIS OF GENERAL FUND BUDGET VARIATIONS

The General Fund budgetary revenues and other financing sources were \$678.8 million or 5.6% less than the final budget, primarily because actual intergovernmental revenues received were less than the final budgeted amount. Intergovernmental revenues represent federal grants, and there are timing differences arising from when grants are awarded, received and spent. The final budget can include grant revenue for the entire grant period, whereas the actual amount recorded represents grant revenue received in the current year.

The net increase in the General Fund expenditures and other uses budget from original to final was \$850.8 million. Some of the differences originate because the original budget consists only of those budgets subject to legislative approval through the General Appropriations Act and the Authorizations Bill. The non-executive budgets, not subject to legislative approval, only require approval by the Budget Division and if approved after July 1, are considered to be revisions. Increases due to the nonexecutive budgets approved after July 1 and increased estimated receipts were approximately \$850.8 million.

CAPITAL ASSETS AND LONG-TERM DEBT ADMINISTRATION

Capital Assets:

The State's capital assets for governmental and business-type activities as of June 30, 2018 amount to \$8.5 billion, net of accumulated depreciation of \$1.4 billion, leaving a net book value of \$7.1 billion. This investment in capital assets includes land, buildings, improvements other than buildings, equipment, software costs, infrastructure, rights-of-way, and construction in progress. Infrastructure assets are items that are normally immovable, such as roads and bridges.

As allowed by GASB Statement No. 34, the State has adopted an alternative process for recording depreciation expense on elected infrastructure assets. Under this alternative method, referred to as the modified approach, the State expenses certain maintenance and preservation costs and does not report depreciation expense on infrastructure. Utilization of this approach requires the State to: 1) commit to maintaining and preserving affected assets at or above a condition level established by the State; 2) maintain an inventory of the assets and perform periodic condition assessments to ensure that the condition level is being maintained; and 3) make annual estimates of the amounts that must be expended to maintain and preserve assets at the predetermined condition levels. To monitor the condition of the roadways the State uses the International Roughness Index (IRI). The State has set a policy that it will maintain a certain percentage of each category of its roadways with an IRI of less than 95 and will also maintain its bridges so that not more than 10% are structurally deficient or functionally obsolete. The following table shows the State's policy and the condition level of the roadways and bridges:

Condition Level of the Roadways

Percentage of roadways with an IRI of less than 95

	<u>I</u>	<u>II</u>	<u>III</u>	<u>IV</u>	<u>V</u>
State Policy-minimum percentage	70%	65%	60%	40%	10%
Actual results of 2017 condition assessment	90%	85%	90%	61%	25%
Actual results of 2016 condition assessment	91%	88%	92%	66%	30%
Actual results of 2015 condition assessment	87%	82%	85%	45%	13%

Condition Level of the Bridges

Percentage of substandard bridges

	<u>2017</u>	<u>2016</u>	<u>2015</u>
State Policy-minimum percentage	10%	10%	10%
Actual results condition assessment	1%	2%	4%

The estimated amount necessary to maintain and preserve infrastructure assets at target condition levels exceeded the actual amounts of expense incurred for fiscal year 2018 by \$33.3 million. Even though actual spending for maintenance and reservation of infrastructure assets fell below estimates, condition levels are expected to approximately meet or exceed the target condition levels for the roadway category. Additional information on the State's infrastructure can be found in the schedule of Infrastructure Condition and Maintenance Data in the Required Supplementary Information section to the financial statements.

To keep pace with the demands of the population, the State also has a substantial capital projects program. The following is a summary of major projects in progress or completed during 2018 (expressed in millions):

	<u>Expended by</u> <u>June 30, 2018</u>	<u>Total budget</u>
DMV East Sahara Complex	\$ 21.2	\$ 25.0
Northern Nevada Veterans' Home	16.5	19.8
Southern Nevada Veterans' Cemetery Expansion	13.2	13.4
Washoe County Armory Maintenance Shop	6.9	8.9
Secretary of State Online Business Portal	6.6	16.0
Northern Nevada Correctional Center - Electrical	6.1	9.9
Access Nevada Modernization Software	5.9	10.0
Northern Nevada Correctional Center - ADA	2.1	11.3
DMV - South Reno Complex	1.3	42.0
National Guard Readiness Center	1.3	37.1

Additional information on the State's capital assets can be found in Note 7 to the financial statements.

Long-term Debt Administration:

As of year-end, the State had \$2.9 billion in bonds and certificates of participation outstanding, compared to \$3.0 billion last year, a decrease of \$78.0 million or 2.6% during the current fiscal year. This decrease was due primarily to the payment of principal on debt and refunding of general obligation bonds and certificates of participation.

The most current bond ratings from Fitch Investor Service was AA+, Moody's was Aa2, and Standard and Poor's was AA+. These ratings are an indication of high quality obligations and a reflection of sound financial management. The Constitution of the State limits the aggregate principal amount of the general obligation debt to 2% of the total reported assessed property value of the State.

New bonds issued during the 2018 fiscal year and draws on previously authorized Housing bonds were (expressed in thousands):

General Obligation Capital Improvement Bonds	11/07/2017A	\$ 85,635
General Obligation Natural Resources and Refunding Bonds	11/07/2017B	5,890
General Obligation Open Space, Parks, Natural Resources and Refunding Bonds	11/07/2017C	7,940
General Obligation Municipal Bond Bank	11/07/2017D	6,000
General Obligation Safe Drinking Water Revolving Fund Matching Bonds	11/07/2017E	6,215
General Obligation Water Pollution Control Revolving Fund Matching Bonds	11/07/2017F	3,760
Highway Improvement Revenue Bonds MVFT 2018	06/05/2018	125,905
Housing Multi-Unit Boulder Pines II	05/26/2016	7,951
Housing Multi-Unit Vintage at the Crossings	09/08/2016	15,034
Housing Multi-Unit Rose Garden Townhouses	11/17/2016	74
Housing Multi-Unit Baltimore Cleveland	02/03/2017	1,805
Housing Multi-Unit Madison Palms	06/23/2017	2,070
Housing Multi-Unit Steamboat by Vintage	09/26/2017	6,122
Housing Multi-Unit Rose Garden Senior	10/11/2017	5,823
Housing Multi-Unit Sierra Pines	12/15/2017	3,486
Housing Multi-Unit Summit Club	02/09/2018	90,000
Housing Multi-Unit Tenaya Senior	04/18/2018	2,626
Housing Multi-Unit Sky Mountain	06/01/2018	1,603

Additional information on the State's long-term debt obligations can be found in Note 9 to the financial statements and in the Statistical Section.

Requests for Information

This financial report is designed to provide a general overview of the State of Nevada's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: State of Nevada, Office of the State Controller, 101 N. Carson Street, Suite 5, Carson City, NV 89701 or visit our website at: www.controller.nv.gov.

BASIC FINANCIAL SECTION



Tiva and her Colt Kiowa.



Statement of Net Position

June 30, 2018 (Expressed in Thousands)

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
Assets				
Cash and pooled investments	\$ 2,114,613	\$ 1,447,437	\$ 3,562,050	\$ 291,760
Investments	334,826	493,296	828,122	1,423,793
Internal balances	(44)	44	-	-
Due from component unit	40,640	-	40,640	-
Due from primary government	-	-	-	148,013
Accounts receivable	113,901	5,139	119,040	25,874
Taxes/assessments receivable	1,312,949	203,427	1,516,376	-
Intergovernmental receivables	611,506	917	612,423	77,646
Accrued interest and dividends	8,678	18,271	26,949	77
Contracts receivable	-	40,772	40,772	-
Mortgages receivable	-	352,278	352,278	-
Notes/loans receivable	106,727	430,822	537,549	8,968
Capital lease receivable	48,500	-	48,500	-
Other receivables	-	-	-	90,959
Inventory	23,692	1,449	25,141	7,791
Prepaid expenses	3,752	336	4,088	27,412
<i>Restricted assets:</i>				
Cash	2,750	-	2,750	164,088
Investments	-	179,432	179,432	12,275
Other assets	4	15	19	99,927
<i>Capital assets:</i>				
Land, infrastructure and construction in progress	5,764,291	568	5,764,859	291,881
Other capital assets, net	1,373,420	13,655	1,387,075	2,022,881
Total assets	11,860,205	3,187,858	15,048,063	4,693,345
Deferred Outflows of Resources				
Deferred charge on refunding	60,077	659	60,736	14,411
Pension contributions	376,875	7,078	383,953	65,700
OPEB contributions	23,287	464	23,751	15,768
Total deferred outflows of resources	460,239	8,201	468,440	95,879
Liabilities				
Accounts payable	1,299,421	56,672	1,356,093	55,327
Accrued payroll and related liabilities	53,006	977	53,983	89,739
Intergovernmental payables	201,323	72	201,395	-
Interest payable	17,697	3,387	21,084	14,616
Due to component units	93,984	1	93,985	-
Due to primary government	-	-	-	40,640
Contracts/retentions payable	104,987	-	104,987	-
Unearned revenues	158,174	9,336	167,510	66,489
Other liabilities	84,044	11	84,055	67,381
Long-term liabilities:				
<i>Portion due or payable within one year:</i>				
Reserve for losses	88,952	-	88,952	-
Obligations under capital leases	3,621	-	3,621	1,561
Compensated absences	70,713	1,336	72,049	35,310
Benefits payable	-	17,509	17,509	-
Bonds payable	191,952	41,572	233,524	45,159
Certificates of participation payable	3,373	-	3,373	-
Pollution remediation obligations	660	-	660	-
<i>Portion due or payable after one year:</i>				
Federal advances	-	-	-	7,236
Reserve for losses	43,922	-	43,922	-
Obligations under capital leases	14,870	-	14,870	49,328
Net pension obligation	2,208,472	43,061	2,251,533	389,093

Statement of Net Position

June 30, 2018 (Expressed in Thousands)

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
Net OPEB liability	783,854	15,623	799,477	491,460
Compensated absences	29,955	545	30,500	15,972
Benefits payable	-	200,283	200,283	-
Bonds payable	2,054,432	546,753	2,601,185	761,026
Certificates of participation payable	78,102	-	78,102	-
Due to component unit	54,028	-	54,028	-
Unearned revenue	-	-	-	46,128
Pollution remediation obligations	5,265	-	5,265	-
Total liabilities	7,644,807	937,138	8,581,945	2,176,465
Deferred Inflows of Resources				
Pension related amounts	171,948	3,274	175,222	29,648
OPEB related amounts	48,788	972	49,760	30,589
Taxes	86	-	86	-
Fines and forfeitures	822	-	822	-
Lease revenue	-	-	-	6,722
Split-interest agreements	-	-	-	5,319
Total deferred inflows of resources	221,644	4,246	225,890	72,278
Net Position				
Net investment in capital assets	5,694,397	6,121	5,700,518	1,638,881
Restricted for:				
Unemployment compensation	-	1,485,617	1,485,617	-
Tuition contract benefits	-	103,009	103,009	-
Security of outstanding obligations	-	187,905	187,905	-
Workers' compensation	-	17,476	17,476	-
Capital projects	6,062	-	6,062	175,377
Debt service	26,168	-	26,168	35,317
Education - K to 12	2,323	-	2,323	1,445
Transportation	374,628	-	374,628	-
Recreation and resource development	41,663	432,774	474,437	-
Law, justice and public safety	46,709	-	46,709	-
Health services	316,887	-	316,887	-
Social services	969	-	969	-
Regulation of business	31,955	2	31,957	-
Scholarships	-	-	-	543,790
Loans	-	-	-	6,991
Research and development	-	-	-	10,731
Other purposes	246	-	246	8,298
Funds held as permanent investments:				
Nonexpendable	360,709	-	360,709	402,277
Expendable	21	-	21	-
Unrestricted (deficit)	(2,448,744)	21,771	(2,426,973)	(282,626)
Total net position	\$ 4,453,993	\$ 2,254,675	\$ 6,708,668	\$ 2,540,481

The notes to the financial statements are an integral part of this statement.

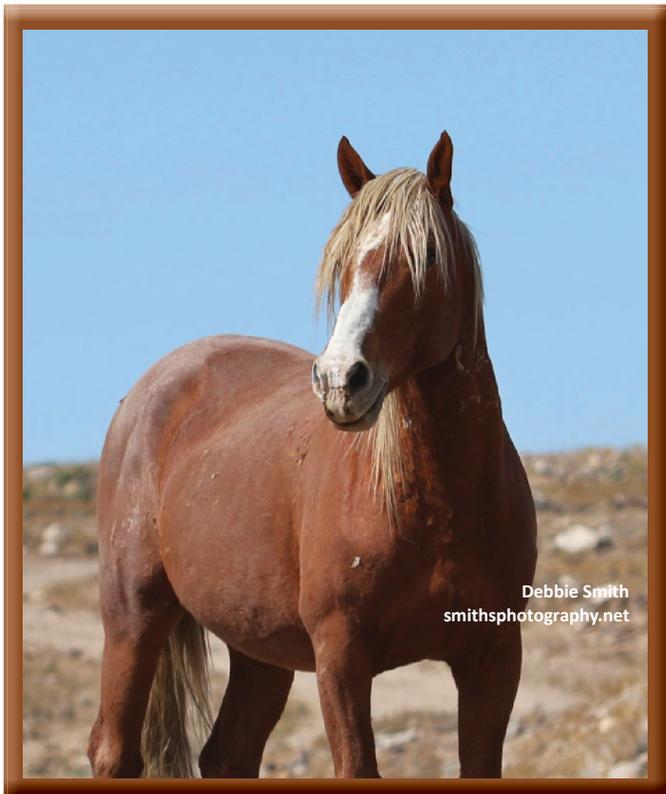
Statement of Activities

For the Year Ended June 30, 2018 (Expressed in Thousands)

Function/Programs	Program Revenues				Net (Expenses) Revenues and Changes in Net Position			Component Units
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
					Governmental Activities	Business-type Activities	Total	
Primary Government								
<i>Governmental activities:</i>								
General government	\$ 289,383	\$ 212,509	\$ 6,688	\$ -	\$ (70,186)	\$ -	\$ (70,186)	-
Health services	4,142,999	183,740	3,131,744	-	(827,515)	-	(827,515)	-
Social services	1,700,745	49,653	1,158,413	-	(492,679)	-	(492,679)	-
Education - K-12 state support	1,612,584	-	3,821	-	(1,608,763)	-	(1,608,763)	-
Education - K-12 administrative	563,634	2,717	316,542	-	(244,375)	-	(244,375)	-
Education - higher education	717,073	-	-	-	(717,073)	-	(717,073)	-
Law, justice and public safety	729,018	263,957	47,046	4,233	(413,782)	-	(413,782)	-
Regulation of business	315,038	91,563	177,826	-	(45,649)	-	(45,649)	-
Transportation	851,333	44,720	381,766	8,815	(416,032)	-	(416,032)	-
Recreation and resource development	178,524	51,811	49,320	8,950	(68,443)	-	(68,443)	-
Interest on long-term debt	74,499	-	1,175	-	(73,324)	-	(73,324)	-
Unallocated depreciation	2,766	-	-	-	(2,766)	-	(2,766)	-
Total governmental activities	<u>11,177,596</u>	<u>900,670</u>	<u>5,274,341</u>	<u>21,998</u>	<u>(4,980,587)</u>	<u>-</u>	<u>(4,980,587)</u>	<u>-</u>
<i>Business-type activities:</i>								
Unemployment insurance	297,532	3,442	28,724	-	-	(265,366)	(265,366)	-
Housing	23,582	22,252	10,490	-	-	9,160	9,160	-
Water loans	7,017	9,581	16,711	-	-	19,275	19,275	-
Workers' compensation and safety	39,276	54,130	3,056	-	-	17,910	17,910	-
Higher education tuition	11,293	13,934	21,987	-	-	24,628	24,628	-
Other	31,487	30,559	1,689	-	-	761	761	-
Total business-type activities	<u>410,187</u>	<u>133,898</u>	<u>82,657</u>	<u>-</u>	<u>-</u>	<u>(193,632)</u>	<u>(193,632)</u>	<u>-</u>
Total primary government	<u>\$ 11,587,783</u>	<u>\$ 1,034,568</u>	<u>\$ 5,356,998</u>	<u>\$ 21,998</u>	<u>(4,980,587)</u>	<u>(193,632)</u>	<u>(5,174,219)</u>	<u>-</u>
Total component units	<u>\$ 1,957,652</u>	<u>\$ 767,921</u>	<u>\$ 511,810</u>	<u>\$ 1,837</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(676,084)</u>

General Revenues:				
Taxes:				
Gaming taxes	868,923	-	868,923	-
Sales and use taxes	1,192,282	-	1,192,282	-
Modified business taxes	584,212	-	584,212	-
Insurance premium taxes	394,543	-	394,543	-
Cigarette taxes	160,665	-	160,665	-
Commerce taxes	205,013	-	205,013	-
Property and transfer taxes	120,488	-	120,488	-
Motor and special fuel taxes	2,255	-	2,255	-
Other taxes	421,887	457	422,344	-
Restricted for unemployment compensation:				
Other taxes	-	652,693	652,693	-
Restricted for educational purposes:				
Sales and use taxes	148,703	-	148,703	-
Lodging taxes	179,951	-	179,951	-
Restricted for debt service purposes:				
Property and transfer taxes	157,499	-	157,499	-
Motor and special fuel taxes	74,524	-	74,524	-
Other	5,165	-	5,165	-
Restricted for recreation and resources development:				
Other taxes	25,279	-	25,279	-
Other	1,911	-	1,911	-
Restricted for health services purposes:				
Other taxes	86,906	-	86,906	-
Restricted for social services purposes:				
Other taxes	13,561	-	13,561	-
Restricted for transportation purposes:				
Motor and special fuel taxes	240,001	-	240,001	-
Other taxes	83,176	-	83,176	-
Restricted for regulation of business:				
Other taxes	4,342	-	4,342	-
Settlement income	44,953	-	44,953	-
Unrestricted investment earnings	10,864	-	10,864	98,100
Gain on sale of assets	-	-	-	537
Other general revenues	151,318	-	151,318	59
Contributions to permanent funds	10,005	-	10,005	9,982
Payments from State of Nevada	-	-	-	705,961
Special item - termination of project construction	(16,054)	-	(16,054)	-
Transfers	(137,005)	137,005	-	-
Total general revenues, contributions, payments, special items and transfers	<u>5,035,367</u>	<u>790,155</u>	<u>5,825,522</u>	<u>814,639</u>
Change in net position	<u>54,780</u>	<u>596,523</u>	<u>651,303</u>	<u>138,555</u>
Net position - beginning	5,208,706	1,724,660	6,933,366	2,903,950
Net position restatement	(809,493)	(66,508)	(876,001)	(502,024)
Net position - beginning (as restated)	<u>4,399,213</u>	<u>1,658,152</u>	<u>6,057,365</u>	<u>2,401,926</u>
Net position - ending	<u>\$ 4,453,993</u>	<u>\$ 2,254,675</u>	<u>\$ 6,708,668</u>	<u>\$ 2,540,481</u>

The notes to the financial statements are an integral part of this statement.



Minco up top and Kono
are both Stallions

Balance Sheet

Governmental Funds

June 30, 2018

	General Fund	State Highway	Municipal Bond Bank	Permanent School Fund	Other Governmental Funds	Total Governmental Funds
Assets						
<i>Cash and pooled investments:</i>						
Cash with treasurer	\$ 858,674,879	\$ 504,245,823	\$ 3,953	\$ 16,950,522	\$ 552,347,772	\$ 1,932,222,949
Cash in custody of other officials	4,814,163	190,624	-	950,595	92,374	6,047,756
Investments	13,692,928	-	-	319,542,450	1,590,384	334,825,762
<i>Receivables:</i>						
Accounts receivable	65,762,134	17,855,125	-	660	21,767,757	105,385,676
Taxes receivable	1,265,625,775	46,569,315	-	-	753,491	1,312,948,581
Intergovernmental receivables	531,339,922	66,118,629	-	1,198,914	5,802,497	604,459,962
Accrued interest and dividends	7,246,699	-	1,192,125	231,428	8,028	8,678,280
Notes/loans receivable	15,146,716	-	91,510,000	-	-	106,656,716
Capital lease receivable	-	-	-	-	48,500,000	48,500,000
Due from other funds	35,594,920	10,111,086	580	117,771	35,390,981	81,215,338
Due from fiduciary funds	68,129	-	-	-	1,252,525	1,320,654
Due from component units	112,313	-	-	39,388,102	188,140	39,688,555
Inventory	6,483,286	16,652,304	-	-	329,544	23,465,134
Advances to other funds	4,058,907	3,684,946	-	-	301,272	8,045,125
Restricted cash	2,749,688	-	-	-	-	2,749,688
Prepaid items	2,572,955	628,042	-	-	4,443	3,205,440
Total assets	\$ 2,813,943,414	\$ 666,055,894	\$ 92,706,658	\$ 378,380,442	\$ 668,329,208	\$ 4,619,415,616
Liabilities						
<i>Accounts payable and accruals:</i>						
Accounts payable	\$ 645,387,906	\$ 8,906,412	\$ -	\$ 2,114	\$ 8,588,661	\$ 662,885,093
Accrued payroll and related liabilities	36,577,729	13,146,260	-	-	1,924,602	51,648,591
Intergovernmental payables	182,691,788	17,567,294	-	-	998,133	201,257,215
Contracts/retentions payable	311,657	82,035,939	-	-	22,639,197	104,986,793
Due to other funds	29,124,493	4,522,703	4,338	17,058,123	39,867,500	90,577,157
Due to fiduciary funds	627,652,069	200,307	-	-	16,101	627,868,477
Due to component units	31,876,638	284,236	-	-	61,816,101	93,976,975
Unearned revenues	156,346,807	82,664	-	-	1,695,095	158,124,566
Other liabilities	78,367,682	2,113,066	-	622,690	2,940,543	84,043,981
Total liabilities	1,788,336,769	128,858,881	4,338	17,682,927	140,485,933	2,075,368,848
Deferred Inflows of Resources						
<i>Unavailable revenue:</i>						
Taxes	145,616,540	237,270	-	-	370,414	146,224,224
Intergovernmental	296,792,712	-	-	-	-	296,792,712
Licenses, fees and permits	1,162,817	2,071,018	-	-	107	3,233,942
Sales and charges for services	12,436,125	383,346	-	-	6,830	12,826,301
Settlement income	-	-	-	-	19,556,818	19,556,818
Lease principal payments	-	-	-	-	48,500,000	48,500,000
Interest	1,285,963	630,515	154,678	17,688	690,905	2,779,749
Other	19,659,163	6,590,306	-	660	648,089	26,898,218
Taxes	85,983	-	-	-	-	85,983
Fines and forfeitures	821,760	-	-	-	-	821,760
Total deferred inflows of resources	477,861,063	9,912,455	154,678	18,348	69,773,163	557,719,707
Fund Balances						
Nonspendable	27,620,812	17,280,346	88,085,000	360,679,167	363,987	494,029,312
Restricted	77,802,740	478,494,732	-	-	184,608,647	740,906,119
Committed	682,809,628	31,509,480	4,462,642	-	273,097,478	991,879,228
Unassigned	(240,487,598)	-	-	-	-	(240,487,598)
Total fund balances	547,745,582	527,284,558	92,547,642	360,679,167	458,070,112	1,986,327,061
Total liabilities, deferred inflows of resources and fund balances	\$ 2,813,943,414	\$ 666,055,894	\$ 92,706,658	\$ 378,380,442	\$ 668,329,208	\$ 4,619,415,616

The notes to the financial statements are an integral part of this statement.

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

June 30, 2018

Total fund balances - governmental funds		\$ 1,986,327,061
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:		
Land	\$ 168,172,504	
Construction in progress	119,255,433	
Infrastructure assets	4,696,637,803	
Rights-of-way	770,929,564	
Buildings	1,809,593,049	
Improvements other than buildings	146,921,274	
Furniture and equipment	399,943,846	
Software costs	278,781,097	
Accumulated depreciation/amortization	<u>(1,286,024,323)</u>	
Total capital assets		7,104,210,247
Some of the State's revenues collected after year-end are not available soon enough to pay for the current period's expenditures and, therefore, are reported as unavailable deferred inflows of resources in the funds.		
		556,811,964
Intergovernmental receivable not providing current resources.		
		198,103
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the internal service funds are included in governmental activities in the statement of net position.		
		2,309,010
The loss on early retirement of debt is reported as a deferred outflow of resources on the statement of net position and is amortized over the original remaining life of the old debt, or the life of the new debt, whichever is less.		
		60,076,938
Deferred outflow of resources related to pensions are not reported in the governmental funds		
		367,535,516
Deferred outflow of resources related to other post-employment benefits are not reported in the governmental funds		
		22,653,442
Deferred inflow of resources related to pensions are not reported in the governmental funds.		
		(167,741,452)
Deferred inflow of resources related to other post-employment benefits are not reported in the governmental funds.		
		(47,460,859)
Certain liabilities for settlement agreements are not due and payable in the current period and therefore are not reported in the funds.		
		(550,002)
Amounts due to component unit for bonds authorized to be issued are not reported in the funds as they are not due and payable.		
		(54,028,000)
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:		
Net pension obligation	(2,153,773,517)	
Net OPEB liability	(762,533,846)	
Bonds payable	(2,242,674,225)	
Accrued interest on bonds	(17,697,316)	
Certificates of participation	(81,474,660)	
Capital leases	(14,981,144)	
Compensated absences	(97,289,641)	
Pollution remediation liability	<u>(5,925,000)</u>	
Total long-term liabilities		<u>(5,376,349,349)</u>
Net position of governmental activities		<u><u>\$ 4,453,992,619</u></u>

The notes to the financial statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

For the Fiscal Year Ended June 30, 2018

	General Fund	State Highway	Municipal Bond Bank	Permanent School Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues						
Gaming taxes, fees, licenses	\$ 849,964,671	\$ -	\$ -	\$ -	\$ 13,332,524	\$ 863,297,195
Sales taxes	1,337,929,739	-	-	-	-	1,337,929,739
Modified business taxes	581,843,729	-	-	-	-	581,843,729
Insurance premium taxes	394,262,749	-	-	-	-	394,262,749
Lodging taxes	179,950,633	-	-	-	-	179,950,633
Cigarette taxes	160,664,759	-	-	-	-	160,664,759
Commerce taxes	201,926,513	-	-	-	-	201,926,513
Property and transfer taxes	106,921,489	-	-	-	171,065,052	277,986,541
Motor and special fuel taxes	2,255,065	240,000,854	-	-	74,524,218	316,780,137
Other taxes	406,907,220	118,174,844	-	-	90,089,885	615,171,949
Intergovernmental	4,867,646,977	410,826,270	-	-	96,042,436	5,374,515,683
Licenses, fees and permits	383,913,526	229,429,703	-	-	21,021,798	634,365,027
Sales and charges for services	67,367,989	19,010,052	-	-	20,711,431	107,089,472
Interest and investment income	9,593,312	4,944,643	3,433,567	16,450,057	3,628,276	38,049,855
Settlement income	1,150,502	-	-	-	42,081,347	43,231,849
Land sales	-	-	-	5,992,581	-	5,992,581
Other	57,839,526	21,153,434	-	4,013,950	10,441,751	93,448,661
Total revenues	9,610,138,399	1,043,539,800	3,433,567	26,456,588	542,938,718	11,226,507,072
Expenditures						
<i>Current:</i>						
General government	177,106,108	-	-	-	35,123,313	212,229,421
Health services	4,132,486,516	-	-	-	81,937	4,132,568,453
Social services	1,592,240,589	-	-	-	88,613,261	1,680,853,850
Education - K-12 state support	1,612,584,169	-	-	-	-	1,612,584,169
Education - K-12 administrative	562,281,022	-	-	-	-	562,281,022
Education - higher education	645,297,136	-	-	-	17,748,314	663,045,450
Law, justice and public safety	530,498,018	191,794,190	-	-	32,701,997	754,994,205
Regulation of business	292,614,454	-	-	-	20,378,983	312,993,437
Transportation	-	994,227,380	-	-	-	994,227,380
Recreation and resource development	146,621,117	-	-	-	32,474,072	179,095,189
Capital outlay	-	-	-	-	69,036,787	69,036,787
<i>Debt service:</i>						
Principal	2,727,197	-	-	-	164,682,000	167,409,197
Interest, fiscal charges	849,375	-	-	-	96,938,144	97,787,519
Debt issuance costs	141,108	725,098	-	-	814,073	1,680,279
Total expenditures	9,695,446,809	1,186,746,668	-	-	558,592,881	11,440,786,358
Excess (deficiency) of revenues over (under) expenditures	(85,308,410)	(143,206,868)	3,433,567	26,456,588	(15,654,163)	(214,279,286)
Other Financing Sources (Uses)						
Bonds issued	4,450,000	125,905,000	6,000,000	-	88,665,000	225,020,000
Refunding bonds issued	3,490,000	-	-	-	-	3,490,000
Premium on bonds issued	948,535	9,824,990	-	-	6,799,635	17,573,160
Payment to refunded bond agent	(3,996,073)	-	-	-	-	(3,996,073)
Sale of capital assets	616,902	-	-	-	11,321	628,223
Transfers in	109,529,490	4,811,934	-	-	82,543,884	196,885,308
Transfers out	(15,863,924)	(15,331,175)	(7,663,585)	(16,558,638)	(279,669,674)	(335,086,996)
Total other financing sources (uses)	99,174,930	125,210,749	(1,663,585)	(16,558,638)	(101,649,834)	104,513,622
Net change in fund balances	13,866,520	(17,996,119)	1,769,982	9,897,950	(117,303,997)	(109,765,664)
Fund balances, July 1	556,686,951	545,280,677	90,777,660	350,781,217	575,374,109	2,118,900,614
Fund balance restatement	(22,807,889)	-	-	-	-	(22,807,889)
Fund balances, July 1 (as restated)	533,879,062	545,280,677	90,777,660	350,781,217	575,374,109	2,096,092,725
Fund balances, June 30	\$ 547,745,582	\$ 527,284,558	\$ 92,547,642	\$ 360,679,167	\$ 458,070,112	\$ 1,986,327,061

The notes to the financial statements are an integral part of this statement.



Luna is beautiful with the fall Colors as a backdrop



Luna's Filly Diva

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds the Statement of Activities

For the Fiscal Year Ended June 30, 2018

Net Change in Fund Balances - Total Governmental Funds		\$ (109,765,664)
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, the amounts are:		
Capital outlay	\$ 243,229,789	
Depreciation expense	<u>(80,736,502)</u>	
Excess of capital outlay over depreciation expense		162,493,287
Debt proceeds provide current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the statement of net assets. In the current period, proceeds were received from:		
Bonds issued	(225,020,000)	
Refunding bonds issued	(3,490,000)	
Premiums on debt issued	<u>(17,573,160)</u>	
Total bond proceeds		(246,083,160)
Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net position. In the current year, these amounts consist of:		
Bond principal retirement	160,003,675	
Certificates of participation retirement	4,165,000	
Payments to the bond refunding agent	3,996,073	
Capital lease payments	<u>2,382,207</u>	
Total long-term debt repayment		170,546,955
Internal service funds are used to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is reported with governmental activities.		
		10,340,079
Because some revenues will not be collected for several months after the State's fiscal year end, they are not considered "available" and are not reported as revenues in the governmental funds. Unavailable deferred inflows of resources changed by this amount		
		136,511,209
In the statement of activities, the gain or loss on the sale of assets is reported, whereas in the governmental funds, only the proceeds from the sale increase financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the asset sold.		
		(1,420,499)
Amortization of deferred loss on early retirement of debt is reported as an expense for the statement of activities.		
		(10,402,340)
Amortization of premiums on bonds and certificates of participation is reported as a reduction of interest expense for the statement of activities.		
		36,474,497
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of the net change in:		
Pension costs, net	(17,464,386)	
Other post-employment benefit costs, net	(22,067,745)	
Accrued interest payable	(56,304)	
Compensated absences	(3,916,021)	
Long term due to component unit	(54,028,000)	
Settlement agreement liability	7,017,789	
Pollution remediation liability	<u>(3,400,000)</u>	
Total additional expenditures		(93,914,667)
Net change in net position - governmental activities		\$ <u>54,779,697</u>

The notes to the financial statements are an integral part of this statement.

Statement of Net Position

Proprietary Funds

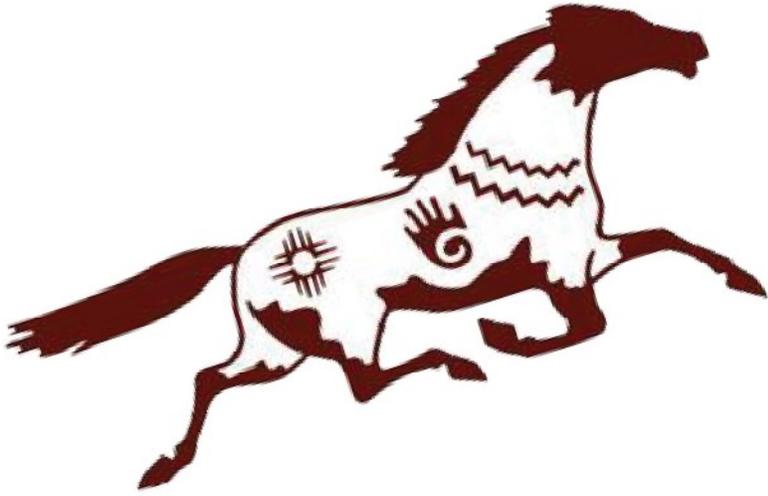
June 30, 2018

	Enterprise Funds						
	Housing Division	Unemployment Compensation	Water Projects Loans	Higher Education Tuition Trust	Nonmajor Enterprise Funds	Total Enterprise Funds	Internal Service Funds
Assets							
Current assets:							
<i>Cash and pooled investments:</i>							
Cash with treasurer	\$ 1,722,034	\$ -	\$ 74,476,619	\$ 5,428,152	\$ 68,558,925	\$ 150,185,730	\$ 176,342,299
Cash in custody of other officials	8,867,486	1,288,081,093	-	104,682	198,501	1,297,251,762	-
Investments	50,570,700	-	-	274,695,628	-	325,266,328	-
<i>Receivables:</i>							
Accounts receivable	-	-	-	-	5,134,235	5,134,235	3,414,594
Assessments receivable	-	203,427,361	-	-	-	203,427,361	-
Intergovernmental receivables	-	-	342,101	-	574,655	916,756	6,848,101
Contracts receivable	-	-	-	9,233,936	-	9,233,936	-
Mortgages receivable	33,330,544	-	-	-	-	33,330,544	-
Accrued interest and dividends	13,192,010	-	4,706,438	372,605	-	18,271,053	-
Notes/loans receivable	-	-	32,549,290	-	-	32,549,290	5,000
Due from other funds	107,142	-	529,236	38,878	1,629,692	2,304,948	10,463,684
Due from fiduciary funds	-	-	-	-	5,071	5,071	3,780,217
Due from component units	-	-	-	-	-	-	951,272
Inventory	-	-	-	-	1,449,263	1,449,263	226,823
Prepaid items	-	-	-	-	336,211	336,211	546,704
<i>Restricted assets:</i>							
Investments	87,800,094	-	-	-	-	87,800,094	-
Total current assets	195,590,010	1,491,508,454	112,603,684	289,873,881	77,886,553	2,167,462,582	202,578,694
Noncurrent assets:							
Investments	168,029,767	-	-	-	-	168,029,767	-
<i>Receivables:</i>							
Contracts receivable	-	-	-	31,537,836	-	31,537,836	-
Mortgages receivable	318,947,547	-	-	-	-	318,947,547	-
Notes/loans receivable	22,159,358	-	376,113,392	-	-	398,272,750	65,000
<i>Restricted assets:</i>							
Investments	91,631,757	-	-	-	-	91,631,757	-
Other assets	-	-	-	-	15,000	15,000	3,761
<i>Capital assets:</i>							
Land	-	-	-	-	567,812	567,812	1,032,737
Buildings	-	-	-	-	1,406,840	1,406,840	20,392,485
Improvements other than buildings	-	-	-	-	5,638,507	5,638,507	3,839,621
Furniture and equipment	798,555	-	11,820	173,374	15,809,685	16,793,434	63,358,379
Software costs	-	-	-	-	-	-	16,134,510
Construction in progress	-	-	-	-	-	-	8,262,730
Less accumulated depreciation/amortization	(620,302)	-	(11,820)	(116,668)	(9,435,061)	(10,183,851)	(79,520,897)
Total noncurrent assets	600,946,682	-	376,113,392	31,594,542	14,002,783	1,022,657,399	33,568,326
Total assets	796,536,692	1,491,508,454	488,717,076	321,468,423	91,889,336	3,190,119,981	236,147,020
Deferred Outflows of Resources							
Deferred charge on refunding	-	-	431,986	-	227,471	659,457	-
Pension contributions	441,049	-	100,650	55,017	6,481,051	7,077,767	9,338,996
OPEB contributions	22,642	-	6,673	3,625	431,183	464,123	633,389
Total deferred outflows of resources	463,691	-	539,309	58,642	7,139,705	8,201,347	9,972,385

(continued)

	Enterprise Funds						
	Housing Division	Unemployment Compensation	Water Projects Loans	Higher Education Tuition Trust	Nonmajor Enterprise Funds	Total Enterprise Funds	Internal Service Funds
Liabilities							
Current liabilities:							
<i>Accounts payable and accruals:</i>							
Accounts payable	\$ 49,222,359	\$ 5,654,054	\$ 76,871	\$ 111,106	\$ 1,552,823	\$ 56,617,213	\$ 5,681,235
Accrued payroll and related liabilities	43,781	-	14,958	7,066	911,451	977,256	1,357,640
Interest payable	2,463,178	-	858,550	-	65,766	3,387,494	-
Intergovernmental payables	-	-	836	-	71,426	72,262	65,774
Bank overdraft	-	-	-	-	-	-	2,419,159
Due to other funds	72,673	237,266	250,237	43,250	1,632,828	2,236,254	1,170,561
Due to fiduciary funds	-	-	-	-	54,639	54,639	16,308
Due to component units	-	-	-	968	-	968	6,972
Unearned revenues	-	-	-	-	9,335,725	9,335,725	48,946
Other liabilities	-	-	-	-	11,450	11,450	-
<i>Short-term portion of long-term liabilities:</i>							
Reserve for losses	-	-	-	-	-	-	88,951,585
Compensated absences	63,047	-	27,721	11,371	1,233,804	1,335,943	2,228,081
Benefits payable	-	-	-	17,509,034	-	17,509,034	-
Bonds payable	29,384,973	-	11,847,963	-	339,114	41,572,050	513,323
Obligations under capital leases	-	-	-	-	-	-	1,040,057
Total current liabilities	81,250,011	5,891,320	13,077,136	17,682,795	15,209,026	133,110,288	103,499,641
Noncurrent liabilities:							
Advances from other funds	-	-	-	-	165,360	165,360	7,879,765
Reserve for losses	-	-	-	-	-	-	43,922,343
Net pension obligation	3,071,137	-	616,175	334,217	39,039,448	43,060,977	54,698,197
Net OPEB liability	762,107	-	224,638	122,013	14,514,107	15,622,865	21,320,253
Compensated absences	28,237	-	11,401	6,423	498,904	544,965	1,150,269
Benefits payable	-	-	-	200,282,612	-	200,282,612	-
Bonds payable	496,498,035	-	42,492,049	-	7,762,899	546,752,983	3,196,280
Obligations under capital leases	-	-	-	-	-	-	2,469,228
Total noncurrent liabilities	500,359,516	-	43,344,263	200,745,265	61,980,718	806,429,762	134,636,335
Total liabilities	581,609,527	5,891,320	56,421,399	218,428,060	77,189,744	939,540,050	238,135,976
Deferred Inflows of Resources							
Pension related amounts	233,522	-	46,852	25,413	2,968,473	3,274,260	4,206,456
OPEB related amounts	47,434	-	13,981	7,594	903,374	972,383	1,326,993
Total deferred inflows of resources	280,956	-	60,833	33,007	3,871,847	4,246,643	5,533,449
Net Position							
Net investment in capital assets	178,253	-	-	56,706	5,885,770	6,120,729	26,345,029
<i>Restricted for:</i>							
Unemployment compensation	-	1,485,617,134	-	-	-	1,485,617,134	-
Tuition contract benefits	-	-	-	103,009,292	-	103,009,292	-
Security of outstanding obligations	187,905,109	-	-	-	-	187,905,109	-
Workers' compensation	-	-	-	-	17,476,083	17,476,083	-
Revolving loans	-	-	432,774,153	-	-	432,774,153	-
Regulation of business	-	-	-	-	2,000	2,000	-
Unrestricted (deficit)	27,026,538	-	-	-	(5,396,403)	21,630,135	(23,895,049)
Total net position	\$ 215,109,900	\$ 1,485,617,134	\$ 432,774,153	\$ 103,065,998	\$ 17,967,450	\$ 2,254,534,635	\$ 2,449,980
Adjustment to report the cumulative internal balance for the net effect of the activity between the internal service funds and the enterprise funds over time.						140,970	
Net position of business-type activities						<u>\$ 2,254,675,605</u>	

The notes to the financial statements are an integral part of this statement.



Dreamer and Running Sage

Statement of Revenues, Expenditures and Changes in Fund Net Position

Proprietary Funds

For the Fiscal Year Ended June 30, 2018

	Enterprise Funds						Internal Service Funds
	Housing Division	Unemployment Compensation	Water Projects Loans	Higher Education Tuition Trust	Nonmajor Enterprise Funds	Total Enterprise Funds	
Operating Revenues							
Net premium income	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 386,403,711
Sales	-	-	-	13,829,852	6,688,768	20,518,620	2,465,414
Assessments	-	652,693,029	-	-	457,069	653,150,098	-
Charges for services	-	-	304,990	104,300	13,863,843	14,273,133	55,771,101
Rental income	-	-	-	-	141,200	141,200	19,337,068
Interest income on loans/notes	13,287,689	-	9,276,049	-	-	22,563,738	-
Federal government	-	3,923,082	15,395,912	-	-	19,318,994	-
Licenses, fees and permits	-	-	-	-	49,844,497	49,844,497	-
Fines	-	-	-	-	3,700,431	3,700,431	-
Other	8,964,132	3,441,530	-	-	583,458	12,989,120	1,425,730
Total operating revenues	22,251,821	660,057,641	24,976,951	13,934,152	75,279,266	796,499,831	465,403,024
Operating Expenses							
Salaries and benefits	1,486,305	-	204,451	388,880	38,293,553	40,373,189	37,297,961
Operating	1,277,030	-	5,172,244	643,043	13,198,335	20,290,652	42,536,488
Claims and benefits expense	-	297,280,201	-	10,243,682	5,801,858	313,325,741	239,519,988
Interest on bonds payable	15,619,163	-	1,439,311	-	-	17,058,474	-
Materials or supplies used	-	-	-	-	2,776,330	2,776,330	604,831
Servicers' fees	19,539	-	-	-	-	19,539	-
Depreciation	36,255	-	-	16,698	764,550	817,503	5,442,271
Bond issuance costs	650,750	-	201,892	-	-	852,642	-
Insurance premiums	-	-	-	-	-	-	131,438,220
Total operating expenses	19,089,042	297,280,201	7,017,898	11,292,303	60,834,626	395,514,070	456,839,759
Operating Income	3,162,779	362,777,440	17,959,053	2,641,849	14,444,640	400,985,761	8,563,265
Nonoperating Revenues (Expenses)							
Interest and investment income	4,990,028	24,800,574	1,315,310	21,987,460	466,289	53,559,661	596,822
Interest expense	-	-	-	-	(310,214)	(310,214)	(62,735)
Bond issuance costs	-	-	-	-	(59,568)	(59,568)	-
Federal grant revenue	5,499,786	-	-	-	4,278,791	9,778,577	-
Federal grant expense	(4,273,874)	-	-	-	-	(4,273,874)	-
Gain (loss) on disposal of assets	-	-	-	-	7,782	7,782	127,467
Arbitrage rebate	-	(251,258)	-	-	-	(251,258)	-
Total nonoperating revenues (expenses)	6,215,940	24,549,316	1,315,310	21,987,460	4,383,080	58,451,106	661,554
Income before transfers	9,378,719	387,326,756	19,274,363	24,629,309	18,827,720	459,436,867	9,224,819
Transfers							
Transfers in	-	155,428,322	374	683,784	95,358	156,207,838	1,863,598
Transfers out	-	(4,188,917)	(1,984,897)	-	(13,029,324)	(19,203,138)	(666,610)
Change in net position	9,378,719	538,566,161	17,289,840	25,313,093	5,893,754	596,441,567	10,421,807
Net position, July 1	206,484,749	998,017,349	415,709,400	77,752,905	26,636,740	-	13,440,161
Net position restatement	(753,568)	(50,966,376)	(225,087)	-	(14,563,044)	-	(21,411,988)
Net position, July 1 (as restated)	205,731,181	947,050,973	415,484,313	77,752,905	12,073,696	-	(7,971,827)
Net position, June 30	\$ 215,109,900	\$ 1,485,617,134	\$ 432,774,153	\$ 103,065,998	\$ 17,967,450	\$ -	\$ 2,449,980

Adjustment for the net effect of the current year activity
between the internal service funds and the enterprise funds.

81,730

Change in net position of business-type activities

\$ 596,523,297

The notes to the financial statements are an integral part of this statement.

Statement of Cash Flows

Proprietary Funds

For the Fiscal Year Ended June 30, 2018

	Enterprise Funds						Internal Service Funds
	Major Funds						
	Housing Division	Unemployment Compensation	Water Projects Loans	Higher Education Tuition Trust	Other Enterprise Funds	Totals	
Cash flows from operating activities							
Receipts from customers and users	\$ -	\$ 644,917,879	\$ 304,990	\$ 16,359,728	\$ 69,220,972	\$ 730,803,569	\$ 54,981,869
Receipts for interfund services provided	386,128	1,378,182	-	1,434	3,414,140	5,179,884	395,831,342
Receipts from component units	-	-	-	-	-	-	16,396,737
Receipts of principal on loans/notes	108,705,956	-	-	-	-	108,705,956	5,000
Receipts of interest on loans/notes	18,610,338	-	-	-	-	18,610,338	-
Receipts from Federal government	-	3,923,082	15,700,451	-	-	19,623,533	-
Payments to suppliers, other governments and beneficiaries	(8,308,596)	(297,562,679)	(5,021,168)	(6,659,620)	(15,320,275)	(332,872,338)	(396,994,351)
Payments to employees	(1,278,090)	-	(415,317)	(207,895)	(36,995,983)	(38,897,285)	(39,434,736)
Payments for interfund services	(701,670)	-	(127,441)	(180,879)	(6,204,036)	(7,214,026)	(20,069,467)
Payments to component units	-	-	-	(7,316,545)	(23,353)	(7,339,898)	(264,598)
Purchase of loans and notes	(49,288,436)	-	-	-	-	(49,288,436)	-
Net cash provided by (used for) operating activities	68,125,630	352,656,464	10,441,515	1,996,223	14,091,465	447,311,297	10,451,796
Cash flows from noncapital financing activities							
Grant receipts	5,499,786	-	-	-	5,276,018	10,775,804	-
Proceeds from sale of bonds	136,594,623	-	10,820,493	-	-	147,415,116	-
Transfers and advances from other funds	-	155,944,059	274	683,784	95,957	156,724,074	1,374,160
Principal paid on noncapital debt	(125,127,294)	(128,045,000)	(9,380,000)	-	-	(262,552,294)	-
Interest paid on noncapital debt	(15,345,799)	(3,549,941)	(1,938,877)	-	-	(20,834,617)	-
Transfers and advances to other funds	-	(4,142,844)	(1,979,726)	10,165	(13,126,193)	(19,238,598)	(666,610)
Payments to other governments and organizations	(3,047,962)	(1,326,547)	-	-	-	(4,374,509)	-
Bond issuance costs	-	-	(201,892)	-	-	(201,892)	-
Net cash provided by (used for) noncapital financing activities	(1,426,646)	18,879,727	(2,679,728)	693,949	(7,754,218)	7,713,084	707,550
Cash flows from capital and related financing activities							
Proceeds from capital debt	-	-	-	-	3,001,854	3,001,854	-
Proceeds from sale of capital assets	-	-	-	-	7,782	7,782	220,410
Purchase of capital assets	-	-	-	-	(327,983)	(327,983)	(3,882,770)
Principal paid on capital debt	-	-	-	-	(243,000)	(243,000)	(1,839,409)
Interest paid on capital debt	-	-	-	-	(348,139)	(348,139)	(62,735)
Payments on construction projects	-	-	-	-	(50,516)	(50,516)	-
Payments on refunding bonds	-	-	-	-	(2,885,000)	(2,885,000)	-
Bond issuance costs	-	-	-	-	(59,568)	(59,568)	-
Net cash provided by (used for) capital and related financing activities	-	-	-	-	(904,570)	(904,570)	(5,564,504)
Cash flows from investing activities							
Proceeds from sale of investments	366,742,604	-	-	-	-	366,742,604	-
Receipts of principal on loans/notes	-	-	28,193,350	-	-	28,193,350	-
Purchase of investments	(429,209,472)	-	-	(23,774,613)	-	(452,984,085)	-
Purchase of loans and notes	-	-	(64,890,515)	-	-	(64,890,515)	-
Interest, dividends and gains (losses)	5,337,233	29,532,319	9,987,259	21,897,557	297,916	67,052,284	274,125
Net cash provided by (used for) investing activities	(57,129,635)	29,532,319	(26,709,906)	(1,877,056)	297,916	(55,886,362)	274,125
Net increase (decreases) in cash	9,569,349	401,068,510	(18,948,119)	813,116	5,730,593	398,233,449	5,868,967
Cash and cash equivalents, July 1	1,020,171	887,012,583	93,424,738	4,719,718	63,026,833	1,049,204,043	170,473,332
Cash and cash equivalents, June 30	\$ 10,589,520	\$ 1,288,081,093	\$ 74,476,619	\$ 5,532,834	\$ 68,757,426	\$ 1,447,437,492	\$ 176,342,299

(continued)

	Enterprise Funds							
	Major Funds						Totals	Internal Service Funds
	Housing Division	Unemployment Compensation	Water Projects Loans	Higher Education Tuition Trust	Other Enterprise Funds			
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities								
Operating income (loss)	\$ 3,162,779	\$ 362,777,440	\$ 17,959,053	\$ 2,641,849	\$ 14,444,640	\$ 400,985,761	\$ 8,563,265	
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities								
Depreciation	36,255	-	-	16,698	764,550	817,503	5,442,271	
Interest on loans	-	-	(9,276,049)	-	-	(9,276,049)	-	
Interest on bonds payable	15,619,163	-	1,439,311	-	-	17,058,474	-	
Debt issuance costs	-	-	201,892	-	-	201,892	-	
Decrease (increase) in loans and notes receivable	66,813,294	-	-	-	-	66,813,294	5,000	
Decrease (increase) in accrued interest and receivables	(19,575,367)	(9,838,498)	304,539	2,427,010	(1,934,241)	(28,616,557)	861,320	
Decrease (increase) in inventory, deferred charges, other assets	-	-	-	-	(19,650)	(19,650)	(429,198)	
Decrease (increase) in deferred outflow of resources	27,406	-	17,255	(11,565)	(412,889)	(379,793)	(459,357)	
Increase (decrease) in accounts payable, accruals, other liabilities	1,861,291	(282,478)	25,518	(3,274,534)	460,903	(1,209,300)	(1,970,185)	
Increase (decrease) in unearned revenues	-	-	-	-	(709,913)	(709,913)	(38,724)	
Increase (decrease) in net pension liability	308,782	-	(216,753)	63,483	1,135,214	1,290,726	(1,739,713)	
Increase (decrease) in net OPEB liability	(24,440)	-	(7,204)	122,013	(465,459)	(375,090)	(683,728)	
Increase (decrease) in deferred inflows of resources	(103,533)	-	(6,047)	11,269	828,310	729,999	900,845	
Total adjustments	64,962,851	(10,120,976)	(7,517,538)	(645,626)	(353,175)	46,325,536	1,888,531	
Net cash provided by (used for) operating activities	\$ 68,125,630	\$ 352,656,464	\$ 10,441,515	\$ 1,996,223	\$ 14,091,465	\$ 447,311,297	\$ 10,451,796	
Noncash investing, capital and financing activities								
Gain (loss) on disposal of assets	\$ -	\$ -	\$ -	\$ -	\$ (7,782)	\$ (7,782)	\$ 6,174	
Capital assets leased	-	-	-	-	-	-	4,300,176	

The notes to the financial statements are an integral part of this statement.

Statement of Fiduciary Net Position

Fiduciary Funds

June 30, 2018

	Pension and Other Employee Benefits Trust Funds	Investment Trust Funds	Private purpose trust funds	Agency Funds
Assets				
<i>Cash and pooled investments:</i>				
Cash with treasurer	\$ 2,304,641	\$ -	\$ 8,841,958	\$ 127,085,200
Cash in custody of other officials	211,654,048	2,892,549	19,961,164	52,396,908
<i>Investments:</i>				
Investments	1,602,029	1,688,836,893	23,702,031,429	244,017,393
Fixed income securities	11,952,924,311	-	-	-
Marketable equity securities	17,381,484,784	-	-	-
International securities	7,930,065,599	-	-	-
Real estate	1,808,733,104	-	-	-
Alternative investments	1,963,430,139	-	-	-
Collateral on loaned securities	293,807,533	-	-	-
<i>Receivables:</i>				
Taxes receivable	-	-	-	77,975,808
Intergovernmental receivables	131,351,401	-	91,181	40,620
Accrued interest and dividends	143,615,647	7,478,383	1,305,368	-
Other receivables	5,863	-	-	87,846
Contributions receivables	-	-	18,013,242	-
Trades pending settlement	264,926,803	-	1,182,386	-
Due from other funds	162,397	-	161,112	627,615,917
Due from fiduciary funds	35,527,821	-	-	16,245,249
Due from component units	1,286,771	-	-	-
Other assets	3,396,862	-	-	-
Furniture and equipment	44,964,024	-	48,222	-
Less accumulated depreciation/amortization	(40,441,532)	-	(48,222)	-
Total assets	42,130,802,245	1,699,207,825	23,751,587,840	1,145,464,941
Liabilities				
<i>Accounts payable and accruals:</i>				
Accounts payable	16,204,618	71,085	3,764,910	-
Accrued payroll and related liabilities	-	-	-	29,583
Intergovernmental payables	-	75,370	23,191	725,620,653
Redemptions payable	-	-	6,213,649	-
Trades pending settlement	254,582,783	2,848,233	10,857,246	-
Bank overdraft	-	-	873,000	-
Obligations under securities lending	293,807,533	-	-	-
Due to other funds	3,780,217	6,991	1,318,734	-
Due to fiduciary funds	61,115	-	83,913	51,628,042
<i>Other liabilities:</i>				
Deposits	-	-	-	361,932,206
Other liabilities	-	22,373	-	6,254,457
Total liabilities	568,436,266	3,024,052	23,134,643	1,145,464,941
Net Position				
<i>Restricted for:</i>				
Pension benefits	41,560,768,652	-	-	-
OPEB benefits	1,597,327	-	-	-
Pool participants	-	1,696,183,773	-	-
Individuals	-	-	23,728,453,197	-
Total net position	\$ 41,562,365,979	\$ 1,696,183,773	\$ 23,728,453,197	\$ -

The notes to the financial statements are an integral part of this statement.

Statement of Changes in Fiduciary Net Position

Fiduciary Funds

For the Fiscal Year Ended June 30, 2018

	Pension and Other Employee Benefits Trust Funds	Investment Trust Funds	Private purpose trust funds
Additions			
<i>Contributions:</i>			
Employer	\$ 975,865,481	\$ -	\$ -
Plan members	930,323,606	-	-
Participants	-	-	8,804,104,665
Repayment and purchase of service	73,639,232	-	-
Total contributions	<u>1,979,828,319</u>	<u>-</u>	<u>8,804,104,665</u>
<i>Investment income:</i>			
Net increase (decrease) in fair value of investments	2,367,561,879	23,165,727	995,021,860
Interest, dividends	843,625,938	12,692,476	553,431,529
Securities lending	6,232,609	-	-
Other	117,458,561	-	-
	<u>3,334,878,987</u>	<u>35,858,203</u>	<u>1,548,453,389</u>
Less investment expense:			
Other	(50,757,942)	(63,841)	-
Net investment income	<u>3,284,121,045</u>	<u>35,794,362</u>	<u>1,548,453,389</u>
<i>Other:</i>			
Investment from local governments	-	1,908,623,502	-
Reinvestment from interest income	-	14,655,590	-
Other	2,381,124	164	-
Total other	<u>2,381,124</u>	<u>1,923,279,256</u>	<u>-</u>
Total additions	<u>5,266,330,488</u>	<u>1,959,073,618</u>	<u>10,352,558,054</u>
Deductions			
Principal redeemed	-	1,617,575,993	7,144,644,598
Benefit payments	2,465,840,859	-	25,726,424
Refunds	31,366,228	-	-
Contribution distributions	515,342	8,466,166	-
Dividends to investors	-	658,375	-
Administrative expense	13,115,201	400,069	36,115,244
Total deductions	<u>2,510,837,630</u>	<u>1,627,100,603</u>	<u>7,206,486,266</u>
Change in net position	2,755,492,858	331,973,015	3,146,071,788
Net position, July 1	38,806,873,121	1,364,210,758	20,582,381,409
Net position, June 30	<u>\$ 41,562,365,979</u>	<u>\$ 1,696,183,773</u>	<u>\$ 23,728,453,197</u>

The notes to the financial statements are an integral part of this statement.

Combining Statement of Net Position Discretely Presented Component Units

June 30, 2018

	Major Component Units		Nonmajor Component Unit	
	Colorado River Commission	Nevada System of Higher Education	Nevada Capital Investment Corporation	Total
Assets				
Cash and pooled investments	\$ 17,510,990	\$ 274,249,000	\$ -	\$ 291,759,990
Investments	-	1,382,973,000	40,820,079	1,423,793,079
Due from primary government	159,487	147,853,428	-	148,012,915
Accounts receivable	611,130	25,262,572	-	25,873,702
Intergovernmental receivables	-	77,646,000	-	77,646,000
Accrued interest and dividends	63,759	-	13,000	76,759
Notes/loans receivable	-	8,968,000	-	8,968,000
Other receivables	-	90,959,000	-	90,959,000
Inventory	-	7,791,000	-	7,791,000
Prepaid expenses	27,411,659	-	-	27,411,659
<i>Restricted assets:</i>				
Cash	5,438,164	158,650,000	-	164,088,164
Investments	-	12,275,000	-	12,275,000
Other assets	-	99,927,000	-	99,927,000
<i>Capital assets:</i>				
Land, infrastructure and construction in progress	-	291,881,000	-	291,881,000
Other capital assets, net	49,079,355	1,973,802,000	-	2,022,881,355
Total assets	100,274,544	4,552,237,000	40,833,079	4,693,344,623
Deferred Outflows of Resources				
Deferred charge on refunding	-	14,411,000	-	14,411,000
Pension contributions	985,074	64,715,000	-	65,700,074
OPEB contributions	67,183	15,701,000	-	15,768,183
Total deferred outflows of resources	1,052,257	94,827,000	-	95,879,257
Liabilities				
Accounts payable	2,283,374	53,042,596	-	55,325,970
Accrued payroll and related liabilities	142,860	89,596,000	-	89,738,860
Interest payable	266,911	14,349,000	-	14,615,911
Due to primary government	5,321	1,246,404	39,388,102	40,639,827
Unearned revenues	3,203,489	63,286,000	-	66,489,489
Other liabilities	5,439,095	61,942,000	-	67,381,095
<i>Long-term liabilities:</i>				
<i>Portion due or payable within one year:</i>				
Obligations under capital leases	-	1,561,000	-	1,561,000
Compensated absences	241,695	35,068,000	-	35,309,695
Bonds payable	730,000	44,429,000	-	45,159,000
<i>Portion due or payable after one year:</i>				
Federal advances	-	7,236,000	-	7,236,000
Obligations under capital leases	-	49,328,000	-	49,328,000
Net pension obligation	5,867,314	383,226,000	-	389,093,314
Net OPEB liability	2,261,443	489,199,000	-	491,460,443
Compensated absences	166,670	15,805,000	-	15,971,670
Bonds payable	27,330,128	733,696,000	-	761,026,128
Unearned revenue	46,128,055	-	-	46,128,055
Total liabilities	94,066,355	2,043,010,000	39,388,102	2,176,464,457
Deferred Inflows of Resources				
Lease revenue	-	6,722,000	-	6,722,000
Split-interest agreements	-	5,319,000	-	5,319,000
Pension related amounts	446,138	29,202,000	-	29,648,138
OPEB related amounts	140,754	30,448,000	-	30,588,754
Total deferred inflows of resources	586,892	71,691,000	-	72,277,892
Net Position				
Net investment in capital assets	49,079,355	1,589,802,000	-	1,638,881,355
<i>Restricted for:</i>				
Capital projects	-	175,377,000	-	175,377,000
Debt service	-	35,317,000	-	35,317,000
Scholarships	-	543,790,000	-	543,790,000
Loans	-	6,991,000	-	6,991,000
Education - K to 12	-	-	1,444,977	1,444,977
Research and development	10,731,129	-	-	10,731,129
Other purposes	-	8,298,000	-	8,298,000
Funds held as permanent investments:				
Nonexpendable	-	402,277,000	-	402,277,000
Unrestricted (deficit)	(53,136,930)	(229,489,000)	-	(282,625,930)
Total net position	\$ 6,673,554	\$ 2,532,363,000	\$ 1,444,977	\$ 2,540,481,531

The notes to the financial statements are an integral part of this statement.

Combining Statement of Activities Discretely Presented Component Units

For the Fiscal Year Ended June 30, 2018

	<u>Major Component Units</u>		<u>Nonmajor Component Unit</u>	
	<u>Colorado River Commission</u>	<u>Nevada System of Higher Education</u>	<u>Nevada Capital Investment Corporation</u>	<u>Total</u>
Expenses	\$ 45,234,793	\$ 1,911,088,000	\$ 1,327,994	\$ 1,957,650,787
<i>Program revenue:</i>				
Charges for services	45,835,001	722,086,000	-	767,921,001
Operating grants and contributions	-	511,810,000	-	511,810,000
Capital grants and contributions	-	1,837,000	-	1,837,000
Total program revenue	45,835,001	1,235,733,000	-	1,281,568,001
<i>General revenues:</i>				
Unrestricted investment earnings	463,139	94,221,000	3,416,132	98,100,271
Gain on sale of assets	-	537,000	-	537,000
Other general revenues	58,577	-	-	58,577
Contributions to permanent funds	-	9,982,000	-	9,982,000
Payments from State of Nevada	-	705,961,000	-	705,961,000
Total general revenues, contributions and payments	521,716	810,701,000	3,416,132	814,638,848
Change in net position	1,121,924	135,346,000	2,088,138	138,556,062
Net position, July 1	7,822,113	2,896,771,000	(643,161)	2,903,949,952
Net position restatement	(2,270,483)	(499,754,000)	-	(502,024,483)
Net position, July 1 (as restated)	5,551,630	2,397,017,000	(643,161)	2,401,925,469
Net position, June 30	\$ 6,673,554	\$ 2,532,363,000	\$ 1,444,977	\$ 2,540,481,531

The notes to the financial statements are an integral part of this statement.



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Notes to the Financial Statements

For the Year Ended June 30, 2018

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Notes to the Financial Statements

For the Year Ended June 30, 2018

Note 1. Summary of Significant Accounting Policies

The accompanying financial statements of the State of Nevada (the State) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

A. Description of Government-wide Financial Statements

The Government-wide Financial Statements, which consist of the Statement of Net Position and the Statement of Activities, report information on all non-fiduciary activities of the primary government and its component units. All fiduciary activities, including component units that are fiduciary in nature, are reported only in the fund financial statements. Primary government activities are distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

B. Reporting Entity

For financial reporting purposes, the State's reporting entity includes the "primary government" and its "component units." The primary government includes all funds, departments, agencies, and those authorities that are considered an integral part of the State's activities. Component units are legally separate organizations for which the State's elected officials are financially accountable. The State's component units have a June 30 year-end.

The GASB has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and either: 1) the ability of the State to impose its will on that organization; or 2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the State. When the State does not appoint a voting majority of an organization's governing body, GASB requires inclusion in the reporting entity based on financial accountability if: 1) the organization is both fiscally dependent on the State and there is the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the State; or 2) it would be misleading to exclude the organization.

Fiduciary Component Units: The following fiduciary component units are legally separate from the State. The State is financially accountable for these organizations since it appoints the voting majority of the boards and is able to impose its will on them through the ability to remove appointed members of the organization's governing board. Since these component units are fiduciary in nature, they are included only in the fund financial statements with the primary government's fiduciary funds. Therefore, these component units are excluded from the government-wide financial statements.

The *Public Employees' Retirement System (PERS)*, the *Legislators' Retirement System (LRS)* and the *Judicial Retirement System (JRS)* are administered by a seven-member board appointed by the Governor. PERS is the administrator of a cost-sharing, multiple-employer, defined benefit public employees' retirement system established to provide a reasonable base income to qualified employees who have been employed by a public employer and whose earning capacities have been removed or substantially impaired by age or disability. LRS is the administrator of a single-employer public employees' defined benefit retirement system established to provide a reasonable base income to Legislators at retirement. JRS is the administrator of an agent multiple-employer public employees' defined benefit retirement system established to provide a reasonable base income to justices of the Supreme Court, district judges, municipal court judges, and justices of the peace at retirement.

The *Retirement Benefits Investment Fund (RBIF)* was created for the sole purpose of providing an investment vehicle for monies belonging to either the State or local government other post employment benefit trust funds. RBIF is administered by the Retirement Benefits Investment Board, which consists of the same members as the Public Employees' Retirement Board.

Blended Component Unit: The *Nevada Real Property Corporation (NRPC)* is a legally separate organization. The State is financially accountable for NRPC since it appoints the board of directors, and NRPC provides a financial benefit to the State by providing financing services. NRPC was incorporated to finance certain construction projects which include office buildings, a

Notes to the Financial Statements

For the Year Ended June 30, 2018

transitional residential facility and a warehouse, all financed by the issuance of certificates of participation. Upon completion of construction, the NRPC leases the facilities to the State. Since the NRPC provides financing services solely to the State, these financial transactions are reported as part of the primary government using the blended method.

Discretely Presented Component Units: A component unit should be included in the reporting entity financial statements using the discrete presentation method if the component unit's governing body is not substantively the same as the governing body of the primary government, the component unit does not provide services entirely or almost entirely to the primary government, and the component unit's total debt outstanding is not expected to be repaid entirely or almost entirely with resources of the primary government. The following discretely presented component units meet these criteria and are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the State.

The *Nevada System of Higher Education (NSHE)* is a legally separate organization consisting of the institutions of public higher education in Nevada, the NSHE Administration entity, and their component units. NSHE is governed by a Board of Regents elected by the voters. NSHE is considered to be fiscally dependent on the primary government since the State can modify and approve their budgets. In addition, NSHE imposes a financial burden on the primary government since the State provides financial support to NSHE through annual operating and capital appropriations.

The *Colorado River Commission (CRC)* is a legally separate organization responsible for managing Nevada's interests in the water and power resources available from the Colorado River. It is governed by seven commissioners, a majority of whom are appointed by the State: four are appointed by the Governor and three are appointed by the board of directors of the Southern Nevada Water Authority. The State is financially accountable for CRC since bonds issued by the CRC are backed by the full faith and credit of the State of Nevada, which creates the potential for a financial burden to the State. CRC provides services to citizens through the distribution and sale of electric power.

The *Nevada Capital Investment Corporation (NCIC)* is a legally separate organization whose board of directors consists of the State Treasurer, who serves as the chair; five members that are appointed by the primary government; and the Chancellor of NSHE, or his designee. Up to five additional members of the board may be chosen who are direct investors of the corporation. The NCIC is an independent corporation for public benefit, the general purpose of which is to act as a limited partner, shareholder or member to provide private equity funding to businesses located in or seeking to locate in Nevada, and engage in certain industries. The amount invested in the NCIC is not to exceed \$50 million from the State Permanent School Fund. The State is financially accountable for NCIC since it is able to impose its will through veto power by the State Treasurer.

Complete financial statements for each of the individual component units, with the exception of the *Nevada Real Property Corporation*, which has no other financial activity than that previously described, may be obtained at that organization's administrative offices:

Public Employees' Retirement System

Carson City, NV

Legislators' Retirement System

Carson City, NV

Judicial Retirement System

Carson City, NV

Retirement Benefits Investment Fund

Carson City, NV

Nevada System of Higher Education

Reno, NV

Colorado River Commission

Las Vegas, NV

Nevada Capital Investment Corporation

Carson City, NV

Related Organizations: The Governor is responsible for appointing the members of many boards and commissions. The State's accountability for these entities does not extend beyond making the appointments and thus these entities are excluded from this report. The State does not exercise financial or administrative control over the excluded boards and commissions.

Notes to the Financial Statements

For the Year Ended June 30, 2018

C. Basis of Presentation

Government-wide Financial Statements: While separate government-wide and fund financial statements are presented, they are interrelated. On the government-wide financial statements, the governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the government's enterprise funds. Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. As discussed earlier, the State has three discretely presented component units which are shown in a single column in the government-wide financial statements.

In general, the effect of interfund activity has been removed from the government-wide financial statements. Overhead costs have been removed to minimize the double counting of internal activities, but interfund services provided and used have been retained, as their elimination would distort the measurement of the cost of individual functional activities. Internal activities of a reimbursement type nature reduce the expenses of the reimbursed programs. Certain centralized costs have been included as part of the program expenses reported for the various functions and activities. The net amount of interfund receivables and payables between governmental activities and business-type activities are reported as internal balances on the government-wide statement of net position. The net amount of transfers between governmental activities and business-type activities are reported as transfers on the government-wide statement of activities.

Fund Financial Statements: The fund financial statements provide information about the government's funds, including its fiduciary and blended component units. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

The State reports the following major governmental funds:

General Fund – this is the State's primary operating fund. It accounts for all financial resources of the general government except those required to be accounted for in another fund.

State Highway Fund - accounts for the maintenance, regulation, and construction of public highways and is funded through vehicle fuel taxes, federal funds, and other charges.

Municipal Bond Bank Fund - accounts for revenues and expenditures associated with buying local governments' bonds with proceeds of State general obligation bonds.

Permanent School Fund - accounts for certain property and the proceeds derived from such property, escheated estates, and all fines collected under penal laws of the State, which become permanent assets of the fund. All earnings on the assets are to be used for education.

The State reports the following major enterprise funds:

Higher Education Tuition Trust Fund – accounts for the State program to assist Nevada residents in locking in the cost of future higher education expenses for Nevada colleges and universities. This program is financed through the sale of prepaid tuition contracts.

Housing Division Fund - accounts for the State program to assist private lenders in providing low interest housing loans to low- and moderate-income households. This program is financed through the sale of bonds.

Unemployment Compensation Fund - accounts for the payment of unemployment compensation benefits.

Water Projects Loans Fund - accounts for revenues and expenses associated with operating a revolving fund to finance local government pollution control projects, and with operating revolving and set-aside program funds to finance local public water systems' safe drinking water projects.

Additionally, the State reports the following fund types:

Internal Service Funds - provides goods or services primarily to other agencies or funds of the State rather than to the general public. These goods and services include accounting, communications, information technology, fleet services, personnel,

Notes to the Financial Statements

For the Year Ended June 30, 2018

printing, property management, purchasing and risk management. In the government-wide statements, internal service funds are included with governmental activities.

Pension and Other Employee Benefit Trust Funds - report resources that are required to be held in trust for the members and beneficiaries of the State's defined benefit pension plans and other post-employment benefit plans.

Investment Trust Funds - report resources received from local governments that are either pooled in an external investment portfolio for the benefit of all participants or separated into subaccounts of identified investments allocated to specific participating local governments. Examples include the Local Government Investment Pool, the Nevada Enhanced Savings Term and the Retirement Benefits Investment Fund.

Private Purpose Trust Funds - report resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments. Examples include the Prisoners' Personal Property and the Nevada College Savings Plan.

Agency Funds - report assets and liabilities for deposits and investments entrusted to the State as an agent for others. Examples of funds in this category include state agency fund for bonds, motor vehicle, and child support disbursement.

D. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured, such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when susceptible to accrual; that is, when they become both measurable and available. "Measurable" means the amount of the transaction can be determined, and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The State considers revenues to be available if they are collected within 60 days after year-end. Those revenues susceptible to accrual are gaming revenues, sales taxes, other taxes as described in Note 14, interest revenue and charges for services. Fines and permit revenues are not susceptible to accrual because they are generally not measurable until received in cash.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments are recorded only when payment is due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

The proprietary, pension and other employee benefit trust, investment trust, and private-purpose trust funds are reported using the economic resources measurement focus and the accrual basis of accounting. The agency funds have no measurement focus but utilize the accrual basis of accounting for reporting assets and liabilities.

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

Cash and Pooled Investments - The State Treasurer manages a cash pool where all temporary surplus cash is invested. These investments are reported on the Statement of Net Position and Balance Sheet as cash and pooled investments. Earnings from these pooled investments are credited to the General Fund and certain other funds that have specific statutory authority to receive a prorated share based on daily cash balances. Also included in this category is cash held by departments as petty cash funds and in bank accounts, outside the Treasurer's cash management pool. The operations and investments of the cash pool are described in Note 3.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Cash and cash equivalents are defined as bank accounts, petty cash, money market demand accounts and certificates of deposit with original maturities of three months or less. Cash and cash equivalents are reported in the Statement of Cash Flows for proprietary fund types.

Investments - Investments are stated at fair value. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Short-term investments are generally reported at cost, which approximates fair value, except for the short-term investments of the Nevada College Savings Plan that are valued at amortized cost, which approximates fair value. Securities, traded on a national or international exchange, are valued at the last reported sale price at current exchange rates. Fixed income securities are valued based on yields currently available on comparable securities of issuers with similar credit ratings. The fair value of real estate investments is established by independent third party valuation firm in conjunction with Member Appraisal Institute (MAI) independent appraisals. Investments that do not have an established market are reported at estimated fair value.

The Local Government Investment Pool, the Nevada Enhanced Savings Term Investment Trust and the Retirement Benefits Investment Fund are reported as investment trust funds. The investments of the Local Government Investment Pool and the Nevada Enhanced Savings Term Investment Trust are subject to the general limitations of NRS 355.170. The investments of the Retirement Benefits Investment Fund are governed by the prudent person standard, as set forth by NRS 286.682. Security transactions are accounted for on the trade date (the date the order to buy or sell is executed). Interest income is determined on an accrual basis with discounts earned and premiums paid being amortized. Realized gains and losses, if any, on sales of securities are calculated using the amortized cost basis at the date of sale. The fair value of the position in the pool is the same as the value of the pool shares. The Bank of New York Mellon is the custodian and transfer agent for the Local Government Investment Pool, the Nevada Enhanced Savings Term Investment Trust and the Retirement Benefits Investment Fund.

Derivatives are generally valued at quoted market value. Under the circumstance where quoted market values are not considered to be readily available, such derivatives are reported at estimated fair value and the methods and significant assumptions used are described in Note 3D. Investments are discussed further in Note 3.

Receivables - Receivables represent amounts due to the State at June 30, which will be collected sometime in the future. In the government-wide financial statements, a corresponding amount is recorded as revenue. In the governmental fund financial statements, the portions considered "available" (i.e., received by the State within approximately 60 days after year-end) are recorded as revenue; the remainder is recorded as deferred inflows of resources, unavailable revenue. Receivables in proprietary fund types have arisen in the ordinary course of business. All receivables are shown net of an allowance for uncollectible accounts. Significant receivable balances not expected to be collected within one year are presented in Note 4.

Interfund Transactions - The State has two types of interfund transactions:

1. Services rendered and employee benefit contributions are accounted for as revenues, expenditures/expenses in the funds involved.
2. Operating appropriations and subsidies are accounted for as transfers in the funds involved.

Due from/due to other funds and transfers are presented in Note 5.

Inventories - In general, inventories in governmental funds are recorded as expenditures when purchased; however, certain inventories in the General Fund, the Highway Fund, and nonmajor governmental funds are recorded as expenditures at the time individual inventory items are consumed. Inventories are stated at cost on the first-in, first-out basis. Inventory items in the governmental funds are offset by nonspendable fund balance to indicate that they will not be converted to cash.

Prepaid Items - Prepaid items reflect payments for costs applicable to future accounting periods and are recorded in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased. Prepaid items in the governmental funds are offset by nonspendable fund balance to indicate that they will not be converted to cash.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Advances to Other Funds - Long-term interfund advances are recorded by the advancing fund as a receivable. These amounts are reported in the nonspendable fund balance in the General Fund to maintain the accountability and to disclose properly the amount available for appropriation. In other governmental funds this amount will be reported in restricted, committed, or assigned fund balances. Repayments are credited to the receivable and corresponding reductions are made in the appropriate fund balance. A summary of interfund advances is presented in Note 5.

Capital Assets and Depreciation - An inventory of State-owned land, buildings and equipment was developed in 1985. All capital assets are recorded in the Statement of Net Position at historical cost or estimated historical cost, based on acquisition of comparable property or agency records, if actual historical cost is not available. Donated capital assets are stated at acquisition value at time of donation. The government defines capital assets as assets with a unit cost of \$5,000 or more for furniture and equipment, or \$500,000 or more for buildings and improvements or \$1,000,000 or more for internally generated software, and an estimated useful life in excess of one year. Interest incurred during construction is only capitalized in proprietary funds.

Most capital assets are depreciated principally on a straight-line basis over estimated useful lives of 40 years for structures and 3 to 30 years for improvements, furniture and equipment. The State's significant infrastructure assets utilize the modified approach in which costs to maintain and preserve these assets are expensed and no depreciation expense is recorded. This approach is discussed further in the Required Supplementary Information portion of this report.

In the Nevada System of Higher Education, capital assets are defined as assets with an initial unit cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are stated at cost at the date of acquisition. Collections are capitalized at the acquisition value at the date of donation. Depreciation is computed on a straight-line basis over estimated useful lives of 40 years for buildings, 10 to 15 years for land improvements and 3 to 11 years for library books, machinery and equipment. Additional disclosure related to capital assets is provided in Note 7.

Compensated Absences - A liability for compensated absences relating to services already rendered and that are not contingent on a specified event is accrued as employees earn the rights to the benefits. Compensated absences relating to future services or that are contingent on a specified event will be accounted for in the period those services are rendered or those events take place. Proprietary fund types report accrued compensated absences as liabilities in the appropriate funds. Governmental funds report a liability and expenditure for compensated absences only if the liability has matured as a result of employee resignations or retirements. Thus no expenditure would be recognized in governmental funds for the unpaid balance of compensated absences for employees still in active service at the end of the reporting period. On the Statement of Net Position, the accrued compensated absences for both proprietary and governmental fund types is reported.

Long-Term Obligations - In the government-wide statements and proprietary fund financial statements, long-term debt and other long-term liabilities are reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds, are reported as debt service expenditures. Long-Term Obligations are more fully described in Note 9.

Deferred Outflows/Inflows of Resources - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources, which represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. An example is the deferred charge on refunding which results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources, which represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. An example is unavailable revenue, reported in the governmental funds balance sheet when revenue is measureable but not available. These amounts are deferred and recognized as an inflow of resources in the period

Notes to the Financial Statements

For the Year Ended June 30, 2018

that the amounts become available.

Net Position/Fund Balance - The difference between fund assets, deferred outflows of resources, liabilities and deferred inflows of resources is “Net Position” on the government-wide, proprietary and fiduciary fund statements, and “Fund Balance” on governmental fund statements.

In governmental fund financial statements, fund balances are classified based primarily on the extent to which the State is bound to observe constraints imposed upon the use of the resources in the fund as follows:

1. Nonspendable fund balance includes items that cannot be spent because they are either not in spendable form (such as inventories, prepaid amounts and the long-term portion of loans/notes receivables) or legally or contractually required to be maintained intact (such as the principal of a permanent fund).
2. Restricted fund balances have constraints placed upon the use of the resources either by an external party or imposed by law through constitutional provisions or enabling legislation.
3. Committed fund balances can be used only for specific purposes pursuant to constraints imposed by a formal action of the government’s highest level of decision-making authority, the Nevada Legislature, through legislation passed into law.
4. Assigned fund balance includes amounts that are constrained by the government’s intent to be used for a specific purpose, but are neither restricted nor committed. Assignments of fund balance are created by the executive branch.
5. Unassigned fund balance is the residual amount of the General Fund not included in the four categories above. Also, any deficit fund balances within the other governmental fund types are reported as unassigned.

Each fund has been analyzed for proper classification of fund balance. Funds are created by the Legislature and money is authorized to be transferred to the fund for a particular purpose. Balances in the Legislatively created funds are at least committed, and may be further restricted depending on whether there is an external party, constitutional provision, or enabling legislation constraint involved. Note 13 provides a disaggregation of governmental fund balances, nonspendable, restricted, committed, and unassigned.

Net Position/Fund Balance Flow Assumptions - The State’s policy is to spend restricted amounts first when an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available. Therefore, restricted net position/fund balance is depleted before using unrestricted net position/fund balance. In governmental funds, when an expenditure is incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, the assumed order of spending is first committed, assigned and then unassigned.

Minimum Fund Balance Policy - NRS 353.213(3) requires that the proposed budget for each fiscal year of the biennium provide for a reserve of not less than 5% or more than 10% of the total of all proposed appropriations from the State General Fund for the operation of all departments, institutions and agencies of the State and authorized expenditures from the State General Fund for the regulation of gaming for that fiscal year.

Stabilization Arrangement – NRS 353.288 provides for the Account to Stabilize the Operation of the State Government (Stabilization Account) in the State General Fund. Additions to the stabilization arrangement are triggered at the end of a fiscal year if the General Fund unrestricted fund balance (budgetary basis) exceeds 7% of General Fund operating appropriations. Forty percent of the excess is deposited to the Stabilization Account, and is classified on the balance sheet as committed for fiscal emergency. Additionally, commencing with the fiscal year that begins on July 1, 2017, 1% of the total anticipated revenue for the fiscal year in which the transfer will be made as projected by the Economic Forum for that fiscal year, will also be deposited to the Stabilization Account. Expenditures may occur if actual revenues for the biennium fall short by 5% or more from anticipated revenues, if the Legislature and Governor declare that a fiscal emergency exists or if the Legislature allocates it to be used for any other purpose. The balance in the Stabilization Account committed for fiscal emergency at June 30, 2018 is \$235,744,635.

Pensions – For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the PERS, LRS and JRS and additions to/deductions from the plans fiduciary net position have been determined on the same basis as they are reported by PERS, LRS and JRS. For this

Notes to the Financial Statements

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purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Postemployment Benefits Other than Pensions (OPEB) – For purposes of measuring the State’s net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the State’s OPEB plan and additions to/deductions from the OPEB plan’s fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Plan assets are reported at fair value.

F. Revenues and Expenditures/Expenses

Program Revenues - In the government-wide statement of activities, program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not meeting the definition of program revenues are instead reported as general revenues.

Property Taxes – Property taxes are recognized as revenues in the year for which they are levied. Property taxes are levied July 1 on property values assessed by the prior January 1. Property tax billings are payable in quarterly installments on the third Monday in August and the first Monday in October, January and March, after which time the bill is delinquent.

Grants – The State participates in various federal award programs which are received in both cash and noncash forms. Grants and other entitlements are recognized as revenues when all eligibility requirements are met, including any time requirements, and the amount is received within 60 days after year-end. Federal reimbursement type grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received within 60 days after year-end. Certain grants have matching requirements in which the State must contribute a proportionate share of the total costs of a program. Use of grant resources is conditioned upon compliance with terms of the grant agreements and applicable federal regulations, which include subjecting grants to financial and compliance audits.

Proprietary Funds Operating and Nonoperating Revenues and Expenses - Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal, ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Note 2. Budgetary and Legal Compliance

Budgetary Process and Control

The Governor must submit his proposed budget for the Executive Branch to the State Legislature not later than 14 calendar days before each regular session, which convenes every odd-numbered year. The presented budget spans the next two fiscal years and contains the detailed budgetary estimates of revenues and expenditures. The Legislature enacts the budget through passage of the General Appropriations Act, which allows expenditures from unrestricted revenues, and the Authorized Expenditures Act, which allows expenditures from revenues collected for specific purposes. Once passed and signed, the budget becomes the State’s financial plan for the next two fiscal years.

The legal level of budgetary control, the level at which appropriations are approved and the level at which over-expenditure of appropriations or transfers of appropriated amounts may not occur without Legislative action, is at the total program level within each department or agency.

Limited budgetary revisions may be made without Legislative action through the following management/administrative

Notes to the Financial Statements

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procedures. After obtaining the approval of the Governor, or his designee, the Budget Director, Legislative Interim Finance Committee (LIFC) approval is required of those revisions in excess of \$30,000 which have the effect, when taken into consideration with all other changes during the fiscal year, of increasing or decreasing any legislatively approved expenditure level by 10% or \$75,000, whichever is less. Revisions not exceeding this threshold require only Budget Director approval. The LIFC approval is not equivalent to governing body approval, as total appropriations for a program may not be increased except as follows. The Legislature appropriates limited funds to the Contingency Account, in the General Fund, which may be allocated to programs by the LIFC upon recommendation of the Board of Examiners. Allocations totaling \$35,330,474 were made in the 2018 fiscal year. Unencumbered appropriations lapse at the end of each fiscal year unless specific authority to carry forward is granted in the Appropriations Act. Unexpended authorized resources, under the Authorized Expenditures Act, are carried forward for expenditure in the next fiscal period.

Budgets are legally adopted for the General Fund and Special Revenue Funds, except for the Nevada Real Property Corporation special revenue fund. In addition, certain activity within such funds may be unbudgeted. The State's budget is prepared principally on a modified accrual basis with the following exceptions:

1. Cash placed in petty cash funds or outside bank accounts is considered expended for budgetary purposes.
2. Advances to other funds are considered expenditures. Repayments of such advances are considered revenues.
3. Certain assets, such as prepaid items, are considered expended for budgetary purposes. Inventory is an expenditure for budgetary purposes. Certain unearned revenue is considered revenue for budgetary purposes.
4. Expenditures are only recognized if the liability is liquidated within 45 days after the fiscal year end.
5. Revenue from grants is only recognized when it is received in cash.
6. Encumbrances for goods or services not received by fiscal year-end are considered an expenditure of the current period if received and paid within 45 days.

The Budgetary Comparison Schedule is presented as Required Supplementary Information (RSI) in this report. Actual amounts in this schedule are presented on a budgetary basis. Because this basis differs from accounting principles generally accepted in the United States of America (GAAP), a reconciliation between the budgetary and GAAP basis is presented in the RSI.

Note 3. Deposits and Investments

The Nevada Revised Statutes (NRS) and Nevada Administrative Code, as well as procedures approved by the State Board of Finance, govern deposits and investing activities for the primary government and its discretely presented component units which are not expressly required by law to be received and kept by another party. NRS 226.110(3) further requires that the Office of the State Treasurer shall establish the policies to be followed in the investment of money of the State of Nevada.

A. Deposits

Primary Government, Private Purpose Trust, Pension and Other Employee Benefit Trust, and Investment Trust Funds - The State minimizes its custodial credit risk by legislation establishing a program to monitor a collateral pool for public deposits. Custodial credit risk for deposits is the risk that in the event of a bank failure, the State's deposits may not be recovered. NRS 356 directs the Office of the State Treasurer to deposit funds into any state, or national bank, credit union or savings and loan association covered by federal depository insurance. For those deposits over and above the federal depository insurance maximum balance, sufficient collateral must be held by the financial institution to protect the State of Nevada against loss. The pooled collateral for deposits program maintains a 102% pledged collateral for all public deposits. Cash and cash equivalents of the primary government, private purpose trust, pension and other employee benefit trust, and investment trust funds consists of deposits in money market funds, which are not federally insured, and cash in the bank. As of June 30, 2018, deposits in money market funds totaled \$167,367,975, and cash in bank was \$42,268,243 of which \$10,701,121 was uncollateralized and uninsured.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Component Units - Cash and cash equivalents of the Nevada System of Higher Education (NSHE) are stated at cost, which approximates market, and consist of deposits in money market funds, which are not federally insured, and cash in the bank. At June 30, 2018 NSHE's deposits in money market funds totaled \$212,471,000 and cash in bank was \$4,512,000. Of these balances, \$250,000 are covered by the Federal Depository Insurance Corporation (FDIC); the remaining deposits are uncollateralized and uninsured.

B. Investments

NRS 355.140 details the types of securities in which the State may invest. In general, authorized investments include: certificates of deposit, asset-backed securities, bankers' acceptances and commercial paper, collateralized mortgage obligations, corporate notes, municipal bonds, money market mutual funds whose policies meet the criteria set forth in the statute, United States treasury securities, and specific securities implicitly guaranteed by the federal government. Additionally, the State may invest in limited types of repurchase agreements; however, statutes generally prohibit the State from entering into reverse-repurchase agreements. The State's Permanent School Fund is further limited by statute as to the types of investments in which it may invest (NRS 355.060). Cash and Investments are also discussed in Note 1 under Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance.

The State Board of Finance reviews the State's investment policies at least every four months. The Board is comprised of the Governor, the State Controller, the State Treasurer and two members appointed by the governor, one of which must be actively engaged in commercial banking in the State.

Investments held in the Local Government Investment Pool (LGIP), Retirement Benefits Investment Fund (RBIF), and Nevada Enhanced Savings Term (NVEST) are specifically identifiable investment securities and are included in the following tables. LGIP, RBIF, and NVEST are investment trust funds and discussed further in Note 1, Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance. LGIP and NVEST are governed by the Nevada State Board of Finance and administered by the Nevada State Treasurer. Complete financial statements for LGIP and NVEST may be obtained from the State Treasurer's Office, 101 N. Carson Street, Suite 4, Carson City, NV 89701. RBIF is administered by the Retirement Benefits Investment Board. The audited financial statements of RBIF may be obtained from the Public Employees' Retirement System, 693 West Nye Lane, Carson City, Nevada 89703.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

Primary Government, Private Purpose Trust, Pension and Other Employee Benefit Trust, and Investment Trust Funds - The State minimizes interest rate risk by maintaining an effective duration of less than 1.5 years and holding at least 25% of the portfolio's total market value in securities with a maturity of 12 months or less. However, the benchmark used by the State Treasurer to determine whether competitive market yields are being achieved is the 90 day U.S. Treasury Bill's average over the previous three month period (Rolling 90 day T-Bill). Investment policies for the pension and other employee benefit trust funds authorize all securities within the Barclays Aggregate Index benchmark. If securities are purchased outside the Barclays U.S. Treasury Index, they must be of investment grade rating by at least two of the following: Moody's, Standard & Poor's or Fitch (BBB- or better by Standard & Poor's/Fitch, Baa3 or better by Moody's) except those issued or guaranteed by the U.S. Government or its agencies. The following table provides information about the interest rate risks associated with the State's investments as of June 30, 2018 (expressed in thousands):

Notes to the Financial Statements

For the Year Ended June 30, 2018

	Fair Value	Maturities in Years			
		Less Than 1	1-5	6-10	More Than 10
U.S. Treasury securities	\$ 1,084,191	\$ 412,016	\$ 461,479	\$ 170,880	\$ 39,816
Negotiable certificate of deposit	640,189	615,153	25,036	-	-
U.S. agencies	12,911,854	718,134	7,798,942	2,283,134	2,111,644
Mutual funds	6,089	6,089	-	-	-
Repurchase agreements	193,000	193,000	-	-	-
Asset backed corporate securities	60,845	672	53,763	447	5,963
Corporate bonds and notes	577,437	184,369	374,705	10,484	7,879
Commercial paper	657,379	657,379	-	-	-
Fixed income securities	71	71	-	-	-
Investment agreements	93,392	-	93,380	-	12
Other short-term investments	428,173	428,173	-	-	-
Collateralized mortgage obligations	29,955	-	-	-	29,955
Other investments	(6,768)	997	8,179	-	(15,944)
Total	\$ 16,675,807	\$ 3,216,053	\$ 8,815,484	\$ 2,464,945	\$ 2,179,325

The Nevada College Savings Plan, a private purpose trust, currently has no formal investment policy with regard to interest rate risk for the investments. The security portfolios held by Vanguard, USAA, Upromise, Putnam and Wealthfront have various maturities from 31 days to 13.3 years and are not included in the table above.

Component Units – The Nevada System of Higher Education’s (NSHE) policy for reducing its exposure to interest rate risk is to have an average investment life of at least two years for fixed income securities within both the endowment and operating investment pools. With regard to the trusts included in endowment investments, NSHE is not the trustee of these investments and, therefore, currently has no policies with regard to interest rate risk for these investments. Investments having interest rate risk are principally invested in mutual funds and private commingled funds. The following table provides the segmented time distribution for these investments at June 30, 2018 (expressed in thousands):

Less than 1 year	\$ 219,270
1 to 5 years	155,624
6 to 10 years	121,602
Total	\$ 496,496

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the State of Nevada.

Primary Government, Private Purpose Trust, Pension and Other Employee Benefit Trust, and Investment Trust Funds - NRS 355.140, the State Treasurer’s investment policy, and investment policies of the pension and other employee benefit trust and investment trust funds all address credit risk. A summary of the policies is presented as follows:

- Commercial paper, Negotiable Certificates of Deposit, and Bankers’ Acceptances are rated by a nationally recognized rating service as “A-1,” “P-1” or its equivalent, or better,
- Notes, bonds and other unconditional obligations issued by corporations in the U.S. and municipal bonds (effective September 2011) are rated by a nationally recognized rating service as “A” or its equivalent, or better,
- Money market mutual funds are SEC registered 2(A)7 and rated by a nationally recognized rating service as “AAA” or its equivalent,
- Collateralized mortgage obligations and asset-backed securities are rated by a nationally recognized rating service as “AAA” or its equivalent,
- Repurchase agreements with banks or registered broker-dealers provided the agreement is collateralized by 102% with U.S. Treasuries or U.S. government agency securities on a delivery basis.

In addition to the above provisions, investment policies for the pension and other employee benefit trust funds allow investment in corporate bonds, assets related instruments, and foreign debt issued in the U.S. rated by at least two of the following:

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For the Year Ended June 30, 2018

Moody's, Standard & Poor's, or Fitch (BBB- or better by Standard & Poor's/Fitch, Baa3 or better by Moody's). The Nevada College Savings Plan, a private purpose trust, currently has no formal investment policy with regard to credit risk for the investments. Investments having credit risk are included in the table below.

The State's investments as of June 30, 2018 were rated by Standard & Poor's and/or an equivalent national rating organization, and the ratings are presented below using the Standard & Poor's rating scale (at fair value, expressed in thousands):

	Quality Rating						Unrated
	AAA	AA	A	BBB	BB	B	
Negotiable certificate of deposit	\$ -	\$ 3,262	\$ 66,706	\$ -	\$ -	\$ -	\$ 575,187
U.S. agencies	21,358	848,994	-	-	-	-	12,062,416
Mutual funds	1,896	-	-	-	-	-	23,239,694
Repurchase agreements	-	-	-	-	-	-	193,000
Asset backed corporate securities	15,938	31,867	739	889	1,098	163	19,330
Corporate bonds and notes	9,608	146,665	360,060	40,553	2,309	-	71,811
Commercial paper	-	-	443,463	-	-	-	213,917
Fixed income	-	-	-	-	-	-	71
Investment agreements	-	93,380	-	12	-	-	93,392
Other short-term investments	128,359	97	136,316	-	-	-	837,059
Collateralized mortgage obligations	18,752	11,203	-	-	-	-	29,955
Other Investments	-	4,412	4,763	-	-	-	664,876
Total	\$ 195,911	\$ 1,139,880	\$ 1,012,047	\$ 41,454	\$ 3,407	\$ 163	\$ 38,000,708

Component Units – The NSHE's policy for reducing its exposure to credit risk is to maintain a weighted average credit rating of AA or better, and never below A, for investments with credit risk within both the endowment and operating investment pools. With regard to the trusts included in endowment investments, NSHE is not the trustee of these investments and therefore, it currently has no policies with regard to credit risk for these investments. The credit risk profile for NSHE operating and endowment investments at June 30, 2018 is as follows (at fair value, expressed in thousands):

	Unrated
Mutual funds publicly traded	\$ 491,187
Partnerships	51,534
Endowment cash/cash equivalents	976
Trust(s)	4,313
Private commingled funds	295,414
	843,424
Less: GBC Foundation Endowments	(6,958)
Total	\$ 836,466

Concentration of Credit Risk: Concentration of credit risk is the risk of loss that may be attributed to the magnitude of a government's investment in a single issuer. The NRS 355.140, 355.060, and the State Treasurer's investment policy limit the investing in any one issuer to 5% of the total par value of the portfolio. At June 30, 2018, no individual investment exceeded 5% of the total portfolio of the Primary Government.

At June 30, 2018, the following investments exceeded 5% of the Higher Education Tuition Trust's total investments (expressed in thousands):

	Fair Value	Percentage
Federal Home Loan Mortgage Corp - Asset-Backed Mortgage Security	\$ 41,987	15.29%

The Housing Division currently places no limit on the amount it may invest in any one issuer provided their ratings are in the highest two general rating categories. However, the Housing Division monitors rating changes on all issuers. If warranted, more concentrated investments may have to be diluted to alternative investment providers. As of June 30, 2018, the Housing Division's investments in Fannie Mae and Ginnie Mae are 2.55% and 20.80% respectively, of the Housing Division's total

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investments. The Fannie Mae and Ginnie Mae investments are in mortgage backed securities matched to the interest rate and maturity of the underlying bonds. Because such investments are matched to concomitant liabilities, the Housing Division is less concerned about a concentration risk on these investments.

Component Unit - The Nevada Capital Investment Corporation (NCIC) owns 99% equity interest in Silver State Opportunities Fund LLC (SSOF), a Nevada limited liability company, for the purpose of obtaining income. At June 30, 2018 the investment in equity interest of SSOF exceeded 5% of NCIC's total investments.

Foreign Currency Risk: Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit.

Primary Government, Pension and Other Employee Benefit Trust Funds, and Investment Trust Funds - The primary government does not have a policy regarding foreign currency risk; however, the State Treasurer's office does not have any deposits or investments in foreign currency. The PERS, LRS, JRS, and RBIF do have foreign currency policies for deposit and investments, which may be used for portfolio diversification and hedging. Highly speculative positions in currency are not permitted. LRS and JRS had no exposure to foreign currency risk as of June 30, 2018. The following table summarizes the pension and investment trust funds' exposure to foreign currency risk in U.S. dollars as of June 30, 2018 (expressed in thousands):

	Currency by Investment and Fair Value				
	Equity	Private Equity	Pending Transactions	Cash	Total
Australian Dollar	\$ 513,452	\$ -	\$ -	\$ 101	\$ 513,553
British Pound Sterling	1,325,394	-	200	711	1,326,305
Danish Krone	122,376	-	-	2	122,378
Euro	2,374,528	218,200	(300)	(160)	2,592,268
Hong Kong Dollar	246,017	-	-	418	246,435
Israeli Shekel	23,658	-	-	101	23,759
Japanese Yen	1,780,498	-	-	4,209	1,784,707
New Zealand Dollar	15,675	-	-	101	15,776
Norwegian Krone	54,586	-	-	1	54,587
Singapore Dollar	94,338	-	-	105	94,443
Swedish Krona	190,098	-	-	2	190,100
Swiss Franc	573,421	-	-	1	573,422
Total	\$ 7,314,041	\$ 218,200	\$ (100)	\$ 5,592	\$ 7,537,733

Private Purpose Trust Fund - The Nevada College Savings Plan, a private purpose trust, currently has no formal investment policy with regard to foreign currency risk for the investments. The Plan consists of Vanguard College Savings Plan, USAA College Savings Plan, Upromise College Fund Plan, Putnam for America Plan, and Wealthfront College Savings Plan which all state that there are certain inherent risks involved when investing in international securities through mutual funds that are not present with investments in domestic securities, such as foreign currency exchange rate fluctuations, adverse political and economic developments and possible prevention or delay of currency exchange due to foreign governmental laws or restrictions. The investments held in Putnam for America Plan consist of the portfolios managed and sponsored by Putnam Investment Management, Putnam Mutual Funds, and non-Putnam Mutual Funds. Both mutual funds pose no foreign currency risk. The following table summarizes foreign currency risk for the GAA portfolios in U.S. dollars as of June 30, 2018 (expressed in thousands):

	Currency at Fair Value
Australian Dollar	\$ 1
Euro	(15)
Japanese Yen	(58)
New Taiwan Dollar	15
Swedish Krona	1
Swiss Franc	2
Total	\$ (54)

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Component Unit - The NSHE does not directly invest in foreign currency investments and is therefore not subject to foreign currency risk. However, it has \$176,330,000 in mutual funds in both the operating and endowment pools that are primarily invested in international equities at June 30, 2018.

Fair Value of Investments: The State uses the market approach to determine the fair value of its investments. The State categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are valued using quoted prices for identical securities in markets that are not active; Level 3 inputs are significant unobservable inputs. The following table summarizes the fair value measurements of the primary government as of June 30, 2018 (expressed in thousands):

Investments by fair value level	Fair Value	Fair Value Measurements Using		
		Level 1 Inputs	Level 2 Inputs	Level 3 Inputs
Debt securities				
U.S. Treasury securities	\$ 651,187	\$ 650,885	\$ 302	\$ -
Negotiable certificates of deposit	435,081	-	435,081	-
U.S. agencies	686,826	31,694	655,132	-
Mutual funds	204,704	204,704	-	-
Asset backed corporate securities	31,689	-	31,689	-
Corporate bonds & notes	360,723	20,188	340,535	-
Commercial paper	487,842	-	487,842	-
Repurchase agreements	93,000	-	93,000	-
Other short-term investments	25,054	25,054	-	-
Collateralized mortgage obligations	141,496	96,633	44,863	-
Federal National Mortgage Association	8,712	5,901	2,811	-
Other investments	140,326	132,910	7,416	-
Total investments by fair value level	\$ 3,266,640	\$ 1,167,969	\$ 2,098,671	\$ -

C. Securities Lending

Primary Government and Investment Trust Funds - NRS 355.135 authorizes the State Treasurer to lend securities from the investment portfolio of the State if collateral received from the borrower is at least 102% of fair value of the underlying securities and the value of the securities borrowed is determined on a daily basis. There were no securities on loan at June 30, 2018 (excluding PERS).

Public Employees' Retirement System (PERS) - PERS maintains a securities lending program under the authority of the "prudent person" standard of NRS 286.682. Securities loaned under this program consist of U.S. Treasury Obligations, U.S. equity securities, and international equity securities. Collateral received consists of cash and securities issued by the U.S. Government, its agencies or instrumentalities. Collateral received for the lending of U.S. securities must equal at least 102% of fair value, plus accrued interest in the case of fixed income securities. Collateral received for the lending of international securities must equal at least 105% of fair value, plus accrued interest in the case of fixed income securities.

At year-end, PERS has no credit risk exposure to borrowers because the associated value of the collateral held exceeds the value of the securities borrowed. PERS has no discretionary authority to sell or pledge collateral received or securities loaned. The contract with the securities lending agent requires the agent to indemnify PERS for all losses relating to securities lending transactions. There were no losses resulting from borrower default during the period nor were there any recoveries of prior period losses.

PERS may only loan up to 33 1/3% of its total portfolio. Either PERS or the borrower can terminate all securities loans on demand. In September 2013 the Board elected to allow only overnight repurchase agreements collateralized by U.S. government obligations issued or guaranteed by the U.S. Government, its agencies or instrumentalities within the reinvestment portfolio. This action effectively eliminated risk in securities lending collateral reinvestment portfolio since securities issued or guaranteed by the U.S. Government are considered to be free of credit risk. The maturities of the investments made with cash collateral generally do not match the maturities of the securities loaned because securities lending transactions can be terminated at will.

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The fair value of underlying securities on loan at June 30, 2018 is \$4,750,382,722. Collateral received for outstanding securities lending arrangements consisted of cash in the amount of \$293,807,533 and non-cash in the amount of \$4,576,201,763. The cash collateral is reported on the Statement of Fiduciary Net Position as an asset with a related liability. At June 30, 2018, PERS has collateral consisting of cash and securities issued by the U.S. Government, its agencies or instrumentalities, in excess of the fair value of investments held by brokers/dealers under a securities lending agreement.

D. Derivatives

Primary Government – The Office of the State Treasurer’s investment policies do not contain any specific language regarding derivatives other than prohibiting certain types of derivatives such as option contracts, futures contracts, and swaps in the General Portfolios and the Local Government Investment Pool effective June 2012 and November 2015 respectively. The primary government has no exposure to derivatives as of June 30, 2018.

Private Purpose Trust Fund – Certain investments in the Nevada College Savings Plan are managed by Putnam Investment Management through Putnam sponsored portfolios (the Portfolios) and mutual funds. The Portfolios use six types of derivatives: options, futures contracts, forward currency contracts, total return swap contracts, interest rate swap contracts, and credit default contracts. Currently, there is no written investment policy with regard to derivatives for the Portfolios. All six types of derivatives are considered investments. The fair value amount in the table below represents the unrealized appreciation (depreciation) from derivative instruments and is reported in the Statement of Fiduciary Net Position. The net increase (decrease) in fair value is reported as investment income on the Statement of Changes in Fiduciary Net Position. The Portfolios’ investment derivative instruments as of June 30, 2018, and changes in fair value for the year then ended are summarized in the following table (expressed in thousands):

	Contracts/Notional Amounts	Fair Value	Change in Fair Value
Purchased Currency Option Contracts, gross	\$ 3,052	\$ 1	\$ (16)
Forward Currency Contracts, net	\$ 60,276	(48)	(39)
CC Interest Rate Swap Contracts, gross	\$ 6,778	(10)	(7)
OTC Total Return Swap Contracts, gross	\$ 17,666	(325)	(105)
OTC Credit Default Contracts, gross	\$ 6,244	116	133
CC Credit Default Contracts, gross	\$ 12,771	15	(51)
Futures Contracts, gross	-	(259)	(321)
Written Currency Option Contracts, gross	\$ -	-	6
Total		<u>\$ (510)</u>	<u>\$ (400)</u>

The Portfolios use options contracts to manage duration and convexity, to isolate prepayment risk, to gain exposure to interest rates, to manage against changes in values of securities it owns, owned or expects to own to manage prepayment risk to generate additional income for the portfolio, to enhance returns on securities owned, to gain exposure to securities and to manage downside risks. The potential risk is that the change in value of options contracts may not correspond to the change in value of the managed instruments. In addition, losses may arise from changes in the value of the underlying instruments if there is an illiquid secondary market for the contracts, if interest or exchanged rates move unexpectedly or if the counterparty to the contract is unable to perform. Realized gains and losses on purchased options are included in realized gains and losses on investment securities. Exchange-traded options are valued at the last sale price.

The Portfolios use futures contracts to manage interest rate risk, gain exposure to interest rates, manage prepayment risk, equitize cash, and manage exposure to market risk. The potential risk is that the change in value of futures contracts may not correspond to the change in value of the managed instruments. In addition, losses may arise from changes in the value of the underlying instruments if there is an illiquid secondary market for the contracts, if interest or exchange rates move unexpectedly, or if the counterparty to the contract is unable to perform. Futures contracts are valued at the quoted daily settlement prices established by the exchange on which they trade. Risks may exceed amounts recognized on the Statement of Fiduciary Net Position. The Portfolios and the broker agree to exchange an amount of cash equal to the daily fluctuation in the value of the futures contract. Such receipts or payments are known as “variation margin.”

The Portfolios buy and sell forward currency contracts, which are agreements between two parties to buy and sell currencies at a set price on a future date. These contracts are used to manage foreign exchange risk and to gain exposure on currency. The

Notes to the Financial Statements

For the Year Ended June 30, 2018

contract is marked to market daily using current forward currency exchange rates supplied by a quotation service. The Portfolios may be exposed to risk if the value of currency changes unfavorably, if the counterparties to the contracts are unable to meet the terms of their contracts or if the Portfolios are unable to enter into a closing position. Risk of loss may exceed amounts recognized on the Statement of Fiduciary Net Position.

The Portfolios entered into OTC and/or centrally cleared total return swap contracts, which are arrangements to exchange a market linked return for a periodic payment, both based on a notional principal amount, to manage sector exposure, manage exposure to specific sectors or industries, manage exposure to specific securities, to gain exposure to basket of securities, to gain exposure to specific markets or countries. To the extent that the total return of the security, index or other financial measure underlying the transaction exceeds or falls short of the offsetting interest rate obligation, the Portfolios will receive a payment from or make a payment to the counterparty. OTC and/or centrally cleared total return swap contracts are marked to market daily based upon quotations from an independent pricing service or market makers. The Portfolios could be exposed to credit or market risk due to unfavorable changes in the fluctuation of interest rates or the price of the underlying security or index, the possibility that there is no liquid market for these agreements or that the counterparty may default on its obligation to perform. The Portfolios' maximum risk of loss from counterparty risk is the fair value of the contract. This risk may be mitigated for OTC total return swap contracts by having a master netting arrangement between the Portfolios and the counterparty and for centrally cleared total return swap contracts through the daily exchange of variation margin. There is minimal counterparty risk with respect to centrally cleared total return swap contracts due to the clearinghouse guarantee fund and other resources that are available in the event of a clearing member default. Risk of loss may exceed amounts recognized on the Statement of Fiduciary Net Position.

The Portfolios entered into OTC and/or centrally cleared interest rate swap contracts to manage interest rate risk and to gain exposure on interest. OTC and centrally cleared interest rate swap contracts are marked to market daily based upon quotations from an independent pricing service or market makers. The Portfolios could be exposed to credit or market risk due to unfavorable changes in the fluctuation of interest rates or if the counterparty defaults, in the case of OTC interest rate contracts, or the central clearing agency or a clearing member defaults, in the case of centrally cleared interest rate swap contracts, on its respective obligation to perform. This risk may be mitigated for OTC interest rate swap contracts by having a master netting arrangement between the Portfolios and the counterparty and for centrally cleared interest rate swap contracts through the daily exchange of variation margin. There is minimal counterparty risk with respect to centrally cleared interest rate swap contracts due to the clearinghouse guarantee fund and other resources that are available in the event of a clearing member default. Risk of loss may exceed amounts recognized on the Statement of Fiduciary Net Position.

The Portfolios entered into OTC and/or centrally cleared credit default contracts to manage credit risk and market risk, and gain exposure on individual names and/or baskets of securities. In an OTC and centrally cleared credit default contracts, the protection buyer typically makes a periodic stream of payments to a counterparty, the protection seller, in exchange for the right to receive a contingent payment upon the occurrence of a credit event on the reference obligation or all other equally ranked obligations of the reference entity. Credit events are contract specific but may include bankruptcy, failure to pay, restructuring and obligation acceleration. The OTC and centrally cleared credit default contracts are marked to market daily based upon quotations from an independent pricing service or market makers. In addition to bearing the risk that the credit event will occur, the Portfolios could be exposed to market risk due to unfavorable changes in interest rates or in the price of the underlying security or index or the possibility that it may be unable to close out its position at the same time or at the same price as if it had purchased the underlying reference obligations. In certain circumstances, the Portfolios may enter into offsetting OTC and centrally cleared credit default contracts which could mitigate their risk of loss. Risk of loss may exceed amounts recognized on the Statement of Fiduciary Net Position. The Portfolios' maximum risk of loss from counterparty risk, either as the protection seller or as the protection buyer, is the fair value of the contract. This risk may be mitigated for OTC credit default contracts by having a master netting arrangement between the Portfolios and the counterparty and for centrally cleared credit default contracts through the daily exchange of the variation margin. Counterparty risk is further mitigated with respect to centrally cleared credit default contracts due to the clearinghouse guarantee fund and other resources that are available in the event of a clearing member default. Where the Portfolios are a seller of protection, the maximum potential amount of future payments it may be required to make is equal to the notional amount.

Derivative instruments held by the Portfolios were not individually rated by a ratings agency for the reporting period. As of June 30, 2018, OTC derivative counterparties had ratings that were either greater than or equivalent to long-term ratings of A3 and short-term ratings of P-2. Centrally cleared contracts are not considered brokered contracts and have mitigated risks. With

Notes to the Financial Statements

For the Year Ended June 30, 2018

futures, there is minimal counterparty credit risk to the Portfolios since futures are exchange traded and the exchange's clearinghouse, as counterparty to all exchange traded futures, guarantees the futures against default.

Derivative instruments are subject to interest rate risk. Prices of longer term maturities generally change more in response to interest rate changes than the prices of shorter term maturities. The following table provides information about the interest rate risks associated with the types of investment derivative instruments as of June 30, 2018 (expressed in thousands):

	Maturities in Years				Total
	Less than 1	1-5	6-10	Greater than 10	
Purchased Currency Options	\$ 1	\$ -	\$ -	\$ -	\$ 1
Forward Currency Contracts	(48)	-	-	-	(48)
CC Interest Rate Swap Contracts	-	(4)	-	(6)	(10)
OTC Total Return Swap Contracts	(325)	-	-	-	(325)
OTC Credit Default Contracts	-	-	-	116	116
CC Credit Default Contracts	-	15	-	-	15
Futures Contracts	(259)	-	-	-	(259)
Total	\$ (631)	\$ 11	\$ -	\$ 110	\$ (510)

Forward currency contracts are subject to foreign currency risk. The following table provides information about the forward currency contracts as of June 30, 2018 (expressed in thousands):

	Fair Value
Australian Dollar	\$ (267)
Brazilian Real	(3)
British Pound	(20)
Canadian Dollar	4
Chinese Yuan	(11)
Danish Krone	(1)
Euro	(5)
Japanese Yen	5
New Taiwan Dollar	3
New Zealand Dollar	140
Norwegian Krone	8
Russian Ruble	(1)
Singapore Dollar	(3)
South African Rand	(5)
Swedish Krona	111
Swiss Franc	(3)
Total	\$ (48)

The audited financial statements of Putnam 529 for America may be obtained from Putnam Investment Management, One Post Office Square, Boston, MA 02109.

Note 4. Receivables

Receivable balances are disaggregated by type and presented separately in the financial statements. Significant receivable balances not expected to be collected within one year and not already classified in the fund financials are presented below (expressed in thousands):

	Major Governmental Funds			Total
	General Fund	Municipal Bond Bank	Permanent School Fund	
As shown on financial statements:				
Intergovernmental receivables	\$ 531,340	\$ -	\$ 1,199	\$ 532,539
Notes/loans receivable	15,147	91,510	-	106,657
Due from component units	112	-	39,388	39,500
Total	\$ 546,599	\$ 91,510	\$ 40,587	\$ 678,696

Notes to the Financial Statements

For the Year Ended June 30, 2018

	Major Governmental Funds			Total
	General Fund	Municipal Bond Bank	Permanent School Fund	
Classified:				
Current portion:	\$ 480,750	\$ 3,425	\$ 1,199	\$ 485,374
Noncurrent portion:				
Intergovernmental receivables	51,343	-	-	51,343
Notes/loans receivable	14,506	88,085	-	102,591
Due from component units	-	-	39,388	39,388
Total noncurrent portion	<u>65,849</u>	<u>88,085</u>	<u>39,388</u>	<u>193,322</u>
Total	<u>\$ 546,599</u>	<u>\$ 91,510</u>	<u>\$ 40,587</u>	<u>\$ 678,696</u>

Not included in the receivable balances are amounts considered to be uncollectible. In the governmental funds, uncollectible taxes receivable are estimated at \$22.4 million, and uncollectible accounts receivable are estimated at \$158.4 million. The proprietary funds have \$43.2 million in uncollectible accounts receivable of which \$7.8 million are from uninsured employers' fines and penalties, and \$13.0 million are from unemployment contributions and benefit overpayments.

Note 5. Interfund Transactions

A. Interfund Advances

A summary of interfund advances at June 30, 2018, follows (expressed in thousands):

	Advances From			Total
	General Fund	State Highway	Nonmajor Governmental	
Advances To				
Nonmajor enterprise	\$ 165	\$ -	\$ -	\$ 165
Internal Service Funds	3,894	3,685	301	7,880
Total other funds	<u>\$ 4,059</u>	<u>\$ 3,685</u>	<u>\$ 301</u>	<u>\$ 8,045</u>

Interfund advances are the portions of interfund balances that are *not* expected to be repaid within one year. The interfund balances that are expected to be repaid within one year are shown in the Due From/Due To summary following.

Advances are generally made to finance capital expenditures or as a loan for operating purposes.

Notes to the Financial Statements

For the Year Ended June 30, 2018

B. Due From/Due To Other Funds and Component Units

A summary of due from and due to other funds and component units at June 30, 2018, is shown below (expressed in thousands):

Due From	Due To					
	Major Governmental Funds					Total Governmental
	General Fund	State Highway	Municipal Bond Bank	Permanent School Fund	Nonmajor Governmental	
Major Governmental Funds:						
General	\$ -	\$ 6,190	\$ 1	\$ 118	\$ 12,899	\$ 19,208
State Highway	2,013	-	-	-	241	2,254
Municipal Bond Bank	4	-	-	-	-	4
Permanent School Fund	17,058	-	-	-	-	17,058
Nonmajor governmental	14,154	3,627	-	-	21,858	39,639
Total Governmental	33,229	9,817	1	118	34,998	78,163
Major Enterprise Funds:						
Housing Division	70	-	-	-	-	70
Unemployment Comp	-	-	-	-	237	237
Water Projects Loans	250	-	-	-	-	250
Higher Ed Tuition Trust	42	-	-	-	-	42
Nonmajor enterprise	1,527	4	-	-	-	1,531
Total Enterprise	1,889	4	-	-	237	2,130
Internal Service	477	290	-	-	155	922
Total other funds	\$ 35,595	\$ 10,111	\$ 1	\$ 118	\$ 35,390	\$ 81,215
Fiduciary	\$ 68	\$ -	\$ -	\$ -	\$ 1,253	\$ 1,321
Component Units:						
Colorado River Commission	\$ 1	\$ -	\$ -	\$ -	\$ -	\$ 1
Nevada System of Higher Education	112	-	-	-	188	300
Nevada Capital Investment Corporation	-	-	-	39,388	-	39,388
Total Component Units	\$ 113	\$ -	\$ -	\$ 39,388	\$ 188	\$ 39,689

Due From	Due To								
	Major Enterprise Funds					Total Enterprise	Internal Service	Total Other Funds	Fiduciary
	Housing Division	Unemployment Compensation	Water Projects Loans	Higher Education Tuition Trust	Nonmajor Enterprise				
Major Governmental Funds:									
General	\$ 107	\$ -	\$ 529	\$ 39	\$ 1,566	\$ 2,241	\$ 7,675	\$ 29,124	\$ 627,652
State Highway	-	-	-	-	2	2	2,267	4,523	200
Municipal Bond Bank	-	-	-	-	-	-	-	4	-
Permanent School Fund	-	-	-	-	-	-	-	17,058	-
Nonmajor governmental	-	-	-	-	18	18	211	39,868	16
Total Governmental	107	-	529	39	1,586	2,261	10,153	90,577	627,868
Major Enterprise Funds:									
Housing Division	-	-	-	-	-	-	3	73	-
Unemployment Comp	-	-	-	-	-	-	-	237	-
Water Projects Loans	-	-	-	-	-	-	1	251	-
Higher Ed Tuition Trust	-	-	-	-	-	-	1	43	-
Nonmajor enterprise	-	-	-	-	21	21	82	1,634	55
Total Enterprise	-	-	-	-	21	21	87	2,238	55
Internal Service	-	-	-	-	23	23	225	1,170	16
Total other funds	\$ 107	\$ -	\$ 529	\$ 39	\$ 1,630	\$ 2,305	\$ 10,465	\$ 93,985	\$ 627,939
Fiduciary	\$ -	\$ -	\$ -	\$ -	\$ 5	\$ 5	\$ 3,780	\$ 5,106	\$ 51,773
Component Units:									
Colorado River Commission	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	4	5	-
Nevada System of Higher Education	-	-	-	-	-	-	947	1,247	1,287
Nevada Capital Investment Corporation	-	-	-	-	-	-	-	39,388	-
Total Component Units	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 951	\$ 40,640	\$ 1,287

Notes to the Financial Statements

For the Year Ended June 30, 2018

	Due To		Total Component Units
	Component Units		
	Colorado River Commission	Nevada System of Higher Education	
Due From			
Primary Government:			
Governmental Activities for long term receivable	\$ -	\$ 54,028	\$ 54,028
Major Governmental Funds:			
General	160	31,717	31,877
State Highway	-	284	284
Nonmajor governmental	-	61,816	61,816
Total Governmental	160	93,817	93,977
Major Enterprise Funds:			
Higher Ed Tuition Trust	-	1	1
Total Enterprise	-	1	1
Internal Service	-	7	7
Total	\$ 160	\$ 147,853	\$ 148,013

The balances result primarily from timing differences between the date goods and services are provided or reimbursable expenses occur, and the date the transactions are recorded in the accounting system and payment is made.

C. Transfers From/Transfers To Other Funds

A summary of transfers between funds for the year ended June 30, 2018, is shown below (expressed in thousands):

	Transfers Out/To					Total Governmental
	Major Governmental Funds			Nonmajor Governmental	Total Governmental	
	General Fund	State Highway	Municipal Bond Bank			Permanent School Fund
Transfers In/From						
Major Governmental Funds:						
General	\$ -	\$ 12,154	\$ 4	\$ 16,559	\$ 65,811	\$ 94,528
State Highway	1,191	-	-	-	3,621	4,812
Nonmajor governmental	12,927	2,293	7,659	-	54,809	77,688
Total Governmental	14,118	14,447	7,663	16,559	124,241	177,028
Major Enterprise Funds:						
Unemployment Comp	-	-	-	-	155,428	155,428
Higher Ed Tuition Trust	684	-	-	-	-	684
Nonmajor enterprise	83	-	-	-	-	83
Total Enterprise	767	-	-	-	155,428	156,195
Internal Service	979	885	-	-	-	1,864
Total other funds	\$ 15,864	\$ 15,332	\$ 7,663	\$ 16,559	\$ 279,669	\$ 335,087

	Transfers Out/To					
	Major Enterprise Funds			Nonmajor Enterprise Funds	Total Enterprise	Internal Service
	Housing Division	Unemployment Compensation	Water Projects Loans			
Transfers In/From						
Major Governmental Funds:						
General	\$ -	\$ -	\$ 1,985	\$ 13,017	\$ 15,002	\$ 109,530
State Highway	-	-	-	-	-	4,812
Nonmajor governmental	-	4,189	-	-	4,189	82,544
Total Governmental	-	4,189	1,985	13,017	19,191	196,886
Major Enterprise Funds:						
Unemployment Comp	-	-	-	-	-	155,428
Higher Ed Tuition Trust	-	-	-	-	-	684
Nonmajor enterprise	-	-	-	12	12	95
Total Enterprise	-	-	-	12	12	156,207
Internal Service	-	-	-	-	-	1,864
Total other funds	\$ -	\$ 4,189	\$ 1,985	\$ 13,029	\$ 19,203	\$ 354,957

Notes to the Financial Statements

For the Year Ended June 30, 2018

The general purpose for transfers is to move monies from funds required by statute to collect them to the funds required by statute or budget to expend them, and to move monies collected for debt service purposes to the debt service fund required to make the payment.

Note 6. Restricted Assets

Various debt service, operation and maintenance, capital improvement and construction (acquisition) funding requirements of bond covenants, and trust indentures are recorded as restricted assets on the Statement of Net Position. The components of restricted assets at June 30, 2018 are as follows (expressed in thousands):

	Primary Government		Component Units
	Governmental Activities	Business-Type Activities	
Restricted:			
Cash	\$ 2,750	\$ -	\$ 164,088
Investments	-	179,432	12,275
Total	<u>\$ 2,750</u>	<u>\$ 179,432</u>	<u>\$ 176,363</u>
Restricted for:			
Debt service	\$ -	\$ 179,432	\$ 1,003
Capital projects	-	-	158,650
Regulation of business	2,750	-	-
Other purposes	-	-	16,710
Total	<u>\$ 2,750</u>	<u>\$ 179,432</u>	<u>\$ 176,363</u>

Notes to the Financial Statements

For the Year Ended June 30, 2018

Note 7. Capital Assets

Capital asset activity of the primary government for the year ended June 30, 2018, was as follows (expressed in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
<i>Capital assets, not being depreciated</i>				
Land	\$ 154,101	\$ 15,104	\$ -	\$ 169,205
Construction in progress	130,009	63,559	(66,050)	127,518
Infrastructure	4,622,007	74,631	-	4,696,638
Rights-of-way	705,358	65,572	-	770,930
Total capital assets, not being depreciated	<u>5,611,475</u>	<u>218,866</u>	<u>(66,050)</u>	<u>5,764,291</u>
<i>Capital assets, being depreciated/amortized</i>				
Buildings	1,791,201	42,340	(3,555)	1,829,986
Improvements other than buildings	131,536	19,225	-	150,761
Furniture and equipment	446,716	32,414	(15,829)	463,301
Software costs	292,067	4,584	(1,735)	294,916
Total capital assets, being depreciated/amortized	<u>2,661,520</u>	<u>98,563</u>	<u>(21,119)</u>	<u>2,738,964</u>
<i>Less accumulated depreciation/amortization for:</i>				
Buildings	(678,393)	(45,394)	3,100	(720,687)
Improvements other than buildings	(93,261)	(3,255)	-	(96,516)
Furniture and equipment	(358,623)	(25,042)	15,446	(368,219)
Software costs	(168,729)	(12,488)	1,095	(180,122)
Total accumulated depreciation/amortization	<u>(1,299,006)</u>	<u>(86,179)</u>	<u>19,641</u>	<u>(1,365,544)</u>
Total capital assets, being depreciated/amortized, net	<u>1,362,514</u>	<u>12,384</u>	<u>(1,478)</u>	<u>1,373,420</u>
Governmental activities capital assets, net	<u>\$ 6,973,989</u>	<u>\$ 231,250</u>	<u>\$ (67,528)</u>	<u>\$ 7,137,711</u>
Business-type Activities:				
<i>Capital assets, not being depreciated</i>				
Land	\$ 568	\$ -	\$ -	\$ 568
Construction in progress	-	-	-	-
Total capital assets, not being depreciated	<u>568</u>	<u>-</u>	<u>-</u>	<u>568</u>
<i>Capital assets, being depreciated</i>				
Buildings	3,389	-	(1,982)	1,407
Improvements other than buildings	3,656	-	1,982	5,638
Furniture and equipment	16,778	328	(312)	16,794
Total capital assets, being depreciated	<u>23,823</u>	<u>328</u>	<u>(312)</u>	<u>23,839</u>
<i>Less accumulated depreciation for:</i>				
Buildings	(3,088)	(54)	1,982	(1,160)
Improvements other than buildings	(647)	(76)	(1,982)	(2,705)
Furniture and equipment	(5,944)	(687)	312	(6,319)
Total accumulated depreciation	<u>(9,679)</u>	<u>(817)</u>	<u>312</u>	<u>(10,184)</u>
Total capital assets, being depreciated, net	<u>14,144</u>	<u>(489)</u>	<u>-</u>	<u>13,655</u>
Business-type activities capital assets, net	<u>\$ 14,712</u>	<u>\$ (489)</u>	<u>\$ -</u>	<u>\$ 14,223</u>

Included in the table above are three Department of Corrections facilities that have been closed. These assets are idle, with a carrying value of \$9.0 million.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Current period depreciation and amortization expense was charged to functions of the primary government as follows (expressed in thousands):

Governmental activities:	
General government	\$ 4,849
Education, support services	827
Health services	874
Law, justice, public safety	35,233
Recreation, resource development	5,931
Social services	15,608
Transportation	12,032
Regulation of business	2,617
Unallocated	2,766
Depreciation and amortization on capital assets held by the State's internal service funds is charged to the various functions based on their use of the assets	5,442
Total depreciation/amortization expense - governmental activities	<u>\$ 86,179</u>
Business-type activities:	
Enterprise	817
Total depreciation/amortization expense - business-type activities	<u>\$ 817</u>

Capital asset activity of the Nevada System of Higher Education for the year ended June 30, 2018, was as follows (expressed in thousands):

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Nevada System of Higher Education:				
Capital assets, not being depreciated				
Construction in progress	\$ 93,735	\$ 96,071	\$ (73,914)	\$ 115,892
Land	152,585	10,788	(211)	163,162
Land improvements	288	-	-	288
Intangibles	642	-	-	642
Collections	11,775	167	(45)	11,897
Total capital assets, not being depreciated	<u>259,025</u>	<u>107,026</u>	<u>(74,170)</u>	<u>291,881</u>
Capital assets, being depreciated				
Buildings	2,732,730	94,543	-	2,827,273
Land and improvements	156,076	6,017	-	162,093
Machinery and equipment	373,742	26,479	(14,159)	386,062
Intangibles	44,680	1,829	-	46,509
Library books and media	122,217	1,778	(1,256)	122,739
Total capital assets, being depreciated	<u>3,429,445</u>	<u>130,646</u>	<u>(15,415)</u>	<u>3,544,676</u>
Less accumulated depreciation for:				
Buildings	(941,291)	(69,267)	(188)	(1,010,746)
Land and improvements	(107,313)	(6,182)	-	(113,495)
Machinery and equipment	(282,194)	(24,328)	12,443	(294,079)
Intangibles	(29,925)	(4,581)	-	(34,506)
Library books and media	(116,905)	(2,399)	1,256	(118,048)
Total accumulated depreciation	<u>(1,477,628)</u>	<u>(106,757)</u>	<u>13,511</u>	<u>(1,570,874)</u>
Total capital assets being depreciated, net	<u>1,951,817</u>	<u>23,889</u>	<u>(1,904)</u>	<u>1,973,802</u>
Nevada System of Higher Education activity capital assets, net	<u>\$ 2,210,842</u>	<u>\$ 130,915</u>	<u>\$ (76,074)</u>	<u>\$ 2,265,683</u>

Note 8. Capital Lease Receivable

The State, as lessor, entered into a lease purchase agreement in fiscal year 2014 with the Nevada System of Higher Education (NSHE), a discretely presented component unit, as lessee. The agreement is to finance a building construction project at the Nevada State College. Construction was completed in fiscal year 2016. At the end of the lease, title to the buildings transfers to the NSHE. Construction was financed by Lease Revenue Certificates of Participation Series 2013 at 4.0-5.0% interest.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Proceeds from the certificates of participation were used to pay the capitalized interest during the construction period, and NSHE began making capital lease principal and interest payments starting in fiscal year 2017.

The future minimum lease payments receivable for capital leases are as follows (expressed in thousands):

<u>Year Ending June 30</u>	<u>Governmental Activities</u>
2019	\$ 3,381
2020	3,383
2021	3,383
2022	3,381
2023	3,380
2024-2043	67,641
Total future minimum lease revenues	\$ 84,549

Note 9. Long-Term Obligations

A. Changes in Long-Term Liabilities

The following is a summary of changes in long-term obligations of the primary government for the fiscal year ended June 30, 2018 (expressed in thousands):

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental activities:					
<i>Bonds payable:</i>					
General obligation bonds	\$ 1,284,172	\$ 102,605	\$ (117,347)	\$ 1,269,430	\$ 117,658
Special obligation bonds	706,165	125,905	(46,985)	785,085	39,790
Subtotal	1,990,337	228,510	(164,332)	2,054,515	157,448
Issuance premiums (discounts)	210,383	17,573	(36,087)	191,869	34,504
Total bonds payable	2,200,720	246,083	(200,419)	2,246,384	191,952
Certificates of participation	84,994	-	(4,165)	80,829	3,042
Issuance premiums (discounts)	1,048	-	(402)	646	331
Total certificates of participation	86,042	-	(4,567)	81,475	3,373
<i>Other Governmental long-term activities:</i>					
Obligations under capital leases	17,363	4,300	(3,173)	18,490	3,621
Compensated absences obligations	96,620	89,595	(85,547)	100,668	70,713
Pollution remediation obligations	2,525	3,500	(100)	5,925	660
Total other governmental long-term activities	116,508	97,395	(88,820)	125,083	74,994
Governmental activities long-term obligations	\$ 2,403,270	\$ 343,478	\$ (293,806)	\$ 2,452,942	\$ 270,319
Business-type activities:					
<i>Bonds payable:</i>					
General obligation bonds	\$ 60,103	\$ 12,835	\$ (12,508)	\$ 60,430	\$ 11,467
Special obligation bonds	641,830	136,594	(252,933)	525,491	29,370
Subtotal	701,933	149,429	(265,441)	585,921	40,837
Issuance premiums (discounts)	5,502	987	(4,085)	2,404	735
Total bonds payable	707,435	150,416	(269,526)	588,325	41,572
Compensated absences obligations	1,722	1,757	(1,598)	1,881	1,336
Arbitrage rebate liability	1,075	-	(1,075)	-	-
Tuition benefits payable	221,099	10,989	(14,296)	217,792	17,509
Business-type activities long-term obligations	\$ 931,331	\$ 163,162	\$ (286,495)	\$ 807,998	\$ 60,417

The General Fund and special revenue funds typically liquidate the capital lease obligations. The compensated absence obligations are typically liquidated by the General Fund and State Highway Fund incurring the related salaries and wages costs. The debt service funds typically liquidate the arbitrage obligations.

Notes to the Financial Statements

For the Year Ended June 30, 2018

B. Bonds Payable

The State issues general obligation bonds for the acquisition, construction and improvement of major capital facilities; buying local governments' bonds in the municipal bond bank fund; loans to municipalities for water projects; protection of natural resources; cultural affairs projects; the construction, reconstruction, improvement and maintenance of highways; and for refunding purposes. General obligation bonds are direct obligations and pledge the full faith and credit of the State.

Special obligation highway improvement revenue bonds provide funds for property acquisition and construction of highway projects. Special obligation housing bonds in the aggregate have a debt limit of \$5 billion and are used for housing loans or to purchase mortgage loans having both fixed and variable interest rates. Special obligation bonds are payable solely from gross pledged revenues and are not general obligations of the State.

General obligation bonds and special obligation bonds of the primary government outstanding at June 30, 2018 are comprised of the following (expressed in thousands):

	<u>Interest Rates</u>	<u>Original Amount</u>	<u>Principal Outstanding</u>
Governmental activities:			
<i>General obligation bonds:</i>			
Subject to Constitutional Debt Limitation	1.754-6.17%	\$ 1,792,465	\$ 1,025,895
Exempt from Constitutional Debt Limitation	2.0-6.0%	646,883	243,535
<i>Special obligation bonds:</i>			
Exempt from Constitutional Debt Limitation- Highway Improvement Revenue Bonds	3.0-5.0%	999,895	785,085
Subtotal		<u>3,439,243</u>	<u>2,054,515</u>
<i>Issuance premiums (discounts)</i>		342,623	191,869
Governmental activities bonds payable		<u>3,781,866</u>	<u>2,246,384</u>
Business-type activities:			
<i>General obligation bonds:</i>			
Exempt from Constitutional Debt Limitation	1.75-5.5%	106,207	60,430
<i>Special obligation bonds:</i>			
Housing Bonds	*.50-6.95%	903,374	525,491
Subtotal		<u>1,009,581</u>	<u>585,921</u>
<i>Issuance premiums (discounts)</i>		8,563	2,404
Business-type activities bonds payable		<u>1,018,144</u>	<u>588,325</u>
Total bonds payable		<u>\$ 4,800,010</u>	<u>\$ 2,834,709</u>

*Many Housing bonds have variable rates of interest. The tax exempt bonds track the SIFMA Index while the federally taxable debt tracks the one-month LIBOR Index.

Debt service requirements (principal and interest) for all long-term bonds and notes outstanding at June 30, 2018, of the primary government are summarized in the table following (expressed in thousands):

<u>Year Ending June 30</u>	<u>Governmental Activities</u>		<u>Business-Type Activities</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2019	\$ 157,448	\$ 93,169	\$ 40,837	\$ 16,668
2020	157,081	85,828	15,299	15,945
2021	162,503	77,767	17,235	15,296
2022	153,983	69,828	10,563	14,753
2023	150,479	62,107	10,059	14,263
2024-2028	704,066	199,634	48,808	65,445
2029-2033	379,845	73,614	72,667	55,745
2034-2038	189,110	12,452	117,909	37,171
2039-2043	-	-	90,348	23,932
2044-2048	-	-	11,854	18,213
2049-2053	-	-	60,342	7,619
2054-2058	-	-	90,000	4,013
Total	<u>\$ 2,054,515</u>	<u>\$ 674,399</u>	<u>\$ 585,921</u>	<u>\$ 289,063</u>

Notes to the Financial Statements

For the Year Ended June 30, 2018

C. Constitutional Debt Limitations

Section 3, Article 9, of the State Constitution (as amended) limits the aggregate principal amount of the State's public debt to two percent (2%) of the assessed valuation of the State. Exempt from this limitation are debts authorized by the Legislature that are incurred for the protection and preservation of, or for obtaining the benefits of, any property or natural resources within the State. At June 30, 2018, the debt limitation and its unused portion are computed as follows (expressed in thousands):

Debt limitation (2% of total assessed valuation)	\$ 2,467,971
Less: Bonds and leases payable as of June 30, 2018, subject to limitation	<u>(1,025,895)</u>
Remaining debt capacity	<u>\$ 1,442,076</u>

D. Nevada Municipal Bond Bank

General obligation bonds have been issued through the Nevada Municipal Bond Bank, a special revenue fund, as authorized by NRS 350A. These bonds are subject to statutory limitation of \$1.8 billion and are exempt from the Constitutional Debt Limitation. Proceeds from the bonds are used to purchase validly issued general obligation bonds of the State's local governments to finance projects related to natural resources. The State anticipates that the debt service revenue it receives from the participating local governments will be sufficient to pay the debt service requirements of the State bonds as they become due. Eleven projects were funded through the Nevada Municipal Bond Bank as of June 30, 2018, and total outstanding loans to local governments amounted to \$91,510,000.

E. Refunded Debt and Redemptions

During the fiscal year 2018, the State of Nevada refunded \$6,700,000 in general obligation, limited tax, bonds related to open space, parks and natural resources by issuing refunding bonds with a total par amount of \$6,350,000 at a \$717,221 premium. Proceeds from refunding bonds and certificates were used to refund certain outstanding State debt to realize debt service savings. The refunding decreased the aggregate debt service payments by \$1,718,252 with an economic or present value gain of \$1,171,571. The reacquisition price exceeded the carrying amount of the old debt causing a deferred accounting loss of \$238,876. This amount is being reported as a deferred outflow of resources and amortized as an adjustment to interest expense over the life of the refunded debt or the refunding debt, whichever is shorter. The impact of the refunding issues is presented in the following table (expressed in thousands):

Issue Description:	<u>Refunding Amount</u>	<u>Refunded Amount</u>	<u>Cash Flow Gain (Loss)</u>	<u>Present Value Gain</u>
<i>General obligation bonds:</i>				
Natural Resources and Refunding Bonds Series 2016D	\$ 2,936	\$ 2,885	\$ 1,201	\$ 714
Open Space, Parks, and Natural Resources and Refunding Bonds Series 2017C	<u>3,996</u>	<u>3,815</u>	<u>517</u>	<u>458</u>
Total	<u>\$ 6,932</u>	<u>\$ 6,700</u>	<u>\$ 1,718</u>	<u>\$ 1,172</u>

In current and prior years, the State defeased certain general obligations and other bonds by placing the proceeds of new bonds and other monies in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the State's financial statements. The total outstanding amount of defeased issues at June 30, 2018 is \$13,191,405.

F. Capital Leases

The State has entered into various agreements for the lease of vehicles and improvement of buildings. Assets of the primary government acquired under such leases at June 30, 2018 include vehicles and building improvements of \$32,082,927 with accumulated depreciation of \$8,290,036.

Notes to the Financial Statements

For the Year Ended June 30, 2018

For all capital leases of the primary government, the gross minimum lease payments and the present value of the net minimum lease payments as of June 30, 2018 follow (expressed in thousands):

<u>Year Ending June 30</u>	<u>Governmental Activities</u>
2019	\$ 4,382
2020	4,210
2021	4,177
2022	2,982
2023	1,901
2024-2028	<u>3,325</u>
Total minimum lease payments	20,977
Less: amount representing interest	<u>(2,487)</u>
Obligations under capital leases	<u>\$ 18,490</u>

G. Certificates of Participation

In fiscal year 2010, the NRPC, a blended component unit, issued \$7,900,000 of General Obligation Certificates of Participation series 2009 at 5.0-5.125% interest to prepay the remaining outstanding balance of the 1999 issue of the Nevada Real Property Corporation. The original 1999 issue of \$15,000,000 was to finance the acquisition, construction, installation and equipping of a secured juvenile treatment facility. The 2009 issue is a direct general obligation of the State to which the full faith and credit of the State is pledged. The State is required to make payments from general (ad valorem) taxes in the Consolidated Bond Interest and Redemption debt service fund that approximate the interest and principal payments made by trustees to certificate holders.

In fiscal year 2014, the NRPC issued \$35,785,000 of Lease Revenue Refunding Certificates of Participation Series 2013 at 3.0-5.0% interest to refund the outstanding balances of Lease Revenue Certificates of Participation Series 2004 and 2004B, which were to finance the acquisition and construction of the State's Capitol Complex Building 1 and Casa Grande Projects respectively.

In fiscal year 2014, the NRPC issued \$50,445,000 of new Lease Revenue Certificates of Participation Series 2013 at 4.0-5.0% interest to finance the State's Nevada State College Project. The Project is leased to the Nevada System of Higher Education (NSHE), the State's discretely presented component unit. Meanwhile, the NRPC entered into a Ground Lease with respect to the real property on which the Project is located.

In fiscal year 2017, the NRPC issued \$3,730,000 of Lease Revenue Refunding Certificates of Participation Series 2016A at 2.22% interest to refund the outstanding balances of Lease Revenue Certificate of Participation Series 2006 which were to finance the design and construction of a warehouse addition to the Legislative Counsel Bureau's existing State Printing Office building in Carson City and resurfacing of the exterior of the existing building, together with related improvements on the premises.

Under the lease revenue certificates of participation financing arrangements, the certificates are not general obligations of the State and are not backed by the faith and credit or the taxing power of the State. The State's obligation to pay base rent and make other payments to the trustee under the financing leases is subject to appropriation by the State. In the event that the State does not make a sufficient appropriation with respect to a Lease Purchase Agreement, that Lease Purchase Agreement will terminate.

Notes to the Financial Statements

For the Year Ended June 30, 2018

The following schedule presents future certificates of participation payments as of June 30, 2018 (expressed in thousands):

Year Ending June 30	Principal	Interest
2019	\$ 3,042	\$ 3,722
2020	3,239	3,597
2021	3,376	3,463
2022	3,517	3,313
2023	3,683	3,148
2024-2028	20,267	13,012
2029-2033	17,500	8,497
2034-2038	11,560	5,351
2039-2043	14,645	2,268
Total	\$ 80,829	\$ 46,371

H. Tuition Benefits Payable

The Higher Education Tuition Trust Fund, an enterprise fund, reports benefits payable as shown in Section A based upon the actuarial present value (APV) of the future tuition obligations and administrative expenses that will be paid in future years. The present value calculation includes the effects of projected tuition and fee increases and termination of contracts as follows (expressed in thousands):

APV of the future tuition obligation	\$ 217,792
Net position available	320,858
Net position as a percentage of tuition benefits obligation	147.32 %

The actuarial valuation used an investment yield assumption of 5.00% per year and tuition growth assumptions as follows:

	<u>Universities</u>	<u>Community Colleges</u>
2019-20	4.00%	4.00%
2020-21	4.00%	4.00%
2021-22 and later	4.75%	4.00%

I. Arbitrage Rebate Requirement

The Tax Reform Act of 1986 imposes a rebate requirement with respect to some bonds issued by the State. Under this requirement, an amount equal to the sum of (a) the excess of the aggregate amount earned on all investments (other than certain specified exceptions) over the amount that would have been earned if all investments were invested at a rate equal to the yield on the bonds, and (b) any income earned on the excess described in (a) must be rebated to the United States Treasury, in order for the interest on the bonds to be excluded from gross income for federal income tax purposes. In accordance with the Internal Revenue Service Regulations, arbitrage rebate liability has been calculated as of June 30, 2018, and changes for the fiscal year then ended are presented in Section A of this note.

J. Conduit Debt Obligations

The State has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of commercial facilities deemed to be in the public interest. During the 2013 session, the Nevada Legislature enacted the Charter School Financing Law, which authorizes the issuance of Charter School Bonds and other obligations to finance the acquisition, construction, improvement, maintenance or furnishing of land, buildings and facilities for Charter Schools in the State of Nevada. The above two types of bonds are secured by the properties financed and are payable solely from payments received on the underlying mortgage loans. The State is not obligated in any manner for the repayment of the

Notes to the Financial Statements

For the Year Ended June 30, 2018

bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of June 30, 2018 there are five series of Industrial Revenue Bonds and three series of Charter School Bonds outstanding, with an aggregate principal amount payable of \$374,648,296.

K. Pledged Revenue

Pledged motor vehicle and special fuel tax - The State has pledged a portion of future motor vehicle fuel and special fuel tax revenues as well as federal aid for eligible projects to repay the Highway Improvement Revenue Bonds that were issued for highway construction projects and property acquisition purposes. As of June 30, 2018, the outstanding balance of Highway Improvement Revenue and Refunding bonds is \$785,085,000. The total of principal and interest remaining on the bonds is \$1,104,547,735 payable through December 2037. Upon completion of eligible projects, federal aid of \$343,436,484 is expected to be received in fiscal year 2019. For the current year, principal and interest paid was \$78,480,375 and total motor vehicle fuel and special fuel tax revenues were \$305,780,701.

Pledged future lease rental payments - With respect to each series of Lease Revenue Certificates of Participation, the NRPC, a blended component unit, has pledged its rights, title and interest in the applicable Ground Lease and Lease Purchase Agreement to the Trustee (including the right to receive payments of base rent and other payments). As of June 30, 2018, the outstanding balance of Lease Revenue Certificates of Participation is \$80,829,000. The total of principal and interest remaining on the certificates is \$127,199,263 payable through June 2043. In fiscal year 2018, principal and interest of \$6,699,207 was paid. Building rent of \$7,000,000 is expected to be collected in fiscal year 2019, which will be used to pay the fiscal year 2019 debt service principal and interest of \$6,764,298.

Pledged additional assessments of unemployment contributions - The State has pledged additional assessments on unemployment contributions (special bond contributions), the proceeds derived from the sale of bonds, and related investment earnings to repay \$548,900,000 of Unemployment Compensation Fund Special Revenue Bonds issued on November 6, 2013. The revenue bonds were issued for the purposes of repaying the Federal Unemployment Advance that occurred during the last recession and funding a deposit to the Nevada UITF Account to avoid the need for further advances. Pursuant to NRS 612.6132, special bond contributions must be established at levels sufficient to pay debt service on the bonds. During fiscal year 2018 the outstanding balance of the bonds was paid off. In fiscal year 2018, principal and interest of \$131,246,125 was paid.

Pledged Nevada Housing Division program funds - The single-family bonds are payable from, and secured by, a pledge of the proceeds derived from the sale of bonds; the rights and interest of the Housing Division in all mortgage loans purchased under the various bond certificates; revenues which primarily include mortgage repayments and the net income, if any, derived as a result of foreclosure or other action taken in the event of a default on such a mortgage loan; curtailments, consisting generally of all amounts representing monthly principal payments with respect to mortgage loans which are received in advance of the scheduled amortization thereof; and all earnings realized by the investment of monies in all funds and accounts as well as all funds and accounts created by the various bond certificates.

The multi-unit bonds are payable from, and secured by, a pledge of the proceeds derived from the sale of bonds; all earnings realized from the investment of bond proceeds; after permanent financing, all revenues received from the development including housing assistance and rental payments made by tenants, notes receivable collateralized by deeds of trust and the rights to FHA insurance, draws on bank letters of credit, private mortgage and hazard insurance and condemnation proceeds.

As of June 30, 2018, the outstanding balance of single-family and multi-unit bonds is \$525,883,008. The total of principal and interest remaining on the bonds is \$804,645,888 payable through June 2055. In fiscal year 2018, principal and interest of \$122,081,559 was paid. As of June 30, 2018, \$179,943,769 was held by the trustee for the benefit of the single-family bondholders. The amount of payments received for mortgage loans in fiscal year 2018 is \$11,467,328. Fifty million is expected to be collected in fiscal year 2019, which, along with assets held by the trustee, will be used to pay the fiscal year 2019 debt service principal and interest of \$43,885,134.

Notes to the Financial Statements

For the Year Ended June 30, 2018

L. Pollution Remediation Obligation

Currently there are five sites in Nevada in various stages of pollution cleanup associated with contaminated soil and groundwater. The pollution remediation liabilities associated with these sites were measured using the expected cash flow technique. Liability estimates are subject to change due to price increases or reductions, technology, or changes in applicable laws or regulations governing the remediation efforts. The State does not anticipate recovering reimbursements from the parties who caused the pollution. As of June 30, 2018 the liability, by component, is as follows (expressed in thousands):

Post remediation and site closure	\$	325
Site assessment		100
Site remediation		<u>5,500</u>
Total pollution remediation obligation	<u>\$</u>	<u>5,925</u>

M. Component Unit Obligations

Nevada System of Higher Education (NSHE) – Bonds, notes, capital leases and compensated absences payable by NSHE at June 30, 2018 and the changes for the year then ended, consist of the following (expressed in thousands):

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds and notes payable	\$ 622,715	\$ 168,132	\$ (57,290)	\$ 733,557	\$ 41,166
Issuance premiums (discounts)	39,300	8,469	(3,201)	44,568	3,263
Total bonds payable	<u>662,015</u>	<u>176,601</u>	<u>(60,491)</u>	<u>778,125</u>	<u>44,429</u>
Obligations under capital leases	51,224	70	(1,326)	49,968	1,333
Compensated absences obligations	49,837	39,870	(39,154)	50,553	35,068
Total	<u>\$ 763,076</u>	<u>\$ 216,541</u>	<u>\$ (100,971)</u>	<u>878,646</u>	<u>80,830</u>
Discretely presented component units of the NSHE:					
Compensated absences				320	-
Capital leases				921	228
Total				<u>\$ 879,887</u>	<u>\$ 81,058</u>

Tuition and fees, auxiliary enterprises' revenue and certain other revenue as defined in the bond indentures secure the revenue bonds.

Notes to the Financial Statements

For the Year Ended June 30, 2018

The following table presents annual principal and interest payments for bonds and notes payable outstanding by NSHE at June 30, 2018 (expressed in thousands):

Year Ending June 30	Principal	Interest
2019	\$ 44,429	\$ 32,983
2020	44,366	30,970
2021	42,435	28,834
2022	42,580	26,511
2023	41,937	24,977
2024-2028	154,463	102,075
2029-2033	151,807	69,464
2034-2038	123,480	38,968
2039-2043	75,987	19,303
2044-2048	55,952	4,937
2049-thereafter	689	-
Total	<u>\$ 778,125</u>	<u>\$ 379,022</u>

Future net minimum rental payments which are required under the capital leases by NSHE for the years ending June 30 are as follows (expressed in thousands):

Year Ending June 30	Amount
2019	\$ 3,711
2020	3,729
2021	3,577
2022	3,518
2023	3,516
2024-2028	15,543
Thereafter	50,734
Total minimum lease payments	84,328
Less: amount representing interest	(34,360)
Obligations under capital leases	<u>\$ 49,968</u>

Colorado River Commission (CRC) – Bonds and compensated absences payable by CRC at June 30, 2018, and the changes for the year then ended, consist of the following (expressed in thousands):

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable:					
General obligation bonds	\$ 34,180	\$ -	\$ (5,970)	\$ 28,210	\$ 730
Issuance premiums (discounts)	(156)	-	6	(150)	-
Total bonds payable	34,024	-	(5,964)	28,060	730
Compensated absences obligations	320	269	(181)	408	242
Total	<u>\$ 34,344</u>	<u>\$ 269</u>	<u>\$ (6,145)</u>	<u>\$ 28,468</u>	<u>\$ 972</u>

Notes to the Financial Statements

For the Year Ended June 30, 2018

Scheduled maturities for bonds payable by CRC for the years ending June 30 are as follows (expressed in thousands):

Year Ending June 30	Principal	Interest
2019	\$ 730	\$ 1,062
2020	740	1,050
2021	755	1,034
2022	770	1,015
2023	800	994
2024-2028	4,340	4,572
2029-2033	5,190	3,702
2034-2038	6,355	2,510
2039-2043	6,960	1,098
2044	1,570	33
Total	\$ 28,210	\$ 17,070

Note 10. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of each pension plan and additions to/deductions from each pension plan's fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments and refunds of employee contributions are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

The aggregate pension related amounts for the primary government consist of a net pension liability of \$2,251,532,691, deferred outflows of resources of \$383,952,279, deferred inflows of resources of \$175,222,168, pension expenditures of \$171,269,733 and pension expense of \$5,544,775. The State's defined benefit pension plans are described in detail below.

A. Public Employees' Retirement System of Nevada

Plan Description – The Public Employees' Retirement System (PERS) was established in 1947 by the Nevada Legislature and is governed by the Public Employees' Retirement Board whose seven members are appointed by the governor. PERS administers a cost-sharing multiple-employer defined benefit pension plan that covers qualified State employees and employees of participating local government entities in the State. Any public employer in the State may elect to have its regular and police/fire employees covered by PERS. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERS issues a publicly available financial report that includes financial statements and the required supplementary information for the System. That report may be obtained on the PERS website at www.nvpers.org.

Pension Benefits – Benefits provided to participants or their beneficiaries include retirement, disability, and survivor benefits. Benefits, as required by statute, are determined by the number of years of accredited service at the time of retirement and the member's highest average compensation in any 36 consecutive months, with special provisions for members entering the System on or after January 1, 2010. Members become fully vested as to benefits upon completion of 5 years of service. Unreduced benefits are available, depending upon when the member entered the System, as follows:

Notes to the Financial Statements

For the Year Ended June 30, 2018

Regular Members	Police/Fire Members
<u>Before January 1, 2010</u>	<u>Before January 1, 2010</u>
Age 65 with 5 years of service	Age 65 with 5 years of service
Age 60 with 10 years of service	Age 55 with 10 years of service
Any age with 30 years of service	Age 50 with 20 years of service
	Any age with 25 years of service
<u>On or after January 1, 2010</u>	<u>On or after January 1, 2010</u>
Age 65 with 5 years of service	Age 65 with 5 years of service
Age 62 with 10 years of service	Age 60 with 10 years of service
Any age with 30 years of service	Age 50 with 20 years of service
	Any age with 30 years of service
<u>On or after July 1, 2015</u>	<u>On or after July 1, 2015</u>
Age 65 with 5 years of service	Age 65 with 5 years of service
Age 62 with 10 years of service	Age 60 with 10 years of service
Age 55 with 30 years of service	Age 50 with 20 years of service
Any age with 33.3 years of service	Any age with 33.3 years of service

Members with the years of service necessary to receive a retirement benefit but who have not reached the age for an unreduced benefit may retire at any age with the benefit reduced by 4% (for members entering the System before January 2, 2010) or 6% (for members entering the System on or after January 1, 2010) for each full year they are under the required age.

Monthly benefit allowances for members are computed as 2.5% of average compensation for each accredited year of service prior to July 1, 2001. For service earned on and after July 1, 2001, this multiplier is 2.67% of average compensation. For members entering the System on or after January 1, 2010, there is a 2.5% multiplier. Lastly, for members entering the System on or after July 1, 2015, there is a 2.25% multiplier. PERS offers several alternatives to the unmodified service retirement allowance which, in general, allow the retired employee to accept a reduced service retirement allowance payable monthly during his or her lifetime and various optional monthly payments to a named beneficiary after his or her death.

Retirees are eligible for annual benefit increases if they began receiving benefits at least 3 years before the effective date of the increase. Benefits are increased annually on the first day of the month following the anniversary of the commencement of benefits. The increases begin at 2% in years 4, 5 and 6; increase to 3% in years 7, 8 and 9; 3.5% in years 10, 11 and 12; 4% for years 13 and 14; and 5% in year 15 and each year thereafter. For retirees entering the System on or after January 1, 2010, increases are capped at 4% in year 13 and each year thereafter. If the benefit outpaces inflation in the period since retirement, the increase may be capped by a rolling three-year average of the Consumer Price Index (all items). For retirees entering the System on or after July 1, 2015, the increases begin at 2% in years 4, 5 and 6; increase to 2.5% in years 7, 8 and 9; the lesser of 3% or the increase, if any, in the Consumer Price Index (all items) for the preceding calendar years following year 10 and every year thereafter.

Member and Employer Contributions - The authority for establishing and amending the obligation to make contributions, and member contribution rates, is set by statute. New hires of the State of Nevada and public employers have the option of selecting either the employee/employer contribution plan or the employer-pay contribution plan. Under the employee/employer contribution plan, the employee and the employer each make matching contributions. Under the employer-pay contribution plan, the employer pays all contributions on the employee's behalf; however, the employee shares equally in the cost of the contribution rate either through salary reduction or in lieu of a promised pay increase.

PERS' basic funding policy provides for periodic contributions as a level pattern of cost as a percentage of salary throughout an employee's working lifetime in order to accumulate sufficient assets to pay benefits when due. Although PERS receives an actuarial valuation on an annual basis indicating the contribution rates required to fund the System on an actuarial reserve basis, contributions actually made are in accordance with the required rates established by the Nevada Legislature. These statutory rates are increased/decreased pursuant to NRS 286.421 and 286.450.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Required contribution rates for employers and for active plan members, as a percentage of covered payroll, for the fiscal year ended June 30, 2018 were as follows:

	Statutory Rate	
	Employer	Employees
Regular employees:		
Employer-per plan	28.00 %	N/A
Employee/employer plan (matching rate)	14.50 %	14.50 %
Police and Fire employees:		
Employer-pay plan	40.50 %	N/A
Employee/employer plan (matching rate)	20.75 %	20.75 %

State contributions recognized as part of pension expense for the current fiscal year ended June 30, 2018 were \$151,491,716.

Pension Liabilities, Pension Expenditure/Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2018, the State reported a liability of \$2,233,666,424, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The State's proportion of the net pension liability was based on the State's share of contributions in PERS pension plan relative to the total contributions of all participating PERS employers and members. At June 30, 2017, the State's proportion was 16.79%, a decrease of .54% from its proportion measured at June 30, 2016.

For the year ended June 30, 2018, the State recognized pension expenditure of \$167,359,379 and pension expense of \$5,544,775. At June 30, 2018, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (expressed in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ (146,574)
Changes of assumption	148,182	-
Net difference between projected and actual earnings on pension plan investments	14,503	-
Changes in proportionate share of contributions	61,360	(25,845)
State contributions subsequent to the measurement date	153,271	-
Total	\$ 377,316	\$ (172,419)

Deferred outflows of resources of \$153,270,625 for contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (expressed in thousands):

Year Ended June 30:	
2019	\$ 49,004
2020	(42,907)
2021	(1,910)
2022	62,597
2023	53,903
Thereafter	(69,061)

Notes to the Financial Statements

For the Year Ended June 30, 2018

Actuarial Assumptions – The State’s net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

<i>Inflation rate:</i>	2.75%
<i>Payroll growth:</i>	5.00%, including inflation
<i>Investment rate of return:</i>	7.50%
<i>Productivity pay increase:</i>	0.50%
<i>Projected salary increases:</i>	Regular: 4.25% to 9.15%, depending on service Police/Fire: 4.55% to 13.9%, depending on service Rates include inflation and productivity increases
<i>Consumer price index:</i>	2.75%
<i>Other assumptions:</i>	Same as those used in the June 30, 2017 funding actuarial valuation

Mortality rates were based on the Headcount-Weighted RP-2014 Healthy Annuitant Table projected to 2020 with Scale MP-2016, set forward one year for spouses and beneficiaries. For ages less than 50, mortality rates are based on the Headcount-Weighted RP-2014 Employee Mortality Tables. Those mortality rates are adjusted by the ratio of the mortality rate for healthy annuitants at age 50 to the mortality rate for employees at age 50. The mortality rates are then projected to 2020 with Scale MP-2016. Mortality rates for disabled members were based on the Headcount-Weighted RP-2014 Disabled Retiree Table, set forward four years. Mortality rates for pre-retirement members were based on the Headcount-Weighted RP-2014 Employee Table, projected to 2020 with Scale MP-2016.

Actuarial assumptions used in the June 30, 2017 valuation were based on an experience study for the period from July 1, 2012, through June 30, 2016.

Investment Policy - The PERS Board evaluates and establishes the investment portfolio target asset allocations and the expected real rates of return (expected returns, net of investment expenses and inflation) for each asset class. The Board reviews these asset allocations and capital market expectations annually. The System’s target asset allocations and current long-term geometric expected real rates of return for each asset class included in the fund’s investment portfolio as of June 30, 2017, are included in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Geometric Expected Real Rate of Return</u>
Domestic equity	42%	5.50%
International equity	18%	5.75%
Domestic fixed income	30%	0.25%
Private markets	10%	6.80%

Discount Rate – The discount rate used to measure the total pension liability was 7.5% as of June 30, 2017. The projection of cash flows used to determine the discount rate assumed plan contributions will be made in amounts consistent with statutory provisions and recognizing the plan’s current funding policy and cost-sharing mechanism between employers and members. For this purpose, all contributions that are intended to fund benefits for all plan members and their beneficiaries are included, except that projected contributions that are intended to fund the service costs for future plan members and their beneficiaries are not included. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2017.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the State’s proportionate share of the net pension liability at June 30, 2017 calculated using the discount rate of 7.5%, as well as what the State’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5%) or 1-percentage-point higher (8.5%) than the current rate (expressed in thousands):

	<u>1% Decrease in Discount Rate (6.5%)</u>	<u>Discount Rate (7.5%)</u>	<u>1% Increase in Discount Rate (8.5%)</u>
Net pension liability	\$ 3,376,848	\$ 2,233,666	\$ 1,284,376

Pension Plan fiduciary net position – Detailed information about the pension plan’s fiduciary net position is available in the separately issued PERS’ report.

Payables to the pension plan – At June 30, 2018, the State reported payables to the defined benefit pension plan of \$24,098,619 for legally required employer contributions which had been withheld from employee wages but not yet remitted to PERS.

B. Legislators’ Retirement System of Nevada

Plan Description – The Legislators’ Retirement System (LRS) is a single-employer defined benefit pension plan established in 1967 by the Nevada Legislature (NRS 218C) and is governed by the Public Employees’ Retirement Board whose seven members are appointed by the governor. All State Legislators are members. LRS issues a publicly available financial report that includes financial statements and the required supplementary information for the System. LRS’ financial report may be obtained from the Public Employees’ Retirement System, 693 West Nye Lane, Carson City, Nevada 89703.

At June 30, 2017, the LRS pension plan membership consisted of:

Retirees and beneficiaries currently receiving benefits	75
Inactive vested members	17
Inactive non-vested members	25
Active members	31
Total	<u><u>148</u></u>

Pension Benefits – Benefits are determined by the number of years of accredited service at the time of retirement. Service years include the entire election term whether or not the Legislature is in session. Benefits payments to which participants may be entitled under the plan include pension and survivor benefits. Monthly benefit allowances are \$25 for each year of service up to 30 years.

If a Legislator is newly elected after July 1, 1985, they must have at least 10 years of service, be age 60, and no longer be a Legislator in order to retire without benefit reduction. If a Legislator is no longer serving and has at least 10 years of service but is under the age of 60, they can elect to wait to receive their benefit until the age of 60 or begin receiving a reduced benefit prior to the age of 60. The minimum requirement for an unreduced benefit for a Legislator elected prior to July 1, 1985, is 8 years of accredited service at age 60.

Members are eligible for post-retirement benefit increases based on their effective date of membership. For members with an effective date of membership before January 1, 2010, the lesser of: (a) 2% per year following the third anniversary of the commencement of benefits, 3% per year following the sixth anniversary, 3.5% per year following the ninth anniversary, 4% per year following the twelfth anniversary and 5% per year following the fourteenth anniversary, or (b) the average percentage increase in the Consumer Price Index (or other Board approved index) for the three preceding years. In any event, a member’s

Notes to the Financial Statements

For the Year Ended June 30, 2018

benefit must be increased by the percentages in (a) if it has not been increased at a rate greater than or equal to the average of the Consumer Price Index (CPI) (All items) (or other Board approved index) for the period between retirement and the date of increase. For members with an effective date of membership on or after January 1, 2010, and prior to July 1, 2015, same as above, except the increases in (a) above do not exceed 4% per year. For members with an effective date of membership on or after July 1, 2015, 2% per year following the third through fifth anniversaries of the commencement of benefits; 2.5% per year following the sixth through eighth anniversaries. On succeeding anniversaries, the annual increase shall be the lesser of 3% or the CPI for the preceding calendar year. For future retirees, those hired prior to 2010 are assumed to reach the cap after 24 years of retirement. Those hired in 2010 or later are assumed to reach the cap after 39 years of retirement. Underlying all of these assumptions is that CPI will grow over time at a rate of 3.5% per year.

Member and Employer Contributions - The employee contribution of 15% of compensation is paid by the employee only when the Legislature is in session, as required by statute. The Legislature holds sessions every two years. Prior to 1985, the employee contributions were matched by the employer. The 1985 Legislators' Retirement Act includes NRS 218C.390(2) which states, "The Director of the Legislative Counsel Bureau shall pay to the Board from the Legislative Fund an amount as the contribution of the State of Nevada as employer which is actuarially determined to be sufficient to provide the System with enough money to pay all benefits for which the System will be liable." The Legislature appropriated \$209,668 for fiscal years 2017 and 2018, which is the required State contribution as determined by the actuary. This amount was paid by the State of Nevada to the Legislative fund during fiscal 2017, of which \$104,834 (half) was recognized as employer contributions in the fiscal year 2017, and the other half recognized as employer contributions in fiscal year 2018.

State contributions recognized as part of pension expense for the fiscal year ended June 30, 2018 were \$104,834.

LRS' basic funding policy provides for contributions by the State based on a biennial actuarial valuation prepared per NRS 281C.390(2). The Actuarially Determined Employers' Contribution (ADEC) includes the employer's normal cost and a provision for amortizing the Unfunded Actuarial Accrued Liability (UAAL). Beginning July 1, 2014, actuarial valuations are done annually. Effective with the January 1, 2009 valuation, the UAAL is amortized as a level dollar amount over a declining amortization period of 20 years. Any increases or decreases in the UAAL that arise in future years will be amortized over separate 20-year periods. In addition, the Actuarial Value of Assets (AVA) was limited to not less than 75% or greater than 125% of market value. The actuarial funding method used is the Entry Age Normal Cost Method.

Pension Liabilities, Pension Expenditure, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2018, the State reported a net pension liability of \$530,693. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

For the year ended June 30, 2018, the State recognized pension expenditure of \$66,168. At June 30, 2018, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (expressed in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 3	\$ -
Net difference between projected and actual earnings on pension plan investments	20	-
Differences between expected and actual experience	-	(2)
State contributions subsequent to the measurement date	105	-
Total	\$ 128	\$ (2)

Deferred outflows of resources of \$104,835 for contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (expressed in thousands):

Year Ended June 30		
2019	\$	(29)
2020		63
2021		24
2022		(37)
2023		-
Thereafter		-

The following table presents the changes in the net pension liability for LRS for the year ended June 30, 2017 (expressed in thousands):

	<u>2017</u>
Total pension liability	
Service cost	\$ 29
Interest	398
Difference between expected and actual experience	(82)
Changes of assumptions	125
Benefit payments, including refunds	(482)
Net change in total pension liability	(12)
Total pension liability - beginning	5,187
Total pension liability - ending (a)	<u>\$ 5,175</u>
Plan fiduciary net position	
Contributions - employer	\$ 105
Contributions - employee	20
Net investment income	526
Benefit payments, including refunds	(481)
Administration expenses	(68)
Other	69
Net change in plan fiduciary net position	171
Plan fiduciary net position - beginning	4,474
Plan fiduciary net position - ending (b)	<u>\$ 4,645</u>
Net pension liability - beginning	\$ 713
Net pension liability - ending (a) - (b)	\$ 530
Plan fiduciary net position as a percentage of total pension liability	90%
Covered payroll	N/A
Net pension liability as a percentage of covered payroll	N/A

Actuarial Assumptions – The State’s net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

<i>Inflation rate:</i>	2.75%
<i>Investment rate of return:</i>	7.50%
<i>Projected salary increases:</i>	2.75%
<i>Consumer price index:</i>	2.75%
<i>Other assumptions:</i>	Same as those used in the June 30, 2017 funding actuarial valuation

Mortality rates were based on the Headcount-Weighted RP-2014 Mortality Tables, projected to 2020 with Scale MP-2016, set forward one year for spouses and beneficiaries.

Actuarial assumptions used in the June 30, 2017 valuation were based on the results of the actuarial experience study for the period July 1, 2012, through June 30, 2016.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Investment Policy – The Retirement Board evaluates and establishes the investment portfolio target asset allocations and the expected real rates of return (expected returns, net of investment expenses and inflation) for each asset class. The Board reviews these asset allocations and capital market expectations annually. The System’s target asset allocations and current long-term expected real rates of return for each asset class included in the fund’s investment portfolio as of June 30, 2017, are included in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Domestic equity	49%	5.50%
International equity	21%	5.75%
Domestic fixed income	30%	0.25%

Discount Rate – The discount rate used to measure the total pension liability was 7.5% as of June 30, 2017. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. For this purpose, only employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following presents the net pension liability calculated using the discount rate of 7.5%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5%) or 1-percentage-point higher (8.5%) than the current rate (expressed in thousands):

	<u>1% Decrease in Discount Rate (6.5%)</u>	<u>Discount Rate (7.5%)</u>	<u>1% Increase in Discount Rate (8.5%)</u>
Net pension liability	\$ 978	\$ 531	\$ 147

Pension plan fiduciary net position – Detailed information about the pension plan’s fiduciary net position is available in the separately issued LRS report.

Payables to the pension plan – At June 30, 2018, the State had no payables to the defined benefit pension plan for legally required employer contributions.

C. Judicial Retirement System of Nevada

Plan Description – The Judicial Retirement System (JRS) is an agent multiple-employer defined benefit pension plan established in 2001 by the Nevada Legislature (NRS 1A.160) and is governed by the Public Employees’ Retirement Board whose seven members are appointed by the governor. The JRS was established to provide benefits in the event of retirement, disability, or death of justices of the Supreme Court, district judges, municipal court judges and justices of the peace, funded on an actuarial reserve basis. JRS issues a publicly available financial report that includes financial statements and the required supplementary information for the System. JRS’ financial report may be obtained from the Public Employees’ Retirement System, 693 West Nye Lane, Carson City, Nevada 89703.

Notes to the Financial Statements

For the Year Ended June 30, 2018

At June 30, 2017, the JRS pension plan membership consisted of:

Retirees and beneficiaries currently receiving benefits	76
Inactive vested members	2
Active members	113
Total	191

Pension Benefits - Benefits are paid according to various options contained in pertinent statutes, dependent upon whether a member was serving as a Supreme Court justice or district judge before November 5, 2002. Retiring members who were serving as a judge before November 5, 2002 may select among the two benefit options below. Retiring members who began serving as a justice or judge on or after November 5, 2002 may select only the first option below.

Option 1 - 2003 Benefit Plan: Benefits, as required by statute, are computed at 3.4091% per year of accredited service at the time of retirement times the member's highest average compensation in any 36 consecutive months, to a maximum of 75%. Benefit payments to which participants may be entitled under the plan include pension benefits, disability benefits and survivor benefits.

Option 2 – Previous Benefit Plan: Retiring members who were serving as a Supreme Court justice or district judge prior to November 5, 2002 may select benefit payments computed at 4.1666% for each year of service, up to a total maximum of 22 years, times the member's compensation for their last year of service.

Members who retired under the Previous Benefit Plan (plan in effect before November 5, 2002) and are appointed as senior judges can earn service credit while receiving their pension payments. They are eligible to have their benefit recalculated each time they earn an additional year of service credit.

Members enrolled in the Judicial Retirement Plan on or after July 1, 2015 will receive 3.1591% for each year of service. Each member is entitled to a benefit of not more than 75% and must contribute 50% of the contribution rate through payroll deductions.

Members of the System become fully vested after five years of service. A member of the System is eligible for retirement at age 65 with five years of service, at age 60 with ten years of service, or at any age with 30 years of service. For those members who were serving as a Supreme Court justice or district judge prior to November 5, 2002, and selected the second benefit option, eligibility for retirement is at age 60 with five years of service.

Members enrolled on or after July 1, 2015, become fully vested after five years of service. Eligible retirement age is 65 with five years of service, at age 62 with 10 years of service, age 55 with 30 years of service, and at any age with 33 1/3 years of service.

Member and Employer Contributions –The participating employers submit the percentage of compensation determined by the actuary to pay the normal costs and administrative expenses. Also, the participating employers pay to the JRS an amount on the unfunded liability which is actuarially determined to be sufficient to enable the JRS to pay all current benefits for which the JRS is liable.

JRS' basic funding policy provides for contributions by the participating employers based on an actuarial valuation prepared per Nevada Revised Statute (NRS 1A.180(1)). The amount of the annual contribution required to fund the System is comprised of a normal cost payment and a payment on the Unfunded Actuarial Accrued Liability (UAAL). Effective January 1, 2009, UAAL is amortized over a year-by-year closed amortization period as a level percent of pay (3% payroll growth assumed) where each amortization period will be set at 30 years for State judges (Supreme Court justices and district judges) and 20 years for each non-state agency. Any increases or decreases in UAAL that arise in future years will be amortized over separate 30-year periods for State judges and 20-year periods for non-state judges. The actuarial funding method used is the Entry Age Normal Cost Method.

The State's annual actuarially determined contribution to fund the System at June 30, 2018 was \$5,585,449 and the actual contribution made was \$4,788,927.

Pension Liability, Pension Expenditure, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2018, the State reported a liability of \$17,335,574 for its net pension liability for the JRS pension plan.

Notes to the Financial Statements

For the Year Ended June 30, 2018

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The State's net pension liability was based on an individual basis and based on the plan provisions and benefit accrual rates applicable to that individual.

For the year ended June 30, 2018, the State recognized pension expenditure of \$3,844,186. At June 30, 2018, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (expressed in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,236	\$ (2,801)
Change of assumptions	55	-
Net difference between projected and actual earnings on pension plan investments	361	-
Changes in proportion and differences between State contributions and proportionate share of contributions	68	-
State contributions subsequent to the measurement date	4,789	-
Total	\$ 6,509	\$ (2,801)

Deferred outflows of resources of \$4,788,927 for contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (expressed in thousands):

Year Ended June 30:	
2019	\$ (109)
2020	68
2021	(39)
2022	(675)
2023	-
Thereafter	-

The following table presents the changes in the net pension liability for JRS for the year ended June 30, 2017 (expressed in thousands):

	<u>2017</u>
Total pension liability	
Service cost	\$ 3,718
Interest	9,994
Differences between expected and actual experience	1,123
Changes of assumptions	78
Benefit payments, including refunds	(5,524)
Other	419
Net change in total pension liability	9,808
Total pension liability - beginning	123,753
Total pension liability - ending (a)	\$ 133,561
Plan fiduciary net position	
Contributions - employer	\$ 5,786
Employee purchase of service	255
Net investment income	12,556
Benefit payments, including refunds	(5,524)
Administrative expenses	(95)
Other	419
Net change in plan fiduciary net position	13,397
Plan fiduciary net position - beginning	101,102
Plan fiduciary net position - ending (b)	\$ 114,499
Net pension liability - beginning	\$ 22,651
Net pension liability - ending (a) - (b)	\$ 19,062
Plan fiduciary net position as a percentage of total pension liability	86%
Covered payroll (measurement as of end of fiscal year)	\$ 20,995
Net pension liability as a percentage of covered payroll	91%

Notes to the Financial Statements

For the Year Ended June 30, 2018

Actuarial Assumptions – The State’s net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

<i>Inflation rate:</i>	2.75%
<i>Investment rate of return:</i>	7.50%
<i>Projected salary increases:</i>	3.00% to 8.00%, varying by service
<i>Consumer Price Index:</i>	2.75%
<i>Other assumptions:</i>	Same as those used in the June 30, 2017 funding actuarial valuation

Mortality rates were based on Headcount-Weighted RP-2014 Healthy Annuitant Mortality Tables, projected to 2020 with Scale MP-2016, set forward one year for spouses and beneficiaries. For ages less than 50, mortality rates are based on the Headcount-Weighted RP-2014 Employee Mortality Tables. Those mortality rates are adjusted by the ratio of the mortality rate for members at age 50 to the mortality.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of the actuarial experience study for the period July 1, 2012, through June 30, 2016.

Investment Policy – The Retirement Board evaluates and establishes the investment portfolio target asset allocations and the expected real rates of return (expected returns, net of investment expenses and inflation) for each asset class. The Board reviews these asset allocations and capital market expectations annually. The System’s target asset allocations and current long-term expected real rates of return for each asset class included in the fund’s investment portfolio as of June 30, 2017, are included in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Domestic equity	49%	5.50%
International equity	21%	5.75%
Domestic fixed income	30%	0.25%

Discount Rate – The discount rate used to measure the total pension liability was 7.5% as of June 30, 2017. The projection of cash flows used to determine the discount rate assumed that contributions will be made monthly at the current contribution rate and the payment to amortize the unfunded actuarial liability is assumed to be paid at the end of the year for State and monthly for non-state agencies. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following presents the State’s proportionate share of the net pension liability using the discount rate of 7.5%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5%) or 1-percentage-point higher (8.5%) than the current rate (expressed in thousands):

	<u>1% Decrease in Discount Rate (6.5%)</u>	<u>Discount Rate (7.5%)</u>	<u>1% Increase in Discount Rate (8.5%)</u>
Net pension liability	\$ 31,327	\$ 17,336	\$ 5,479

Notes to the Financial Statements

For the Year Ended June 30, 2018

Pension plan fiduciary net position – Detailed information about the pension plan’s fiduciary net position is available in the separately issued JRS report.

Payables to the pension plan – At June 30, 2018, the State reported payables to the defined benefit pension plan of \$371,095 for legally required employer contributions not yet remitted to JRS.

Note 11. Postemployment Benefits Other than Pensions (OPEB)

For purposes of measuring the State’s net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the State’s OPEB plan and additions to/deductions from the OPEB plan’s fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Plan assets are reported at fair value.

Plan description – Officers and employees of the State of Nevada and of certain other participating local governmental agencies within the State of Nevada are provided with OPEB through the Nevada Public Employees’ Benefits Program (PEBP), a multiple-employer cost-sharing defined postemployment benefit plan. The program is administered by the PEBP Board, whose ten members are appointed by the governor. NRS 287.023 provides officers and employees eligible to be covered by any group insurance, plan of benefits or medical and hospital service established pursuant to NRS 287 the option upon retirement to cancel or continue any such coverage. The cost to administer the program is financed through the contributions and investment earnings of the plan. NRS 287.043 grants the PEBP Board the authority to establish and amend the benefit terms of the program. PEBP issues a publicly available financial report that includes financial statements and the required supplementary information for the plan. That report may be obtained from Public Employees’ Benefits Program, 901 South Stewart Street, Suite 1001, Carson City, NV 89701.

Benefits provided – Benefits other than pensions are provided to eligible retirees and their dependents through the payment of subsidies from the State Retirees’ Health & Welfare Benefits Fund. The “base” subsidy rates are set by PEBP and approved by the Legislature and vary depending on the number of dependents and the medical plan selected. These subsidy rates are subtracted from the premium to arrive at the “participant premium”. The “years of service” subsidy rates are then used to adjust the “participant premium” based on years of service. The current subsidy rates can be found on the PEBP website at www.pebp.state.nv.us. Benefits include health, prescription drug, dental and life insurance coverage. As required by statute, benefits are determined by the number of years of service at the time of retirement and the individual’s initial date of hire. Officers and employees hired after December 31, 2011 are not eligible to receive subsidies to reduce premiums. The following individuals and their dependents are eligible to receive subsidies from the Retirees’ Fund:

Any PEBP covered retiree with State service whose last employer was the State or a participating local government entity and who:

- Was initially hired by the State prior to January 1, 2010 and has at least five years of public service; or
- Was initially hired by the State on or after January 1, 2010, but before January 1, 2012 and has at least fifteen years of public service; or
- Was initially hired by the State on or after January 1, 2010, but before January 1, 2012 and has at least five years of public service and has a disability; or
- Any PEBP covered retiree with State service whose last employer was not the State or a participating local government entity and who has been continuously covered under PEBP as a retiree since November 30, 2008.

Notes to the Financial Statements

For the Year Ended June 30, 2018

State service is defined as employment with any Nevada State agency, the Nevada System of Higher Education and any State Board or Commission. Participating local government entity is defined as a county, school district, municipal corporation, political subdivision, public corporation or other local governmental agency that has an agreement in effect with PEBP to obtain group insurance.

Contributions – The State Retirees’ Health and Welfare Benefits Fund (Retirees’ Fund) was established in 2007 by the Nevada Legislature as an irrevocable trust fund to account for the financial assets designated to offset the portion of current and future costs of health and welfare benefits paid on behalf of state retirees (NRS 287.0436). The money in the Retirees’ Fund belongs to the officers, employees and retirees of the State of Nevada in aggregate; neither the State nor the governing body of any county, school district, municipal corporation, political subdivision, public corporation or other local governmental agency of the State, nor any single officer, employee or retiree of any such entity has any right to the money in the Retirees’ Fund.

The authority for establishing an assessment to pay for a portion of the cost of premiums or contributions for the program is in statute. According to NRS 287.046 the Office of Finance shall establish an assessment that is to be used to pay for a portion of the cost of premiums or contributions for the Program for persons who were initially hired before January 1, 2012, and have retired with state service. The money assessed must be deposited into the Retirees’ Fund and must be based upon an amount approved by the Legislature each session to pay for a portion of the current and future health and welfare benefits for persons who retired before January 1, 1994, or for persons who retire on or after January 1, 1994, as adjusted by the years of service subsidy rates. The required contribution rate for employers (the retired employees group insurance rate), as a percentage of covered-employee payroll, for the fiscal year ended June 30, 2017 was 2.36%. State contributions recognized as part of OPEB expense for the current fiscal year ended June 30, 2018 were \$23,751,000.

OPEB Liabilities, OPEB Expenditure/Expense, Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB - At June 30, 2018, the State reported a liability of \$799,476,966, for its proportionate share of the collective net OPEB liability. The collective net OPEB liability was measured as of July 1, 2017, and the total OPEB liability used to calculate the collective net OPEB liability was determined by an actuarial valuation as of January 1, 2018. The State’s proportion of the collective net OPEB liability was based on the State’s share of contributions in the OPEB plan relative to the total contributions of all participating OPEB employers and members. At June 30, 2018, the State’s proportion was 61.43%.

For the year ended June 30, 2018, the State recognized OPEB expenditure of \$45,300,973 and OPEB expense of \$2,194,734. At June 30, 2018, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (expressed in thousands):

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Changes of assumptions	\$ -	\$ 49,698
Net Differences between projected and actual investment earnings on OPEB plan investments	-	62
State contributions subsequent to the measurement date	23,751	-
Total	<u>\$ 23,751</u>	<u>\$ 49,760</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$23,750,953 resulting from State contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability in the year ended June 30, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (expressed in thousands):

Year Ended June 30:	
2019	\$ (13,163)
2020	(13,163)
2021	(13,163)
2022	(10,270)
2023	-
Thereafter	-

Notes to the Financial Statements

For the Year Ended June 30, 2018

Actuarial assumptions – The total OPEB liability was determined by an actuarial valuation as of January 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

<i>Inflation:</i>	2.75%
<i>Salary increases:</i>	0.50% productivity pay increase, 2.73% average promotional and merit salary increase
<i>Investment rate of return:</i>	3.58% based on a 20-Year Municipal Bond Index
<i>Healthcare cost trend rates:</i>	7.50% initially, decreasing to a 4.50% long-term trend rate after eight years

Regular mortality rates were based on the RP-2000 Combined Healthy Mortality projected to 2014 with Scale AA, set back one year for females. Police/Fire mortality rates were based on the RP-2000 Combined Healthy Mortality projected to 2014 with Scale AA, set forward one year. Disabled mortality rates were based on the RP-2000 Disabled Retiree Mortality projected to 2014 with Scale AA, set forward three years.

The actuarial assumptions used in the June 30, 2018 valuation were based upon certain demographic and other actuarial assumptions as recommended by the actuary Aon, in conjunction with the State and guidance from the GASB statement.

Discount rate – The discount rate used to measure the total OPEB liability was 3.58%, which is consistent with a 20-Year Municipal Bond Index. The Bond Buyer General Obligation 20-Bond Municipal Bond Index is used for the determination of the discount rate. The assets in the trust as of June 30, 2017 are less than the expected benefit payments in the first year; therefore, the crossover period is assumed to be in the first year, which provides additional support for continuing the discount rate at the 20-Year Municipal Bond Index rate.

Sensitivity of the State's proportionate share of the collective net OPEB liability to changes in the discount rate – The following presents the State's proportionate share of the collective net OPEB liability, as well as what the State's proportionate share of the collective net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate (expressed in thousands):

	<u>1% Decrease</u>	<u>Discount Rate</u>	<u>1% Increase</u>
State's proportionate share of the collective net OPEB liability	\$ 885,027	\$ 799,477	\$ 725,362

Sensitivity of the State's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates – The following presents the State's proportionate share of the collective net OPEB liability, as well as what the State's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates (expressed in thousands):

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
State's proportionate share of the collective net OPEB liability	\$ 748,234	\$ 799,477	\$ 859,904

OPEB plan fiduciary net position – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued PEBP financial report.

Payables to the OPEB plan – At June 30, 2018, the State reported payables to the defined benefit OPEB plan of \$161,888 for statutorily required employer contributions which had been assessed on employee salaries but not yet remitted to the Retirees' Fund.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Note 12. Risk Management

The State of Nevada established the Self-Insurance and Insurance Premiums funds in 1983 and 1979, respectively. Both funds are classified as internal service funds.

Interfund premiums are reported as interfund services provided and used. All State funds participate in the insurance program. Changes in the claims liabilities during the past two fiscal years were as follows (expressed in thousands):

	<u>Self-Insurance</u>	<u>Insurance Premiums</u>
Balance June 30, 2016	\$ 63,014	\$ 63,717
Claims and changes in estimates	228,478	15,866
Claim payments	<u>(222,823)</u>	<u>(13,858)</u>
Balance June 30, 2017	68,669	65,725
Claims and changes in estimates	227,863	11,657
Claim payments	<u>(224,849)</u>	<u>(16,191)</u>
Balance June 30, 2018	<u>\$ 71,683</u>	<u>\$ 61,191</u>
Due Within One Year	\$ 71,683	\$ 17,268

In accordance with GASB, a liability for claims is reported if information received before the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. These liabilities include incremental claims adjustment costs. A reserve for losses has been established in both funds to account for these liabilities and is included in the liability section of the Statement of Net Position.

There was no insurance coverage for excess liability insurance.

There are several pending lawsuits or unresolved disputes involving the State or its representatives at June 30, 2018. The estimated liability for these claims has been factored into the calculation of the reserve for losses and loss adjustment expenses developed.

A. Self-Insurance Fund

The Self-Insurance Fund administers the group health, life and disability insurance for covered employees, both active and retired, of the State and certain other participating public employers within the State. All public employers in the State are eligible to participate in the activities of the Self-Insurance Fund and currently, in addition to the State, there are five public employers whose employees are covered under the plan. Additionally, all retirees of public employers contracted with the Self-Insurance Fund to provide coverage to their active employees are eligible to join the program subsequent to their retirement. Public employers are required to subsidize their retirees who participate in the plan in the same manner the State subsidizes its retirees. Currently, the State, the Nevada System of Higher Education and one hundred twenty-two public employers are billed for retiree subsidies. The Self-Insurance Fund is overseen by the Public Employees' Benefit Program Board. The Board is composed of ten members, nine members appointed by the Governor, and the Director of the Department of Administration or their designee.

The Self-Insurance Fund is self-insured for medical, dental, vision, mental health and substance abuse benefits and assumes all risk for claims incurred by plan participants. Fully insured HMO products are also offered. Long-term disability and life insurance benefits are fully insured by outside carriers. For the self-insured benefits, fund rate-setting policies have been established after consultation with an actuary. The participating public employers, with the exception of the State, are not subject to supplemental assessment in the event of deficiencies.

The management of the Self-Insurance Fund establishes claims liabilities based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled and of claims that have been incurred but not reported and the unused portion of the Health Reimbursement Arrangement (HRA) liability. Because actual claims costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claims liabilities does not necessarily result in an exact amount. Upon consultation with an actuary, claims liabilities are recomputed annually using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation, because reliance is placed both on actual historical data that reflect past

Notes to the Financial Statements

For the Year Ended June 30, 2018

inflation and on other factors that are considered to be appropriate modifiers of past experience. Adjustments to claims liabilities are charged or credited to expense in the periods in which claims are made.

B. Insurance Premiums Fund

The Insurance Premiums Fund provides general, civil (tort), and auto liability insurance to State agencies, workers' compensation insurance for State employees excluding NSHE, and auto physical damage and property insurance for State agencies.

For the period beginning January 1, 2001, and for each calendar year thereafter, the Fund purchased a high deductible policy for workers' compensation. Liabilities in the amount of \$48,826,249 as of June 30, 2018 were determined using standard actuarial techniques as estimates for the case, reserves, incurred but not reported losses and allocated loss adjustment expenses under the plan as of June 30, 2018.

The Fund is financed by the State. The State has a maximum exposure of \$50,000 through October 1, 2007, \$75,000 through October 1, 2011 and \$100,000 thereafter for each general liability claim, with the exception of claims that are filed in other jurisdictions, namely, federal court. Those claims filed in federal court are not subject to the limit. Per State statute, if, as the result of future general liability or catastrophic losses, fund resources are exhausted, coverage is first provided by the reserve for statutory contingency account and would then revert to the General Fund.

The Fund is fully self-insured for general, civil and vehicle liability. The Fund is also self-insured for comprehensive and collision loss to automobiles, self-insured to \$250,000 for property loss with commercial insurance purchased to cover the excess above this amount, and commercially insured for losses to boilers and machinery and certain other risks.

At June 30, 2018, incurred but not reported claims liability for general, civil and auto liability insurance is based upon standard actuarial techniques, which take into account financial data, loss experience of other self-insurance programs and the insurance industry, the development of known claims, estimates of the cost of reported claims, incurred but not reported claims, and allocated loss adjustment expenses. The incurred but not reported claims liability for property casualty insurance is based upon the estimated cost to replace damaged property. The liability for estimated losses from reported and unreported claims in excess of the amounts paid for the workers' compensation policies is determined using standard actuarial techniques, which take into account claims history and loss development factors for similar entities. Incurred but not reported claims liabilities are included in the reserve for losses.

The State is contingently liable for the cost of post retirement heart, lung and cancer disease benefits payable under the Nevada Occupational Disease Act. Any fireman or police officer that satisfies the two-year employment period under this act is eligible for coverage under Workers' Compensation for heart and lung disease. Any fireman that satisfies the five-year employment period under this act is eligible for coverage under Workers' Compensation for cancer disease. A range of estimated losses from \$5,496,500 to \$19,523,100 for heart disease, \$6,221,020 for lung disease and \$6,173,200 for cancer disease have been determined using standard actuarial techniques. Due to the high degree of uncertainty surrounding this coverage, no accrual for these losses is reflected in the financial statements.

Loss reserve estimates are inherently uncertain because the ultimate amount the Fund will pay for many of the claims it has incurred as of the balance sheet date will not be known for many years. The estimate of loss reserves is intended to equal the difference between the expected ultimate losses of all claims that have occurred as of a balance sheet date and amounts already paid. The Fund establishes loss reserves based on its own analysis of emerging claims and review of the results of actuarial projections. The Fund's aggregate carried reserve for unpaid losses is the sum of its reserves for each accident year and represents its best estimate of outstanding loss reserves.

At June 30, 2018 total liabilities and deferred inflows of resources exceeded total assets and deferred outflows of resources by \$44,950,388. The Fund is liable for approximately \$45,000,000 as of June 30, 2018 in potential claims settlements, which have yet to be funded through premium contributions. As NRS 331.187 provides that if money in the Fund is insufficient to pay a tort claim, the claim is to be paid from the reserve for statutory contingency account, and, as management assesses premiums to cover current claims payments, management believes that this provides the opportunity for the Fund to satisfy these liabilities.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Note 13. Fund Balances and Net Position

A. Net Position-Restricted by Enabling Legislation

The government-wide statement of net position reports \$3,496,437,422 of net position-restricted for the primary government, of which \$134,174,935 is restricted by enabling legislation.

B. Governmental Fund Balances

Governmental fund balances are classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the State is bound to observe constraints imposed on the use of the resources of the fund. A summary of governmental fund balances at June 30, 2018, is shown below (expressed in thousands):

	Major Governmental Funds				Nonmajor Governmental Funds	Total Governmental
	General Fund	State Highway	Municipal Bond Bank	Permanent School Fund		
Fund balances:						
Nonspendable:						
Long term notes/loans receivable	\$ 14,506	\$ -	\$ 88,085	\$ -	\$ -	\$ 102,591
Inventory	6,483	16,652	-	-	330	23,465
Advances	4,059	-	-	-	-	4,059
Prepaid items	2,573	628	-	-	4	3,205
Permanent fund principal	-	-	-	360,679	30	360,709
Restricted for:						
Administration	69	-	-	-	8,077	8,146
Agriculture	423	-	-	-	-	423
Business and industry	8,564	-	-	-	27,133	35,697
Capital projects	-	-	-	-	83,911	83,911
Conservation and natural resources	32,693	-	-	-	5,209	37,902
Corrections	12	-	-	-	13,001	13,013
Debt service	-	-	-	-	26,168	26,168
Economic development	3,995	-	-	-	-	3,995
Education K-12	1,823	-	-	-	-	1,823
Elected officials	1,913	-	-	-	-	1,913
Gaming control	9,603	-	-	-	-	9,603
Health and human services	3,072	-	-	-	17,135	20,207
Motor vehicles	-	48,728	-	-	-	48,728
Other purposes	-	-	-	-	3,975	3,975
Public safety	130	8,493	-	-	-	8,623
Transportation	-	421,274	-	-	-	421,274
Veteran's services	1,274	-	-	-	-	1,274
Wildlife	14,232	-	-	-	-	14,232
Committed to:						
Administration	5,955	-	-	-	-	5,955
Agriculture	5,638	-	-	-	976	6,614
Business and Industry	35,252	-	-	-	4,205	39,457
Capital projects	-	-	-	-	24,737	24,737
Conservation and natural resources	87,847	-	-	-	8,003	95,850
Corrections	7,979	-	-	-	-	7,979
Debt service	-	-	4,463	-	140,410	144,873
Economic development	17,682	-	-	-	6,686	24,368
Education K-12	40,494	-	-	-	-	40,494
Elected Officials	38,338	-	-	-	3,035	41,373
Employment and training	4,181	-	-	-	-	4,181
Fiscal emergency	235,745	-	-	-	-	235,745
Gaming control	1,230	-	-	-	-	1,230
Health and human services	78,923	-	-	-	1,041	79,964
Judicial	6,982	-	-	-	-	6,982
Legislative	51,368	-	-	-	-	51,368
Military	310	-	-	-	-	310
Motor vehicles	2,398	-	-	-	-	2,398
Other purposes	6,152	-	-	-	-	6,152
Public safety	14,565	1,900	-	-	-	16,465
Silver state health insurance	15,141	-	-	-	-	15,141
Social services	-	-	-	-	30,506	30,506
Tobacco settlement program	-	-	-	-	53,498	53,498
Taxation	2,805	-	-	-	-	2,805
Transportation	-	29,609	-	-	-	29,609
Veteran's services	5,732	-	-	-	-	5,732
Wildlife	18,093	-	-	-	-	18,093
Unassigned:	(240,488)	-	-	-	-	(240,488)
Total fund balances	<u>\$ 547,746</u>	<u>\$ 527,284</u>	<u>\$ 92,548</u>	<u>\$ 360,679</u>	<u>\$ 458,070</u>	<u>\$ 1,986,327</u>

Notes to the Financial Statements

For the Year Ended June 30, 2018

C. Individual Fund Deficit

Nonmajor Enterprise Funds:

Insurance Administration and Enforcement - The Insurance Administration and Enforcement Fund accounts for activities related to the administration and enforcement of the Nevada Insurance Code and other laws and regulations enforced by the Department of Business and Industry Division of Insurance. The fund recorded a decrease in net position of \$1,153,790 for the year ended June 30, 2018, resulting in a negative net position of \$7,173,231 at June 30, 2018.

Nevada Magazine - The Nevada Magazine Fund accounts for the operation of the publication, Nevada Magazine, which is published to promote tourism. The fund recorded a decrease in net position of \$105,917 for the year ended June 30, 2018, resulting in a negative net position of \$1,256,568 at June 30, 2018.

Internal Service Funds:

Buildings and Grounds - The Buildings and Grounds Fund accounts for the maintenance, housekeeping and security of most State buildings. The fund recorded a decrease in net position of \$421,971 for the year ended June 30, 2018, resulting in a negative net position of \$6,691,136 at June 30, 2018.

Communications - The Communications Fund accounts for the operation of mail services for State agencies in Carson City, Reno, Las Vegas and Elko. The fund recorded a decrease in net position of \$177,673 for the year ended June 30, 2018, resulting in a negative net position of \$1,076,135 at June 30, 2018.

Insurance Premiums - The Insurance Premiums Fund allocates the cost of fidelity insurance, property insurance and workers' compensation insurance to State agencies. The fund recorded an increase in net position of \$4,395,722 for the year ended June 30, 2018, resulting in a negative net position of \$44,950,388 at June 30, 2018.

Administrative Services - The Administrative Services Fund provides administrative and accounting services to various divisions of the Department of Administration. The fund recorded an increase in net position of \$675,368 for the year ended June 30, 2018, resulting in a negative net position of \$3,829,613 at June 30, 2018.

Personnel - The Personnel Fund accounts for the costs of administering the State personnel system. The fund recorded an increase in net position of \$228,972 for the year ended June 30, 2018, resulting in a negative net position of \$8,322,489 at June 30, 2018.

Purchasing - The Purchasing Fund provides purchasing services to State agencies and other governmental units. The fund recorded an increase in net position of \$186,205 for the year ended June 30, 2018, resulting in a negative net position of \$2,377,639 at June 30, 2018.

Information Services - The Information Services Fund accounts for designing, programming, and maintaining data processing software and also operating the State's central computer facility, radio communication and telecommunication systems. The fund recorded an increase in net position of \$4,662,838 for the year ended June 30, 2018, resulting in a negative net position of \$14,539,036 at June 30, 2018.

Note 14. Principal Tax Revenues

The principal taxing authorities for the State of Nevada are the Nevada Tax Commission and the Nevada Gaming Commission.

The Nevada Tax Commission was created under NRS 360.010 and is the taxing and collecting authority for most non-gaming taxes. The following are the primary non-gaming tax revenues:

Notes to the Financial Statements

For the Year Ended June 30, 2018

Sales and Use Taxes are imposed at a minimum rate of 6.85%, with county and local option up to an additional 1.30%, on all taxable sales and taxable items of use. The State receives tax revenue of 2% of total sales with the balance distributed to local governmental entities and school districts.

Modified Business Tax is imposed at different rates for businesses, financial institutions and mining. Businesses other than financial institutions and mining are assessed a tax at a rate of 1.475% per calendar quarter for amounts the wages exceed \$50,000. Modified Business Tax is imposed on financial institutions and mining at 2% on gross wages paid by the employer during the calendar quarter. There is an allowable deduction from the gross wages for amounts paid by the employer for qualified health insurance or a qualified health benefit plan.

Insurance Premium Tax is imposed at 3.5% on insurance premiums written in Nevada. A "Home Office Credit" is given to insurance companies with home or regional offices in Nevada.

Motor Vehicle Fuel Tax is levied at 24.805 cents per gallon on gasoline and gasohol sales. 17.65 cents of the tax goes to the State Highway Fund, .75 cents goes to the Cleaning Up Petroleum Discharges Fund, .055 cents goes to the General Fund and the remaining 6.35 cents goes to the counties. The counties have an option to levy up to an additional 9 cents per gallon.

Cigarette Tax is imposed at a rate of 90 mills per cigarette. A tax on tobacco products, other than cigarettes, is imposed at a rate of 30% of the wholesale price.

Commerce Tax is imposed upon each business entity whose Nevada gross revenue in a taxable year exceeds \$4 million. The business entity is entitled to deduct certain amounts. The tax rate is based on the primary business industry classification.

Lodging Tax is imposed at a rate of at least 1% of the gross receipts from the rental of transient lodging with three-eighths of the first 1% paid to the State for the Tourism Promotion Fund. In counties with populations greater than 300,000, an additional tax of up to 3% is remitted to the State for distribution to the State Supplemental School Support Account.

Other Sources of tax revenues include: Controlled Substance Tax, Jet Fuel, Liquor Tax, Live Entertainment Tax (non-gaming establishments), Business License Fees, Motor Carrier Fees, Motor Vehicle Registration Fees, Net Proceeds of Minerals Tax, Property Tax, Real Property Transfer Tax, Short-Term Lessor Fees, Tire Tax and Marijuana Excise Tax.

The Nevada Gaming Commission was created under NRS 463.022 and is charged with collecting State gaming taxes and fees. The following sources account for gaming tax revenues:

Percentage Fees are the largest of several State levies on gaming. They are based upon gross revenue and are collected monthly. The fee is applied on a graduated basis at the following monthly rates: 3.5% of the first \$50,000 of gross revenue; 4.5% of the next \$84,000 of gross revenue; and 6.75% of the gross revenue in excess of \$134,000.

Live Entertainment Taxes are imposed at a rate of 9% on admission to a facility where live entertainment is provided with an occupancy over 200. Live entertainment provided by escort services is also subject to the tax.

Flat Fee Collections are levied on the number of gambling games and slot machines operated. Licensees pay fees at variable rates on the number of gaming devices operated per quarter.

Other Sources of gaming tax revenues include: Unredeemed Slot Machine Wagering Vouchers, Annual State Slot Machine Taxes, Annual License Fees and Miscellaneous Collections, which consists of penalties and fines, manufacturer's, distributor's and slot route operator's fees, advance payments, race wire fees, pari-mutuel wagering tax and other nominal miscellaneous items.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Note 15. Works of Art and Historical Treasures

The State possesses certain works of art, historical treasures, and similar assets that are not included in the capital assets shown in Note 7. The mission of the Lost City Museum in Overton is to study, preserve, and protect prehistoric Pueblo sites found in the Moapa Valley and adjacent areas and to interpret these sites through exhibits and public programs. In Reno, the Nevada Historical Society exhibits and maintains a large number of historical collections preserving the cultural heritage of Nevada. These collections are divided into four sections: library, manuscripts, photography, and museum. The Nevada State Museum in Carson City collects, preserves, and documents three general types of collections: anthropology, history, and natural history as it relates to Nevada and the Great Basin. The mission of the Nevada State Museum, Las Vegas, is to inspire and educate a diverse public about the history and natural history of Nevada. Its major collections include transportation, mining, and tourism as well as daily artifacts such as clothing, historical correspondence, business records, and photography. The Nevada State Railroad Museum, which is located in Carson City, is dedicated to educating visitors and the community through the collection, preservation and interpretation of objects directly related to railroads and railroading in Nevada. The East Ely Depot Museum, located in the historic Nevada Northern Railroad Depot building, exhibits artifacts, documents, and photographs of early Eastern Nevada mining and railroad transportation. In Boulder City, the Nevada State Railroad Museum displays and operates locomotives. The Nevada Arts Council with locations in Carson City and Las Vegas exhibits artwork. Its mission is to enrich the cultural life of the State and make excellence in the arts accessible to all Nevadans.

These collections are not capitalized by the State because they are:

- Held for public exhibition, education or research in furtherance of public service, rather than financial gain,
- Protected, kept unencumbered, cared for and preserved, and
- Subject to an organizational policy that requires the proceeds from sales of collection items to be used to acquire other items for collections.

Note 16. Tax Abatements

Abatement of Taxes on Business: The Governor's Office of Economic Development (GOED) provides multiple tax abatement programs to incentivize business development in Nevada. GOED promotes a robust, diversified and prosperous economy to attract new business and facilitate community development, stimulate business expansion and retention, and encourage entrepreneurial enterprise.

A company that intends to locate or expand a business in the State may apply to GOED for a partial abatement of one or more of the taxes imposed on new or expanded business. GOED may approve an application, upon making certain determinations, as outlined in NRS 360.750, which is effective through June 30, 2032. In addition to agreeing to continue in operation in the State for at least 5 years, applicants must also meet two of the following three requirements:

- New businesses locating in urban areas require fifty or more full-time employees on the payroll by the eighth calendar quarter following the calendar quarter in which the abatement becomes effective; in rural areas, the requirement is ten or more full-time employees. For an existing business that is expanding, the number of employees on the payroll must increase either by 10% more than the number of employees prior to the abatement becoming effective, or by 25 employees for urban areas (6 for rural areas), whichever is greater.
- New businesses locating in urban areas must make a capital investment of \$1 million in eligible equipment within two years; in rural areas, the requirement is \$250,000 in eligible equipment. For an existing business that is expanding, the capital investment must equal at least 20% of the value of the tangible property owned by the business.
- The average hourly wage paid to new employees must meet a specified minimum, and the business must provide a health insurance plan for all employees and their dependents by a specified time period.

A company that intends to locate or expand a business in certain areas of Economic Development may apply to GOED for a partial abatement of one or more of the taxes imposed on new or expanded business. Certain areas of Economic Development

Notes to the Financial Statements

For the Year Ended June 30, 2018

are defined in NRS 274.310 as a historically underutilized business zone, a redevelopment area created pursuant to Chapter 279 of NRS, an area eligible for a community development block grant pursuant to 24 Code of Federal Regulations (CFR) Part 570, or an enterprise community established pursuant to 24 CFR Part 597. Applicants must agree to continue in operation in the State for at least 5 years, and is effective through June 30, 2032. Additionally, businesses looking to start or expand in certain areas of Economic Development must meet either one of the two following requirements to apply for an abatement:

- New businesses must invest a minimum of \$500,000 in capital assets. For an existing business that is expanding, the investment in capital assets is a minimum of \$250,000 (NRS 274.310 through 274.320).
- The business must hire one or more dislocated workers, pay a wage of not less than 100 percent of federally designated levels and provide medical benefits to the employees and their dependents which meet the minimum requirements (NRS 274.330).

All abatements granted to eligible businesses terminate upon determination that the business has ceased to meet eligibility requirements for the abatement. The business shall refund the abatement amount for each month, or portion thereof, from the last day of the month following the period for which the payment would have been made had the partial abatement not been approved until the date of the payment of the tax. These refund payments are also subject to interest at the rate most recently established pursuant to NRS 99.040.

The programs outlined below reflect the requirements and the abatements offered to eligible businesses.

Local Sales and Use Tax Abatement (NRS 374.357 through 374.358) – The tax abatement is on the gross receipts from the sale, and the storage, use or other consumption, of eligible capital equipment. The sale and use tax rates vary by county within Nevada. The abatement reduces the local sales and use tax rate to 2%, which is the State's portion of the tax. Therefore, none of the State's sales and use tax is abated; only local sales and use taxes are abated. The approved business is eligible for tax abatements for not less than 1 year but not more than 5 years beginning the date the abatement becomes effective.

Modified Business Tax Abatement (NRS 363B.120) – The current excise tax imposed on each employer is at the rate of 1.475% on taxable wages over \$50,000 in a quarter. A business may qualify for a partial abatement of up to 50% of the amount of the business tax due during the first four years of operations. For a new company, the abatement of the modified business tax applies to the number of new employees stated in its application. For an expanding business, the abatement does not apply to existing employees of the business, but does apply to the number of new employees directly related to the expansion.

Personal Property Tax Abatement (NRS 361.0687) – The abatement can be up to 50% of the tax due, or 75% in certain areas of Economic Development, for not less than 1 year and up to 10 years beginning from when the abatement becomes effective. The applicant must apply for abatement not more than one year before the business begins to develop for expansion or operation in Nevada. The personal property tax abatement applies only to the same list of machinery and equipment eligible for the local sales and use tax abatement allowed under NRS 374.357 or 374.358. Property tax rates vary by taxing district within Nevada. This is effective through June 30, 2018.

Aviation Tax Abatement (NRS 360.753) - The abatement includes local sales and use tax and personal property tax. The local sales and use tax abatement applies to the purchase of tangible personal property used to operate, manufacture, service, maintain, test, repair, overhaul or assemble an aircraft or any component of an aircraft. The personal property tax abatement applies to aircraft and the personal property used to own, operate, manufacture, service, maintain, test, repair, overhaul or assemble an aircraft or any component of an aircraft. The personal property tax abatement can be up to 50% for 20 years on the taxes due on tangible personal property, and the sales and use tax abatement reduces the applicable tax rate to 2% for a similar 20-year period. The local sales and use tax abatement excludes aircraft purchase. This is effective through June 30, 2035.

Data Center Tax Abatement (NRS 360.754) – The abatement includes local sales and use tax and personal property tax. The local sales and use tax abatement applies to the purchase of eligible machinery or equipment for use at a data center. The abatement reduces the applicable tax rate to 2% for a period of 10 or 20 years. The personal property tax abatement applies to personal property located at the center and can be up to 75% of the taxes due for 10 or 20-year abatement periods. The data center will, within 5 years after the date on which the abatement becomes effective, have or have added 10 or more full-time employees who are residents of Nevada, and provide health insurance. The data center must commit to continue operation within the State for a period of not less than 10 years, and must bind successors to the same. This is effective through December 31, 2056.

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For the Year Ended June 30, 2018

Capital Investment of at least \$1 Billion Tax Abatement (NRS 360.893) – The partial abatements include personal property, modified business, real property, or local sales and use taxes for companies that have a minimum capital investment of \$1 billion dollars within 10 years of approval of the abatement application. The personal property, modified business and real property tax abatement can be up to 75% of the taxes due for an abatement period of not more than 10 years. Abatements for local sales and use tax are for taxes imposed on the purchase of eligible personal property and construction materials for an abatement period of not more than 15 years. The State’s 2% portion of the sales and use tax is not abated. As a condition of approving a partial abatement of taxes pursuant to NRS 360.880 to 360.896, inclusive, the Executive Director of the Office of Economic Development, if he or she determines it to be in the best interests of the State of Nevada, may require the lead participant to pay at such a time or times as deemed appropriate, an amount of money equal to all or a portion of the abated taxes into a trust fund in the State Treasury to be held until all or portion of the requirements for the partial abatement have been met. Interest and income earned on money in the trust fund must be credited to the trust fund. Any money remaining in the trust fund at the end of the fiscal year does not revert to the State General Fund, and the balance in the trust fund must be carried forward to the next fiscal year. This is effective through June 30, 2032.

Capital Investments of at least \$3.5 Billion Tax Abatement (NRS 360.945) – An abatement from personal property, modified business, real property, or local sales and use tax are available to companies that have a minimum capital investment of \$3.5 billion dollars within 10 years of approval of the abatement application. The personal property, modified business, and real property tax abatements can be up to 100% of the taxes due for up to a 10-year abatement period. Abatements for local sales and use tax are for taxes imposed on the purchase of eligible personal property and construction materials for up to a 20-year period. The State’s 2% portion of the sales and use tax is not abated. This was approved during the 28th Special Session of the State Legislature in 2014, and is effective through June 30, 2036.

Transferable Tax Credits to Promote Economic Development (NRS 231.1555) – Transferable tax credits are available to entities who intend to locate or expand a business in Nevada. The business can apply for credits above or below \$100,000 as long as the transferable tax credits do not extend for a period of more than 5 fiscal years per applicant and, in total, do not exceed set amounts each fiscal year as outlined in statute. The transferable tax credits can be applied to modified business, insurance premium and/or gaming percentage fee taxes. The applicant must set forth the proposed use of the credits, the plans, projects and programs for which the credits will be used, the expected benefits, and a statement of short-term and long-term impacts of the issuance of the transferable tax credits.

Film and Other Productions (NRS 360.758 through 360.7598) - A transferable tax credit is available to production companies producing a film, television series, commercial, music video or other qualified production in Nevada. A production may qualify for a transferable tax credit of up to 25% of the qualified direct production expenditures incurred in Nevada if at least 60% of the total qualified expenditures are incurred in Nevada. Principal photography of the production must begin within 90 days after the application is issued. The transferable tax credits issued for qualified film production completed in the State may be used against the modified business, insurance premium and/or the gaming percentage fee taxes.

Economic Development with Capital Investment of at least \$3.5 Billion (NRS 360.945 through 360.980) – The 2014 28th Special Session of the State Legislature required the Governor’s Office of Economic Development (GOED) to issue transferable tax credits for certain qualifying projects that may be used against the modified business, insurance premium and/or the gaming percentage fee taxes. A qualifying project is required to be located within the geographical borders of the State of Nevada, make a new capital investment in the State of at least \$3.5 billion during the 10-year period immediately following approval of the application, employ Nevada residents in at least half of the project’s construction jobs and operational jobs, and provides health insurance to all employees. The amount of transferable tax credits is equal to \$12,500 for each qualified employee employed by the participants in the project (to a maximum of 6,000 employees), plus 5% of the first \$1 billion and 2.8% of the next \$2.5 billion in new capital investment in the State made collectively by the participants in the qualifying project. The amount of tax credits approved by GOED may not exceed \$45 million per fiscal year (although any unissued credits may be issued in any subsequent fiscal year ending on or before June 30, 2022), and GOED may not issue total tax credits in excess of \$195 million. This is effective through June 30, 2036.

Renewable Energy Tax Abatements: The mission of the Governor’s Office of Energy is to ensure the wise development of Nevada’s energy resources in harmony with local economic needs, and to position Nevada to lead the nation in renewable energy production, conservation, and exportation. In an effort to incentivize the development of renewable energy in Nevada, the program awards partial sales and use tax and property tax abatements to eligible renewable energy facilities. Businesses must make a capital investment of \$3 million or \$10 million, dependent on the project location.

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For the Year Ended June 30, 2018

Local Sales and Use Tax Abatement (NRS 701A.360 through NRS 701A.365) – The abatement applies to the 3 years following the approval of the application in which the applicant will only be required to pay sales and use taxes imposed in the State at the rate of 2.6%, of which 2% is the State’s portion of the tax. Therefore, none of the State’s sales and use tax is abated. The abatement must not apply during any period in which the facility is receiving another abatement or exemption from local sales and use taxes. The applicant must state that the facility will, after the date on which the abatement becomes effective, continue in operation in the State for a period of not less than 10 years, and bind any successors to the same. This is effective through June 30, 2049.

Real and Personal Property Tax Abatement (NRS 701A.370) – The abatement is for a duration of the 20 fiscal years immediately following the date of approval of the application and is equal to 55% of the taxes on real and personal property payable by the facility each year. The abatement must not apply during any period in which the facility is receiving another abatement or exemption from local sales and use taxes. This is effective through June 30, 2049.

Green Building Tax Abatements: The Governor’s Office of Energy administers the green building tax abatement program based on criteria set forth in the Leadership in Energy and Environmental Design (LEED) or Green Globes (GG) rating system and certification from the U.S. Green Building Council or the Green Building Initiative. Both LEED and GG rating systems provide a complete framework for assessing building performance and meeting environmental sustainable goals. They use industry recognized standards for designing, operating and certifying green building projects. The program was instituted in 2007 as an incentive for business owners to improve the energy efficiency of new and existing buildings. To qualify for the tax abatement, applicants must earn a minimum number of points for energy conservation to meet the Silver Level or higher through the LEED rating system or two globes or higher under the GG rating system. LEED and GG building rating systems are based on a set of standards for the environmentally sustainable design, construction and operation of the building.

Real Property Taxes (NRS 701A.110) – Incentives range from 25% to 35% of the portion of taxes imposed pursuant to NRS 361, other than any taxes imposed for public education, for a period of 5 to 10 years, depending on the certification level. The abatement terminates if it is determined that the building or other structure has ceased to meet the equivalent of the Silver Level or higher.

The State’s tax abatement programs as of June 30, 2018, on an accrual basis, are summarized in the following table (expressed in thousands):

Abatement Program	Taxes Abated			
	Modified Business Tax	Property Tax	Gaming Tax	Total
Businesses	\$ 1,582	\$ 1,224	\$ -	\$ 2,806
Capital Investment \$3.5B	3,583	-	-	3,583
Renewable Energy	-	1,031	-	1,031
Green Building	-	3,659	-	3,659
Transferable Tax Credits	-	-	73,832	73,832
Total	\$ 5,165	\$ 5,914	\$ 73,832	\$ 84,911

A receivable of \$13,710, associated with Renewable Energy Tax Incentive, is due from Elko County per NRS 361.483, at June 30, 2018.

Note 17. Commitments and Contingencies

A. Primary Government

Lawsuits - The State Attorney General’s Office reported that the State of Nevada or its officers and employees were parties to numerous lawsuits, in addition to those described below. In view of the financial condition of the State, the State Attorney General is of the opinion that the State’s financial condition will not be materially affected by this litigation, based on information known at this time.

Several of the actions pending against the State are based upon the State’s (or its agents’) alleged negligence in which the State must be named as a party defendant. However, there is a statutory limit to the State’s liability of \$50,000 per cause of action through October 1, 2007 and \$75,000 per cause of action through October 1, 2011 and \$100,000 per cause of action thereafter.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Such limitation does not apply to federal actions such as civil rights actions under 42 U.S.C. Section 1983 brought under federal law or to actions in other states. Building and contents are insured on a blanket replacement cost basis for all risk except certain specified exclusions.

The State and/or its officers and employees are parties to a number of lawsuits filed under the federal civil rights statutes. However, the State is statutorily required to indemnify its officers and employees held liable in damages for acts or omissions on the part of its officers and employees occurring in the course of their public employment. Several claims may thus be filed against the State based on alleged civil rights violations by its officers and employees. Since the statutory limit of liability (discussed above) does not apply in federal civil rights cases, the potential liability of the State is not ascertainable at the present time. Currently, the State is involved in several actions alleging federal civil rights violations that could result in substantial liability to the State.

The State is a defendant on several lawsuits associated with the Little Valley fire, which occurred in October 2016. The State intends to defend these lawsuits vigorously. The outcome of the lawsuits is not presently determinable, and as the amount is neither probable nor capable of reasonable estimation, the accompanying financial statements do not include a liability for any potential loss.

The State is a defendant associated with a medical malpractice class action lawsuit. A jury has awarded \$250,000 to a representative plaintiff in this matter. Although a class has been certified, the Court has not determined how many persons are in the class. Accordingly, the potential exposure cannot yet be determined. Moreover, the potential judgment will be subject to post-trial motions and appeals. As a result, it is possible that the existing judgment will be reduced or eliminated. The outcome of the lawsuit is not presently determinable, and as the amount is neither probable nor capable of reasonable estimation, the accompanying financial statements do not include a liability for any potential loss.

Leases - The State is obligated by leases for buildings and equipment accounted for as operating leases. Operating leases do not give rise to property rights as capital leases do. Therefore, the results of the lease agreements are not reflected in the Statement of Net Position. Primary government lease expense for the year ended June 30, 2018 amounted to \$47.5 million. The following is the primary government's schedule of future minimum rental payments required under operating leases that have initial or remaining noncancelable lease terms in excess of one year as of June 30, 2018 (expressed in thousands):

For the Year Ending June 30	Amount
2019	\$ 43,833
2020	36,513
2021	30,401
2022	24,934
2023	20,137
2024-2028	37,363
2029-2033	5,562
2034-2038	6,499
2039-2043	5,176
2044-2048	88
Total	\$ 210,506

Federal Grants - The State receives significant financial assistance from the federal government in the form of grants and entitlements, which are generally conditioned upon compliance with terms and conditions of the grant agreements and applicable federal regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits by federal agencies. Any disallowance as a result of these audits could become a liability of the State. As of June 30, 2018, the State is unable to estimate the amount, if any, of expenditures that may be disallowed, although the State expects such amounts, if any, to be immaterial.

Nonexchange Financial Guarantees - The 1997 Nevada Legislature added NRS 387.513 through 387.528, allowing school districts to enter into guarantee agreements with the State Treasurer whereby money in the Permanent School Fund may be used to guarantee the debt service payments on certain bonds issued by Nevada school districts. The amount of the guarantee for bonds of each school district outstanding, at any one time, must not exceed \$40 million. Total bond guarantees at June 30, 2018 were \$212.5 million which includes accrued interest of \$1.3 million. The bonds mature at various intervals through fiscal year 2042. In the event any school district was unable to make a required payment, the State Treasurer would withdraw from the

Notes to the Financial Statements

For the Year Ended June 30, 2018

State Permanent School Fund the amount needed to cover the debt service payment. Any amount withdrawn would be deemed a loan to the school district from the State Permanent School Fund, and the State Treasurer would determine the rate of interest on the loan. Repayment would be taken from distributions from the State Distributive School Account.

Encumbrances – As of June 30, 2018, encumbered expenditures in governmental funds were as follows (expressed in thousands):

	<u>Amount</u>
General Fund	\$ 5,449
State Highway	5,202
Nonmajor governmental funds	128
Total	<u>\$ 10,779</u>

Construction Commitments – As of June 30, 2018, the Nevada Department of Transportation had total contractual commitments of approximately \$219.0 million for construction of various highway projects. Other major non-highway construction commitments for the primary government's budgeted capital projects funds total \$63.4 million.

B. Discretely Presented Component Units

Nevada System of Higher Education (NSHE) – As of June 30, 2018, NSHE is a defendant or co-defendant in legal actions. Based on present knowledge and advice of legal counsel, NSHE management believes any ultimate liability in these matters, in excess of insurance coverage, will not materially adversely affect the net position, changes in net position or cash flows of NSHE.

The NSHE and the State of Nevada are defendants in various lawsuits, collectively referred to as the Little Valley Fire Cases. The cases relate to a prescribed burn conducted by the Nevada Division of Forestry in October 2016 on land partially owned by the University of Nevada at Reno. Embers from the fire escaped and burned 23 structures. A jury verdict in August 2018 finding liability on behalf of the Nevada Division of Forestry, but no liability on behalf of NSHE/UNR. However, oral arguments occurred in November 2018 before the Nevada Supreme Court and the case is not yet final.

The NSHE has an actuarial study of its workers' compensation losses completed every other year. The study addresses the reserves necessary to pay open claims from prior years and projects the rates needed for the coming year. The NSHE uses a third party administrator to adjust its workers' compensation claims.

The NSHE is self-insured for its unemployment liability. The NSHE is billed by the State each quarter based on the actual unemployment benefits paid by the State. Each year the NSHE budgets resources to pay for the projected expenditures. The amount of future benefits payments to claimants and the resulting liability to the NSHE cannot be reasonably determined as of June 30, 2018.

The NSHE receives Federal grants and awards, and amounts are subject to change based on outcomes of Federal audits. Management believes any changes made will not materially affect the net position, changes in net position or cash flows of the NSHE.

The estimated cost to complete property authorized or under construction at June 30, 2018 is \$154.5 million. These costs will be financed by State appropriations, private donations, available resources and/or long-term borrowings.

Colorado River Commission (CRC) - The CRC may from time to time be a party in various litigation matters. It is management's opinion, based upon advice from legal counsel, that the risk of financial losses to CRC from such litigation, if any, will not have a material adverse effect on CRC's future financial position, results of operations or cash flows. Accordingly, no provision has been made for any such losses.

Nevada Capital Investment Corporation (NCIC) - The NCIC currently has commitments to the Silver State Opportunity Fund of \$50.0 million (the First Tranche). As of June 30, 2018, the NCIC has fulfilled \$43.8 million of its total commitment. The NCIC has the right, but not the obligation, to increase its capital commitment by which would be effective after the end of the First Tranche (or such other date as the NCIC and Manager may agree). If the NCIC elects to make such an additional commitment, both the amount of the NCIC's additional commitment and an additional commitment from the Manager shall be established by agreement between the NCIC and the Manager (the Second Tranche).

Notes to the Financial Statements

For the Year Ended June 30, 2018

Note 18. Subsequent Events

A. Primary Government

Bonds – On November 1, 2018, the State issued \$57,100,000 in General Obligation (Limited Tax) Capital Improvement, Historic Preservation and Refunding Bonds. The Series 2018A Bonds were issued to finance various capital improvement projects, including (i) construction of a new Department of Motor Vehicles Service Center, (ii) construction of a new Engineering Building at the University of Nevada, Reno, (iii) to award financial assistance to pay the actual expenses of preserving or protecting historical buildings to be used to develop a network of cultural centers and activities, and (iv) to pay cost of issuance of the 2018A Bonds. On November 1, 2018, the State issued \$2,500,000 in General Obligation (Limited Tax) Natural Resources Tahoe Bonds. The Series 2018B Bonds were issued as an investment of funds in the Consolidated Bond Interest and Redemption Fund.

Litigation Settlement – On December 28, 2018, the State, along with other states and the District of Columbia, announced a \$575 million settlement with Wells Fargo Bank N.A. to resolve claims that the bank violated state consumer protection laws. Under the terms of the agreement, the State of Nevada will receive \$13.4 million. Additionally, Wells Fargo will create a consumer redress review program and implement other restitution efforts.

B. New Accounting Pronouncements

In November 2016, the GASB issued Statement No. 83, Certain Asset Retirement Obligations, which addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability. GASB 83 is effective for fiscal years beginning after June 15, 2018. The anticipated impact of this pronouncement is uncertain at this time.

In January 2017, the GASB issued Statement No. 84, Fiduciary Activities, which improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The Statement establishes criteria for identifying fiduciary activities or all state and local governments. GASB 84 is effective for fiscal years beginning after December 15, 2018. The anticipated impact of this pronouncement is uncertain at this time.

In June 2017, the GASB issued Statement No. 87, Leases, which addresses information needs of financial statement users by improving accounting and financial reporting for leases by governments. GASB 87 is effective for fiscal years beginning after December 15, 2019. The anticipated impact of this pronouncement is uncertain at this time.

In April 2018, the GASB issued Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. The primary objective of this Statement is to improve the information that is disclosed in government financial statements related to debt, including direct borrowings and direct placements. It will also clarify which liabilities government entities should include when disclosing information related to debt. This Statement will be effective for reporting periods beginning after June 15, 2018 and the impact is uncertain at this time.

In June 2018, the GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The objectives of this Statement are to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify account for interest cost incurred before the end of a construction period. The Statement is effective for reporting periods beginning after December 15, 2019. The anticipated impact of this pronouncement is uncertain at this time.

In August 2018, the GASB issued Statement No. 90, Majority Equity Interests-An Amendment to GASB Statements No. 14 and No. 61. The primary objectives are to improve the consistency and comparability of reporting government's majority equity interest in legally separate organization and to improve the relevance of financial statement information for certain component units. GASB 90 is effective for fiscal years beginning after December 15, 2018. The anticipated impact of this pronouncement is uncertain at this time.

Notes to the Financial Statements

For the Year Ended June 30, 2018

Note 19. Accounting Changes and Restatements

A. Primary Government

The State implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* in the current year. This statement requires governments calculate and report the cost, obligations, deferred outflows of resources, and deferred inflows of resources associated with other postemployment benefits in their financial statements, including additional note disclosures and required supplementary information. Accordingly, beginning net position was restated to retroactively report the beginning net OPEB liability and deferred outflows of resources related to contributions made after the measurement date.

In addition, prior period adjustments were made to correct an error in the General Fund for an understatement of the Medicaid incurred but not reported claims expenditures and the related federal reimbursement in fiscal year 2017, and to correct an error in the Unemployment Compensation Fund for an overstatement of unemployment assessment receivables and revenues in fiscal year 2017.

The following table shows the changes to the beginning net position as of July 1, 2017 for the primary government (expressed in thousands):

	<u>Governmental Activities</u>	<u>Business-type Activities</u>
Net position at June 30, 2017 as previously reported	\$ 5,208,706	\$ 1,724,660
Net OPEB liability at June 30, 2016	(808,992)	(15,998)
Deferred outflows of resources related to contributions made during the year ended June 30, 2017	22,306	456
Unemployment assessments	-	(50,966)
Medicaid IBNR	(65,268)	-
Medicaid federal reimbursement	42,460	-
Net position at July 1, 2017 as restated	<u>\$ 4,399,212</u>	<u>\$ 1,658,152</u>

The following table shows the changes to the beginning fund balance/net position as of July 1, 2017 for the following major and nonmajor funds (expressed in thousands):

	<u>Major Governmental Fund</u>	<u>Major Enterprise Funds</u>			<u>Nonmajor Enterprise Funds</u>	<u>Internal Service Funds</u>
	<u>General Fund</u>	<u>Housing Division</u>	<u>Unemployment Compensation</u>	<u>Water Projects Loans</u>		
Fund balance/net position at June 30, 2017 as previously reported	\$ 556,687	\$ 206,485	\$ 998,017	\$ 415,709	\$ 26,637	\$ 13,440
Net OPEB liability at June 30, 2016	-	(787)	-	(232)	(14,980)	(22,004)
Deferred outflows of resources related to contributions made during the year ended June 30, 2017	-	33	-	7	417	592
Unemployment assessments	-	-	(50,966)	-	-	-
Medicaid IBNR	(65,268)	-	-	-	-	-
Medicaid federal reimbursement	42,460	-	-	-	-	-
Fund balance/net position at July 1, 2017 as restated	<u>\$ 533,879</u>	<u>\$ 205,731</u>	<u>\$ 947,051</u>	<u>\$ 415,484</u>	<u>\$ 12,074</u>	<u>\$ (7,972)</u>

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B. Discretely Presented Component Units

The Colorado River Commission and the Nevada System of Higher Education implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* in the current year. This statement requires governments calculate and report the cost, obligations, deferred outflows of resources, and deferred inflows of resources associated with other postemployment benefits in their financial statements, including additional note disclosures and required supplementary information. Accordingly, beginning net position was restated to retroactively report the beginning net OPEB liability and deferred outflows of resources related to contributions made after the measurement date.

The Nevada System of Higher Education's system related organizations restated beginning net position for a change in accounting policy.

The following table shows the changes to the beginning net position as of July 1, 2017 for the discretely presented component units (expressed in thousands):

	Colorado River Commission	Nevada System of Higher Education
Net position at June 30, 2017 as previously reported	\$ 7,822	\$ 2,896,771
Net OPEB liability at June 30, 2016	(2,334)	(504,888)
Deferred outflows of resources related to contributions made during the year ended June 30, 2017	64	13,709
Change in accounting policy for system related organizations	-	(8,575)
Net position at July 1, 2017 as restated	<u>\$ 5,552</u>	<u>\$ 2,397,017</u>